

memo

To: Community Corrections Partnership Executive Committee
From: Jessica Brandt, CAO Administrative Analyst
Date: 6/25/2014
Re: State Funding, Legislation and Data Collection and Analysis Update

State Public Safety Realignment Funding

A Realignment Allocation Committee (RAC) made up of County executive level managers and facilitated by the California State Association of Counties (CSAC) is still developing a methodology for distributing AB 109 funds allocated by the State to the Counties. Per CSAC staff; the AB 109 base funding level is at \$998.9 million in the current fiscal year (2013-14), but will drop to \$934.1 million in 2014-15, associated with the state's 2011 assumptions regarding a reduction in the Post-Release Community Supervision population. The RAC's deliberations include ways to mitigate this drop in year-over-year funding levels. No firm decisions on a recommended approach have been made to date. CSAC staff anticipates some determination by late July. The RAC has pledged that their distribution formula discussions will focus on ways to balance a drop in funding in the base allocation with growth funding.

As discussed in March, to move our budget planning process forward, I have projected the Community Corrections subaccount funding amount for Fiscal Year 14-15, based on the Governor's Estimated Budget allocations and the County distribution percentages from the last two years. Assuming the same distribution percentages results in approximately \$313,000 less to spend next year for AB 109 funded activities (based upon the actual distribution amount of \$4,168,540, not the budgeted amount of \$4.1 million). This equals an approximately 7.5% decrease which will require either augmentation with prior year fund balance or a reduction in the budgeted amount for AB 109 funded activities.

Staff is recommending that FY 14-15 budget discussions assume a funding amount of \$3.8 million, with the current level of services maintained, and any new programs paid for, by use of fund balance. El Dorado County has sufficient past year fund balance from FY 13-14 to cover a State shortfall for FY 14-15. Once the distribution formula is finalized by the RAC, revised funding projections will be incorporated into the recommended FY 14-15 AB 109 budget that is presented to the Board of Supervisors. A cautionary note: State funding will not likely grow in proportion to local cost increases for AB109 related services and programs. In addition, fund balance will not be a viable means to backfill shortfalls and maintain service levels for more than two or three years. Future AB 109 budgets will likely need to reduce service levels or costs to maintain balance with State revenues.

State Legislation of Interest

CSAC and CPOC track State legislation of interest. A summary of current bills and analysis is attached to this report.

The Governor's Proposed Budget for Fiscal Year 14/15 contains a number of proposed policy changes in trailer bills related to public safety realignment. These include proposals to house realigned offenders

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with sentences over 10 years in state prisons (pending negotiations with federal judges), presume split sentences for realigned offenders, provide \$7.9 million for additional CCP planning grants, and reduce the fire camp rate charged to counties. CSAC and CPOC have largely supported these proposals in their analyses of the Governor's budget. It appears that all of these proposals have been passed as part of the Budget package sent from the State Legislature to the Governor for signature.

Data Collection, Reporting, and Analysis Findings to Date

The San Joaquin Data Co-op is now under contract to provide assistance with data analysis and reporting. I held an initial conference call with them on June 13th, and discussed data collection and analysis work completed thus far and goals of the analysis effort. The Co-op will take the next few weeks to review data I have gathered thus far, implementation plans developed by the CCP, and other counties' AB 109 data collection and analysis efforts. I will then work with the Co-op to schedule work sessions with targeted staff to determine areas in which data collection can be improved within current systems and structures; both in quality and efficiency.

Since the March 31st meeting, I have continued updating an overall data tracking sheet with data points that departments are currently collecting, both on their general service populations and on AB 109 populations (1170(h)/Mandatory Supervision and PRCS clients). Many staff from the various departments are providing their State or association reports on a regular basis for inclusion. An 'At a Glance' snapshot of information is attached that the Committee can use to discuss some pertinent data points. In addition, staff participating in the Community Corrections Center are working collaboratively to develop methods to gather and track data on clients for eventual use in program analysis.

County Office of Education (EDCOE) Community Corrections Educational Programs Update

David Publicover, Executive Director of EDCOE, has provided a memo to the CCP Executive Committee that details EDCOE services provided to the Community Corrections Center and Jails. The memo is attached.

Attachments- Legislation Tracking Sheet, June 2014
 At a Glance Stats Sheet, June 2014
 June 11, 2014 Memo from David Publicover, Executive Director EDCOE

Legislation Tracking- Public Safety Realignment, updated 6/16/14				
Bill/ Author	Title	Description	Status	Notes
AB 579 Melendez	Mandatory Supervision	Clean up language to correct error omitting requirement for mandatory supervision to begin immediately upon release from custody for those receiving split sentences.	Bill signed into law by Governor on April 28, 2014.	Co-sponsored by CA Sheriff's Assoc. and CPOC
AB 2199 Muratsuchi	Mandatory Supervision/Costs	Expand existing law to allow court to direct defendants to pay for probation services (reasonable cost/portion). Recent court decision that current law does not permit charging fees to a person on mandatory supervision spurred this bill.	Asm Public Safety (7-0) Asm Floor (74-0) Sen Pub Safety (6-0) Pending vote on Senate Floor.	CSAC support.
AB 2314 Hall	Arming of Probation Officers	Would require Chief Probation Officers to develop a policy on whether probation officers who may have caseloads with offenders deemed high risk be armed.	Asm Public Safety (7-0) Asm Appropriations (17-0) Asm Floor (75-0) Pending assignment to Sen Pub Safety.	CSAC Opposes due to blanket requirement (state wide), loss of local discretion.
AB 2526 Gonzalez	Community Corrections Partnership Composition	Would add rank and file Sheriff and Probation officer to CCP executive committee.	Asm Public Safety (6-0) Asm Floor (64-5) Awaiting hearing in Senate Public Safety Committee.	CSAC Opposes due to unnecessary expansion of CCP, unnecessary change during early realignment planning.
SB 419 (Block)	Restitution: collection of fines and fees	Would authorize agency designated by County BOS or local collection program to collect restitution fines and fees from PRCS, MS, and county jail inmates who have completed their sentence.	Sen Public Safety (7-0) Senate Floor (38-0) Asm Public Safety Committee (7-0) Awaiting Asm Approp.	CSAC support.
AB 1449 Perez	Realignment Omnibus Act of 2014	Would require sentence to state prison rather than county jail when term is greater than 3 years. Would require those exiting prison with past prison- or state hospital eligible sentencing to be supervised by state parole rather than county probation. Would send those violating PRCS conditions twice or more to state prison for one year.	DIED. This bill will not move out of Asm Public Safety this session.	
AB 2590 Cooley	State prisons and county jails: realignment	Would state intent of legislature to enact legislation that would make specified changes to 2011 Realignment provisions, including 3-year time limit on time served at county jail and all offenders released from state prison supervised by state parole.	Formally Pending Comm referral, but no movement at all since introduction. Effectively dead.	
SB 957 Vidak	Imprisonment: state prisons	Would require terms greater than 10 years for sentences that would otherwise be served in county jail to be served in state prison.	Failed Asm Pub Safety (2-4). No further hearings. DIED.	Assembly coauthor Patterson
SB 1097 Nielson	Corrections: Criminal Justice Reinvestment Assessment Grant Program of 2014	Would establish grant program through BSCC to fund "evidence-based, local programming opportunities for the successful reintegration of offenders into society". Undetermined appropriations. Urgency statute.	Sen Public Safety (7-0) DIED (No floor vote by deadline).	

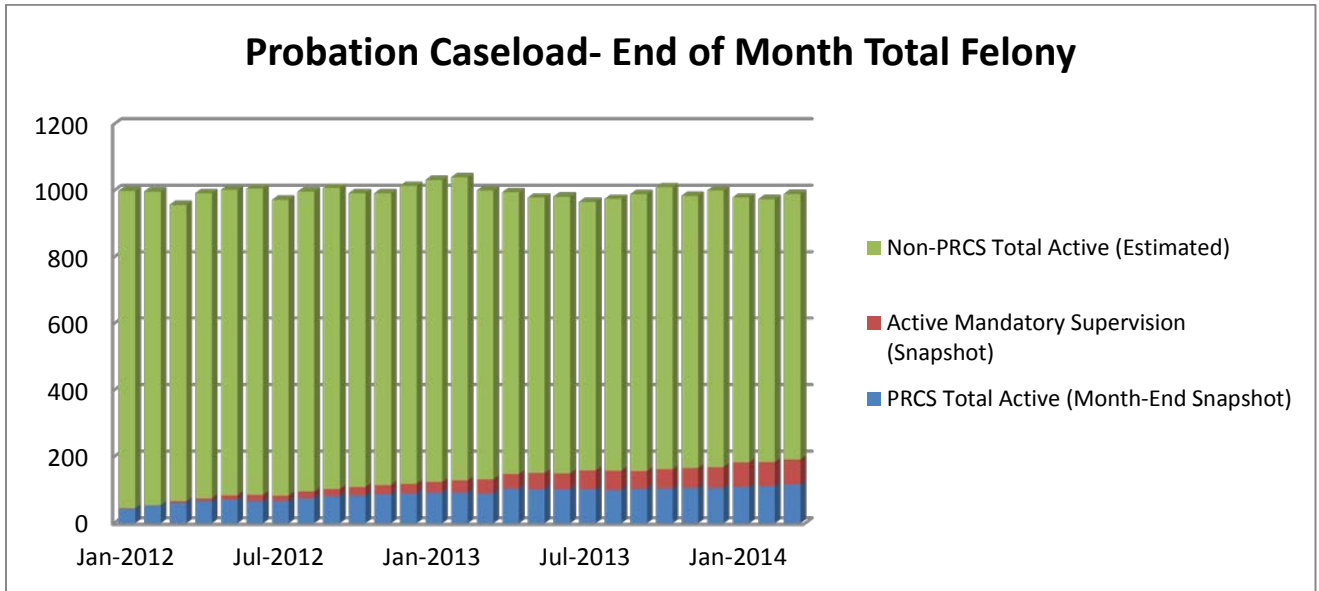
SB 1359 Cannella	2013 Realignment Legislation addressing justice reinvestment	Would establish Realignment Reinvestment Fund in State Treasury as continuously appropriated fund. Would require calculation of State savings from 2011 Realignment legislation and transfer amount equal to net current fiscal year savings to fund for distribution to counties to fund realignment activities detailed in community-based corrections plan.	Referred to Senate Comm on budget and fiscal review. DIED (No floor vote by deadline).	
SB 1377 Nielson	Corrections	Additional revenue bond allowance of \$2.8 billion for state prison rehabilitation or construction	Failed Sen Pub Safety (2-5) but granted reconsideration. DIED (No floor vote by deadline).	

El Dorado County Community Corrections Partnership

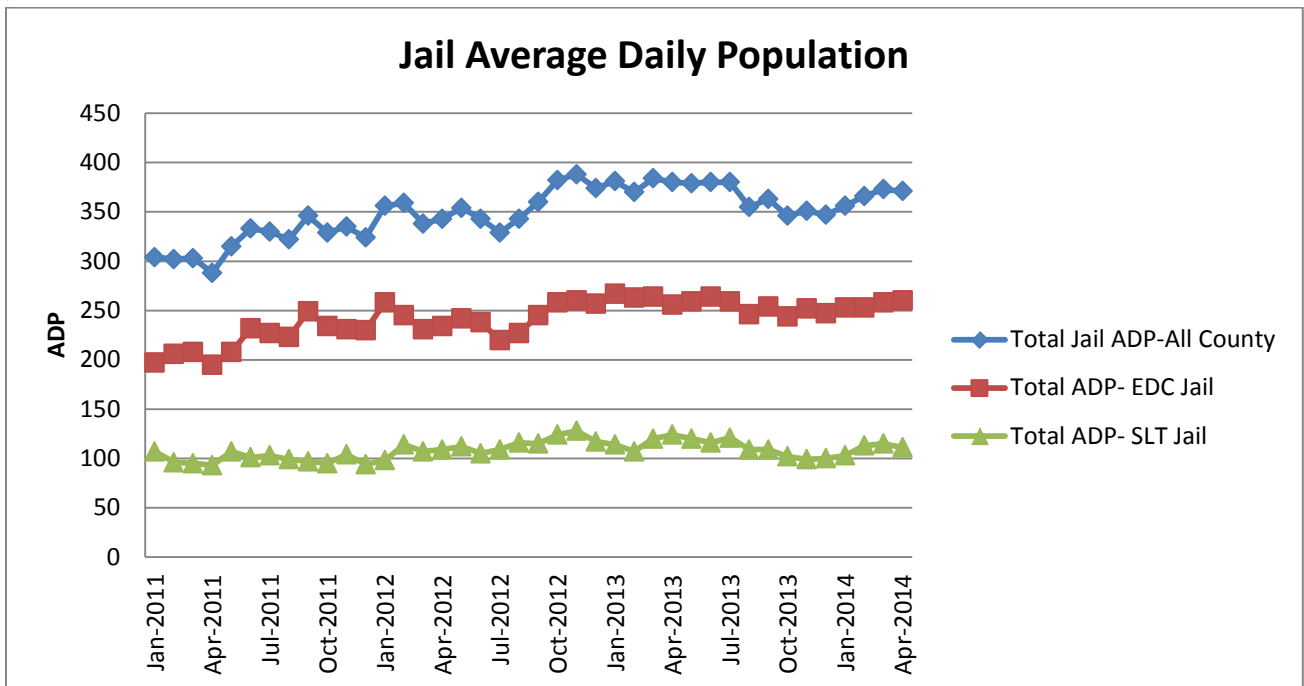
AB 109 'Stats at a Glance' Data Sheet

June 2014

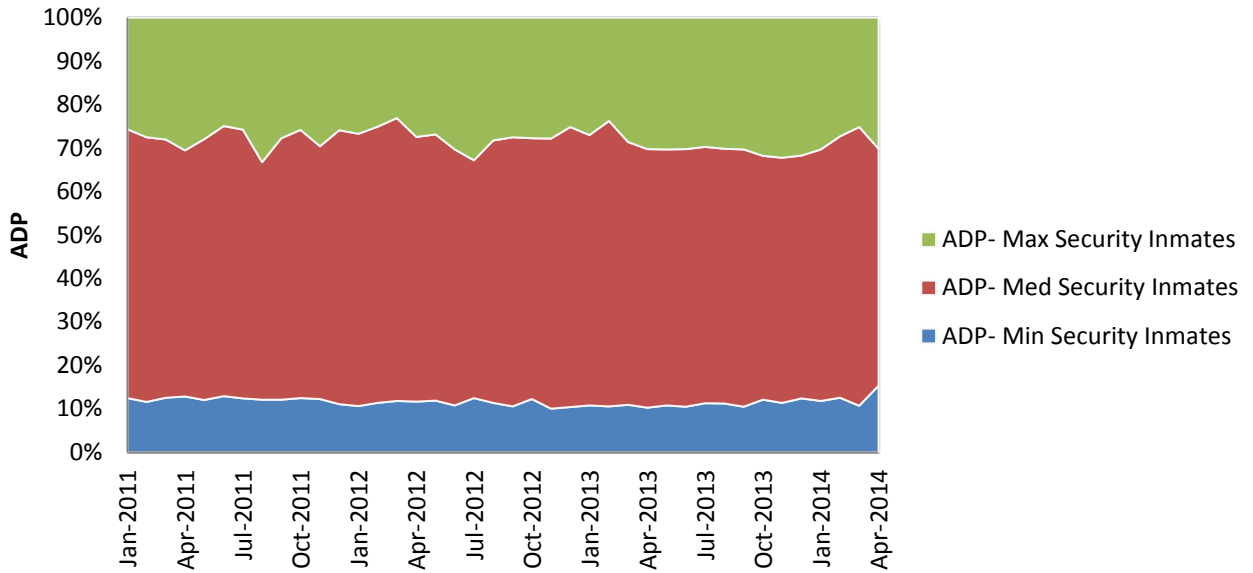
Probation Stats



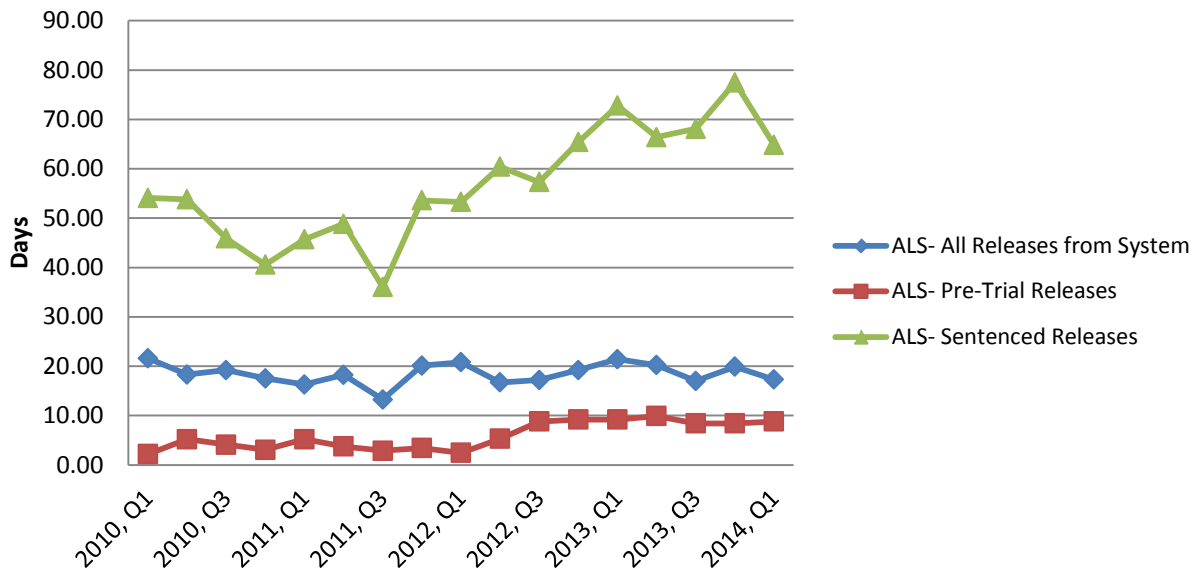
Jail Stats



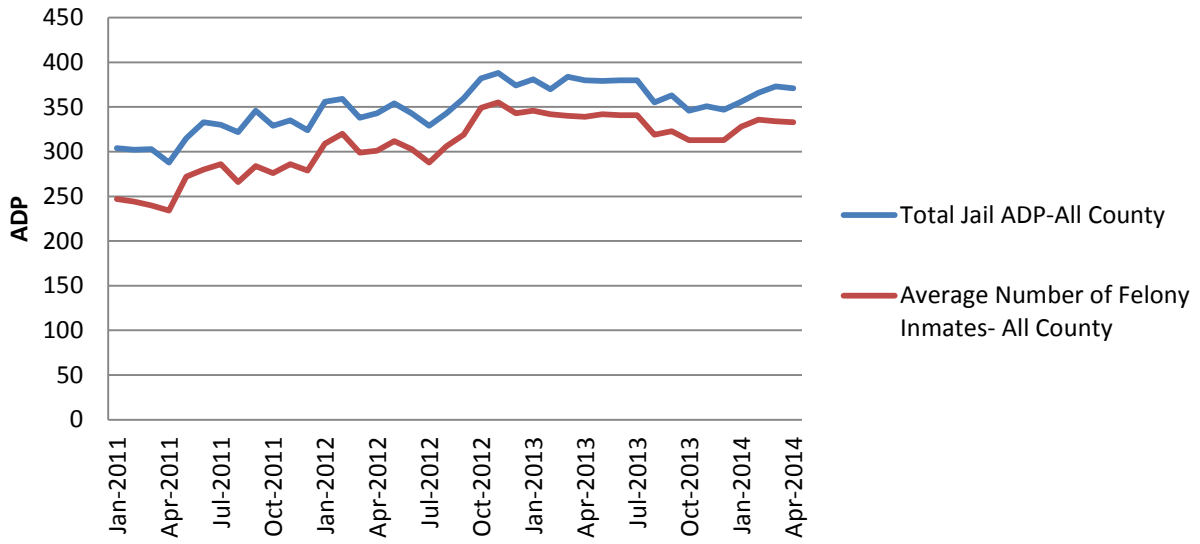
Jail Population by Classification



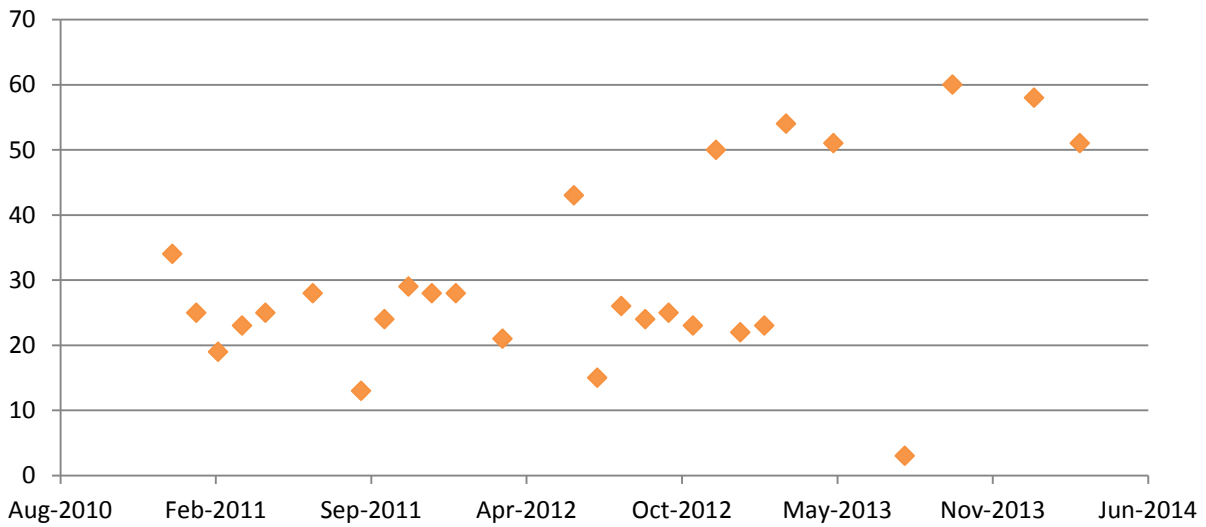
Average Length of Jail Stay 2010-2014, Q1

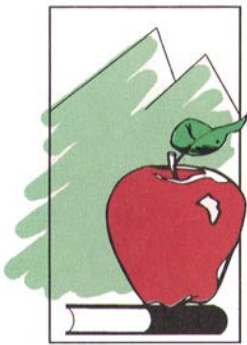


Felony Inmates as Portion of Total Jail ADP



Jail Mental Health Cases Open Last Day of Month





El Dorado County Office of Education

Charter Alternative Programs and Extended Day

David Publicover
Executive Director

Date: June 11, 2014
To: CCP Executive Committee
From: David Publicover, Executive Director, EDCOE

Re: Community Corrections Educational Programs Update

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Superintendent

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The El Dorado County Office of Education (EDCOE) is pleased to work with the Community Corrections Partnership to provide Adult Educational services to the El Dorado Probation Department and the El Dorado County Jails at the Placerville and South Lake Tahoe facilities. The scope of services provided includes educational offerings leading to an Adult Education High School Diploma and/or a General Education Development test (GED). Services for both opportunities are currently available at all three locations.

Probation:

Gary Sutherland was hired as the Lead Teacher at the Shingle Springs Probation Community Corrections Center (CCC) on Durock Road and is currently working with probation staff to identify and enroll adults. Mr. Sutherland brings excellent experience to the position, having retired as the Associate Superintendent of the California Department of Corrections Educational Division, as well as adult education teaching experience. The CCC is currently in a start-up phase and will be enrolling adults soon. Students will be provided with GED, HS Adult Ed Diploma, and employment skills. The CCC provides services 27.5 hours per week.

Placerville Jail:

Vicky Peoples began her position as the Lead Teacher for the Placerville Jail on February 24th and is experienced in working with adult education students. Educational and Instructional Technology staff are working together to resolve infrastructure issues to provide online curriculum. Inmates at the Placerville Jail will have the opportunity to receive a High School Adult Ed Diploma, GED, and/or employment skills classes. To date 80 inmates have been enrolled and 46 are currently receiving instruction. The Placerville Jail provides service 28 hours per week.

South Lake Tahoe Jail:

Teacher Deborah White has served as the Lead Teacher at the South Lake Tahoe Jail (SLT) for 18 months and has previous experience working with correctional youth offenders. SLT Jail is currently developing the infrastructure that will allow for online learning opportunities. Currently 21 inmates are receiving educational services in GED, HS Adult Ed, and employment skills. The SLT jail provides service 18 hours per week.

Mentor Teachers

We have employed two excellent Mentor Teachers in Tom Gilchrist and Holly Greenough. Mr. Gilchrist serves the Probation and Placerville Jail programs for 5 ½ hours per week, while Ms. Greenough provides three hours per week to the SLT Jail program. The eight hour position was split to provide higher quality, more on-site time for both the East and West Slopes while reducing mileage expenses. The mentors are currently working with the teachers to develop high quality programs.

Professional Development & Support

James Woods, Adult Education Director, has provided several professional development opportunities for all staff. In March staff attended a workshop on successful strategies for Adult Education, including the GED, hosted by Placer County Office of Education. Staff also attended a full day training on June 13th at EDCOE on topics that included on-line learning systems, student database systems, and curriculum. Hard copy curriculum materials are being purchased and provided at all sites while online curriculum infrastructure issues are being resolved. We are currently exploring a new on-line curriculum that would provide 53 vocational components.

Testing:

EDCOE is opening a Pearson Vue Test Center (PVTC) in August, 2014, which will provide a wide range of tests to adults in the community, including the GED. This will fill a critical need because currently there is no GED testing center in El Dorado County. We are researching steps to create a mobile lab so that the new on-line version of the GED test can provided directly for the CCP programs at each location.