Sign Ordinance Update

EL DORADO COUNTY COMMUNITY DEVELOPMENT AGENCY LONG RANGE PLANNING DIVISION

July 22, 2014

Legistar #13-0086

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Purpose

- Respond to specific issues discussed at December 17, 2013 Board meeting
- Present proposed revisions to the draft Sign Ordinance
- Recommend the Board adopt the proposed Resolution of Intention (ROI) to Amend the Sign Ordinance; authorizing staff to proceed with environmental review of the revised draft Sign Ordinance



Background

- August 7, 2012 Board directed staff to contract for preparation of comprehensive sign ordinance amendment and related Environmental Impact Report (EIR)
- December 2012 Contract executed with Pacific Municipal Consultants, Inc. (PMC)
- June 25, 2013 Staff presented the Sign Ordinance Public Review Draft; Board authorized release for 60-day public review
- July 8, 2013 Public Review Draft released
- December 17, 2013 Staff presented a summary of public comments and requested direction on policy issues identified in the comments



Sign Ordinance Update - 07/22/14

Background

December 2013 to Present:

- Revisions to draft Sign Ordinance in response to public and agency comments, Board direction and other issues arising during the review process
- Ongoing consultation with Consultant (PMC), County Counsel and outside counsel (sign law specialist)



Revisions to Draft Sign Ordinance

- 1. Uniform Sign Program may allow deviations up to 20 percent of development standards.
- 2. Highway-Oriented signs applies only to signs on U.S. Highway 50
- 3. Murals will not be regulated by the proposed draft Sign Ordinance
- 4. Mobile signs on vehicles only vehicles parked on public property and public right-of-way for the primary purpose of advertising shall be prohibited.
- 5. Revised language/formatting to address differences in signage needs between urban and rural areas



Revisions to Draft Sign Ordinance...cont.

- 6. Separate section added to address Community Sign Programs - includes industry association signs found primarily in rural areas.
- 7. Separate section added to address signs on County property including signs installed on County property as a potential option for removing existing legal billboards.
- 8. A table listing sign permit requirements for various sign types added to the permitting section.



Revisions to Draft Sign Ordinance...cont.

- 9. Sign development standards tables re-formatted for clarity and ease of use. Standards for permanent on-site signs in urban and rural areas split into separate tables.
- 10. Provision added to "Exempt Signs with Limitations" (subsection 17.16.030.B.11) to allow off-site commercial signs in designated rural areas for establishments that do not have direct frontage to County roads. This provision includes a maximum sign area of 16 square feet and maximum height of 12 feet.



Options for Removal of Existing Billboards

- 1. Negotiated buy-out in lieu of condemnation
- 2. Condemnation under the eminent domain laws with the payment of just compensation
- Relocation Agreement between the County and the billboard owner(s) - one or more billboards to be eliminated and one or more billboards to be removed and installed at other locations more acceptable to the County and the public
- **4.** Amortization of billboards that qualify for residential or agricultural land exceptions



Non-Conforming Signs Discussion

- 1. Off-site signs in rural areas for establishments without direct property frontage to County roads:
 - The proposed revised draft ordinance addresses this issue by adding the provision noted in Revision No. 10
- 2. Off-site signs for general advertising for hire (e.g., billboards):
 - This category has been addressed by adding the following provision: "Signs that are protected from removal by applicable provisions of state law may be removed only as allowed by state law." to Section 17.16.100.C
- Any other non-conforming signs not included in category 1 or 2 above would be subject to the regulations in the "Nonconforming Signs" Section 17.16.100.C



General Plan Proposed Revisions

- The Resolution of Intention includes revisions to one General Plan Objective and one Policy for consistency with the Board's goal:
 - 1) To protect the County's visual character and scenic landscapes/viewsheds in designated scenic corridors,
 - 2) For conformity with state and federal law



General Plan Proposed Revisions

• Revise General Plan Objective 2.7.1 pertaining to highway signs:

Signs Regulation - Regulation of the location, number and size of highway signs and <u>potential relocation or</u> elimination of billboards along identified <u>designated</u> scenic <u>corridors</u> and historic routes <u>in</u> <u>accordance with state and federal law</u>.

• Revise General Plan Policy 2.7.1.2 pertaining to billboards:

Existing billboards within <u>designated</u> scenic corridors shall be <u>considered for</u> remov<u>al</u>ed or relocat<u>ion</u>ed out of the corridor <u>in</u> <u>accordance with state and federal law</u> allowing an adequate time period for billboard owners to amortize the value of their signs pursuant to an amortization schedule to be included in the Sign Ordinance.



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Remaining Policy Issue for Board Direction

What should be the timing of message changes ("dwell time") for electronic (digital) signs and signs in motion?

- Public comments noted that a 12-second dwell time was excessive.
- State law (Outdoor Advertising Act) prohibits message changes, including changes in motion or intensity, more frequent than every 4 seconds.
- Staff research found typical dwell times to range from 6 to 9 seconds, depending on sign visibility and traffic conditions.



Staff Recommendations

- 1. Reduce dwell time of electronic (digital) signs and signs in motion from 12 seconds to 8 seconds;
- 2. Consider revisions to General Plan Objective 2.7.1 and Policy 2.7.1.2 as noted in the amended draft ROI;
- 3. Adopt the ROI to Amend the Sign Ordinance; authorizing staff to proceed with the preparation of all necessary environmental documents pursuant to CEQA.

