PROPOSAL



CO-MANAGEMENT OF THE VETERANS MONUMENT

The Friends of the Veterans Monument, Inc. February 15, 2007

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Summary:

The Friends of the El Dorado County Veterans Monument is a non-profit organization formed to fund, design, build, and co-manage a monument dedicated to all past, present and future veterans who honorably served with the U.S. Armed Forces. Richard Buchanan NC, USMC first thought of the project during his days in Vietnam where he was awarded the Navy Cross. Buchanan witnessed numerous examples of the American fighting spirit and selfless devotion to duty. He vowed that their dedication would not be forgotten, and began his quest "to honor those who have served the cause of freedom." In 2006, after years of tireless planning, fund raising and promotion, the EDC tax payers essentially matched the funds raised by the Friends and the Monument, which sits on the east end of the El Dorado County Government Center. The Monument was dedicated on Veterans Day, November 11, 2006.

Since the dedication, the Friends have continued to collaborate with the County's General Services department to further the mission of the monument, to acknowledge and honor all who have served this country and to promote and preserve freedom. The Friends have taken an active role in assessing and providing for the long-term needs of the site. Committees exist to monitor its contents to ensure the exclusive honoring of those that served, promote its dignified and appropriate use, and schedule events appropriate to its intention. Additionally, the Friends have expanded its original mission and have developed a series of programs dedicated to preserving the legacy of the monument, and to benefit the children of those veterans who have given their all.

On November 11, 2006, the ownership of both the real and personal property of the monument was transferred to the people of El Dorado County. Consistent with the people's ownership is a requirement for oversight by the officials elected to represent their best interest. The Friends role must be appropriately subordinate to the economic and access requirements of the people but conducive to the preservation of the dignity and purpose of the monument. There is precedent to the organization structure necessary to resolve the conundrum of intrinsic conflict of interest and private oversight of the content and special use of the monument. Whatever organizational structure is adopted, it must survive its authors for the generations to come.

Many veterans monuments are co-managed by private non-profits and government agencies. Perhaps the most famous is the Vietnam Veterans Memorial which is managed by a private 501(C) 3 non-profit corporation and the national parks service in a manner designed to further the best interest of both those who directly served the cause of freedom and the people they defended.

In many respects, this proposal emulates that arrangement. Its intention is to optimize the relationship between government and the people of El Dorado County consistent with our heritage and lifestyle and the spirit of the Veterans Monument.

Role of the Friends

The proposed primary activities of the Friends:

- Host ceremonies on Pearl Harbor Day, Memorial Day and Veterans Day, which allow the public to remember and pay tribute to friends and loved ones whose sacrifices have ensured our security and freedom.
- Develop comprehensive and balanced educational materials that incorporate the lessons of heroism and selflessness to provide students with a greater sense of responsibility, leadership and citizenship.
- Coordinate, manage and develop the web site and educational materials that bring the Monument's healing legacy to the citizens of El Dorado County and beyond.
- Manage activities and cultivate membership for the Friends of the Veterans Monument, a distinguished group of leaders in local business and government who advance and support the mission of the Monument Fund.
- Manage the Friends Scholarship Fund to assist in the education of the heirs of those who served the cause of freedom.
- Provide Monument volunteers with the necessary supplies to continue their useful work of honoring, healing and educating.
- Oversee Monument engineering studies, and status changes to insure appropriateness and continuity with the purpose of the Monument.
- Manage the sale of bricks, plaques, and other products that further the use and spirit of the Monument.

The Friends of the Veterans Monument is a 501(c) non-profit organization committed to honoring our county's veterans and educating this and future generations about those who have served the cause of freedom. Gifts from the public and grants from corporations and foundations provide funding for the Friend's outreach efforts. The Community Foundation a 501(C) 3 corporation, handles sales receipts and accounting for the Friends

Host Ceremonies:

The Friends will host ceremonies on Pearl Harbor Day, Memorial Day and Veterans Day, which allow the public to remember and pay tribute to friends and loved ones whose sacrifices have ensured our security and freedom. The Friends will also coordinate funerals and other occasions in cooperation with the Veterans Service Officer. The VSO will be the clearinghouse for all requests other than those described above. The Friends will direct all requests to the VSO and offer volunteer assistance and materials for use at the discretion of the VSO. As past National Commander of the Legion of Valor, the chairman of the Friends has presided over many veterans events including funerals at a national level. Director Denmark has provided similar services at the local and state level. The Friends have access to ceremonial assets for any occasion and will provide them to the VSO on request on a no cost basis. Should the Friends be contacted with a request for ceremonial use of the Monument, they will direct the inquiry to the VSO to avoid the possibility of double bookings. Should the Friends receive a request that is considered an improper or undignified use, the matter will be referred to County Counsel to make certain that any denial of use does not violate any law.

Educational Materials:

The Friends are in the process of organizing a list of all veterans honored in the Monument and a map of locations of specific honoraria. The Friends intend to publish the list and distribute it on a no charge basis. It will also be included on the Friends web site. Electronic and/or hard copies will be provided to the VAC, the VSO and all 11 County veterans organizations for use at their discretion. Director Cathcart has spoken about military issues at several high school meetings and functions. Such speaking engagements will be expanded to include other members of the education committee and power point materials will be made available to assist the education committee in their activities. Copies of the presentation materials and handouts will be provided to the VAC and VSO on request. A newsletter is being considered for mailing to those without web access and emailing to others. Its affordability is dependent on the success of the membership program described below.

Web Site:

The Friends are in the process of developing a web site complete with links to citations for EDC heroes and other information relevant to military history. The focus will be on El Dorado County veteran contributions. The site will include information on the Monument founders, the organization of the Friends, civilian contributors, contact points for various committees and functions, history of the Monument, ceremonies, scholarship programs, process for donations and other materials relevant to the function of the Friends and the purpose of the Monument.

Membership:

Any individual who has served the cause of freedom evidenced by an honorable discharge or current honorable service in the armed forces of the United States is eligible for membership in The Friends of the Veterans Monument, Inc. Annual membership dues will entitle members to the newsletter, membership cards, invitations to "gatherings of eagles" and other benefits. Revenues will be used to support the web site, and other activities of the Friends to promote the Monument and the mission of the Friends.

Scholarship Fund:

The endowment for the education of heirs of select EDC veterans is held by the Community Foundation and is subject to direction of the Board of Directors of the Friends of the Veterans Monument. An additional Board exclusively focused on the endowment has been formed. Funds for the endowment are provided by investment income, the sale of honoraria for placement in the Monument, and donations. The Friends intend to provide one to two scholarships per year to children of fallen veterans. The number of scholarships will increase as the endowment becomes larger in years to come. Methods of determining the most deserving students are being formulated so that consistency is established and students can plan their applications accordingly.

Materials Supply & Docents:

The Friends will supply materials to its docents, educators, and assistants to assist in the programs described in the foregoing and to provide hand out materials to the docent committee.

Content:

The Friends will provide recommendations, endorsements or formal objection to the VSO and General Services for all proposals of honoraria or other additions or changes to the design of the Monument. The intent of the Friends is to retain a focus on the purpose of the Monument "to honor those who served the cause of freedom". The Friends define those who served the cause of freedom as veterans with honorable discharges or current members of the armed services. The Friends believe that honoraria should be based on military service and distinction while in the military independent of the civilian accomplishments of both veterans and others. While honoraria disproportionate to the degree of military service has been a precedent, it will be discouraged in the future. The Friends will continue to review and audit eligibility of individuals to be honored in the Monument. The Friends have taken an oath to support the Constitution of the State of California and the United States of America. The Board of Directors of the Friends will ensure that all committee heads enforce those principles and the rule of law with respect to the selection of any honoraria. The Friends will provide information on all debates regarding these issues to the VSO and the VAC for subsequent and/or parallel communications to the people of EDC via their elected representatives.

Sales:

The Friends will remain active in the sale of bricks, plaques and other honoraria consistent with past practices. The Friends will keep General Services fully informed of such sales, consistent with past practices, so that the department can coordinate the installation of such items efficiently. The Construction Committee chairman and architect of the Friends will work with General Services and its designates to determine appropriate locations and designs. The sales of promotional items such as tee shirts etc. are an agenda item for a future meeting of the Friends.

Working Relationships:

Veterans Affairs Commission:

The VAC formed in 1991 was intended to provide a conduit between the veterans of each district of El Dorado County and its respective supervisor. The members meet once a month. They are geographically dispersed and many do not have access to modern communications methods such as email. Although the by-laws¹ are specific that the committee has no purview over policy and has no management authority², in recent months the chair of the VAC has engaged the organization in matters of policy and management of the Veterans Monument. An ad hoc committee was formed and the committee worked with the Friends to iterate a basic understanding in principle. Although the document was submitted to the Board of Supervisors on 1/23/07 and has been the foundation for communications regarding management principle, the Chairman of the VAC passionately urged his commissioners to vote against the draft during a 2/9/07 meeting. The draft was defeated 2/3 even though it was drafted and recommended by the commission's own ad hoc committee headed by General Collens. One of the voting commissioners gave his reason for a no vote. "The chairman informed me that the vote was illegal and the wrong people were members of the Friends."

Since the 2/9/07 meeting essentially all of the Commanders of all of the County's veterans organizations have endorsed the Collens/Friends proposal. The Chair of the ad hoc committee of the VAC, General Collens, has also endorsed it along with other distinguished veteran community leaders in the County and at the state level. The VAC's actions have become clearly inconsistent with the wishes of the veterans of EDC and beyond. The VAC has become an organization that functions exactly opposite of its charter and the intent of its formation.

"The Veterans Coordinating Council that wrote the Veterans Affairs Commission Bylaws never intended it to be interpreted as authority to assume oversight over any management function of anything. The commission meets once a month and is composed of volunteers, some of whom do not have access to modern communications methods such as email. Any attempt by such a body to participate in the management of any organization or formulate policy for a veteran's organization is improper. The basic intention for the formation of the commission was to provide a clearinghouse to report to the supervisors about what is happening in the veteran's community. The commission was not intended to direct or supervise the activities of any veteran's organization in any manner. To, in any way, usurp the activities of the Friends of the Veterans Monument would be the author's worst nightmare."

Allen Amaro

¹ The county of El Dorado Veterans Affairs Commission By-Laws as established by ordinance 4188, title 2, Chapter 2.25.010 through 2.25.070.

² Private communications with members of the coordinating counsel that wrote the by-laws. "The intention was not to provide oversight of any veterans activities." Allen Amaro 2/13/07.

Note: The minutes of the VAC dated December 8, 2006, state "It is not the intention of the Commission to replace the Friends of the Veterans Memorial [sic] but rather to be in a position to advise the Board of supervisors on questions of relevance to the Memorial [sic]."

The Friends have always appraised the VAC of their activities so that the VAC can fulfill its obligation to report on such activities. The Friends intend to continue to keep the VAC fully informed and will add to its oral briefings by means of copies of the minutes of the Friends, and its newsletter when available. The VAC has an open invitation to attend the public meetings of the Friends. Dates and locations will be provided the Chairman of the VAC and/or his designate. Because oversight by the VAC is inconsistent with the rule of law, and the abilities of the organization, unless there is specific instruction to the contrary, the Friends do not intend to solicit approval from the VAC for any of its day-to-day activities.

Veterans Service Officer:

The El Dorado County Department of Veteran Affairs was established by the Board of Supervisors of El Dorado County to assist veterans, their dependents, and survivors in obtaining entitlements from federal, state, and local agencies administering veterans programs. The Veterans Service Officer also serves as the secretary ex officio of the Veterans Affairs Commission. The Friends believe that the VSO has the staff and day-to-day presence necessary to co-manage scheduling and other activities of the Friends that require coordination between the government representatives of the people and their monument. The friends intend to keep the VSO fully informed and expect to be informed on a mutually cooperative basis. By monitoring the printed reports of the Friends do not in any way interfere with the peoples elected representatives and their responsibility to aid in the conduct of the people's business in a fully open and transparent manner consistent with the Brown Act, the County Charter, the State and Federal Constitutions and the rule of law.

General Services:

The Friends have enjoyed a long and synergistic relationship with the El Dorado County Department of General Services. The two organizations work as one unified team focused on the physical structure of the monument. General Services installs honoraria, maintains the physical structure, reviews changes and architectural concepts, manages contractors approves budgets and keeps the grounds in good presentation. The Friends intend to continue the status quo. The Friends will appoint a committee head to work directly with the manager of General Services to the satisfaction of the department and/or the Chief Administrative Officer.

The Veterans Organizations:

The Friends are all veterans and many are active in the Counties 11 veterans organizations. The Friends will continue to work along side all veterans organizations to perpetuate and enhance the unifying symbol that the monument has become. As the past National Chair of the United States Legion of Valor our Chairman has spread the word of the monument far beyond county borders. Like the Vietnam Veterans Monument, the Monument owned by the people of El Dorado County will continue to spread the good will of El Dorado County evidenced by the unique cooperation of private and public funding to build a truly wonderful edifice to the American military. All of the local organizations fully support the Collens/Friends draft and will support this successor proposal.



DISABLED AMERICAN VETERANS



AMERICAN LEGION POST 119



FLEET RESERVE ASSOCIATION BRANCH 975



VETERANS OF FOREIGN WARS POST 9241



HANGTOWN DETACHMENT

The Friends of the Veterans Monument Have become a unifying symbol for all El Dorado County veteran's organizations. The leadership of all organizations have expressed their support for the reinvigoration and continued contributions of the Friends to the co-management of the monument with the department of General Services and other relevant government organizations



EL DORADO COUNTY VETERAN AFFAIRS



VETERANS OF FOREIGN WARS POST 9680



VETERANS OF FOREIGN WARS POST 10165



VIETNAM VETS MOTORCYCLE CLUB



AMERICAN LEGION POST 795 SO. LAKE TAHOE



PEARL HARBOR SURVIVORS HANGTOWN 30



VETERANS OF FOREIGN WARS POST 2627

Veteran Endorsements:

As shown later in this document, the following persons, by their signature, have agreed with the Collens Ad Hoc Committee draft, dated 2/9/2007, and modified as shown below in red strikeout type.

John Collens Ad Hoc Committee Proposal follows:

Upon completion of construction of the Veterans Monument Monument, ownership of that structure and responsibility for its upkeep and budget became a County obligation. There is need to spell out which department and/or civic group is to discharge the duties assigned, including possible additions, and use of the monument. The Friends of the Veterans Monument Memorial (Friends) have advised us that they are in the process of formal reconstitution, incorporation and reinvigoration. They plan to complete installing existing bricks, plaques, benches etc and future installation of new veterans donor purchases. These tasks would be accomplished without the County's financial involvement. However, to assure that the design and placement of new bricks, plaques etc is compatible with the current layout, the responsible County department's approval should be required so as to not conflict with construction and maintenance activity.

In addition, to help keep the monument free of inappropriate materials its use should be carefully controlled . The intent of the Monument is to honor those military veterans and current service members who served the cause of freedom. Its use is exclusively by and for those who served or now serve-in-its-armed forces. Monument services and patriotic events are the types of gatherings for which the structure is intended. Political activity will be expressly denied its use. This Commission will continue to function as an advisory committee for oversight of the Monument. It is our obligation to advise the responsible County department(s) on matters of mutual concern. We recommend that the General Services Department be designated as the primary office responsible for maintenance and budget. Future design and additions for the Monument would be completed by General Services subject to the approval of the Friends of The Veterans Monument, soon to be a 501C corporation, or its successor group, an arrangement used by other national

monuments. The Friends will have authority over content, use and sales associated with the Monument and General Services will assume authority for all other functions.

*** The following paragraph has not been requested by the Friends *** We also recommend that available space in either the Veterans Monument Building Office or within the Veterans Service Office be made available to the Friends without charge. Such space is intended for use by the Friends volunteers for Monument scheduling and coordination activity. The County has no other obligation, financial or otherwise, for use of its property by the Friends.

Completion of the John Collens, Ad Hoc Committee Proposal

The following individuals have agreed with the John Collens Ad Hoc Committee proposal, as shown above

	Title		
Jon H Hodson	Director, Friends of the Monument, Inc.	Signature on File	2/12/2007
Allen Amaro	Commander, DAV, member of Coordination council that wrote VAC By-Laws	Signature on File	2/12/2007
Dennis B, Haas	Commander, Veterans of Foreign Wars Post 10165	Signature on File	2/12/2007
Ray Nivison	Commandant Marine Corps League	Signature on File	2/12/2007
Salvatore Gigante	DAV	Signature on File	2/12/2007
Dave Davidson	President, FRA Branch 275	Signature on File	2/12/2007
James M. Denmark	 PPC, Veterans of Foreign Wars Treasurer, DAV PPC, American Legion Adjutant, Marine League Commissioner, VAC 	Signature on File	2/12/2007
Ken Schoniger	Director, Friends of the Monument, Inc.	Signature on File	2/12/2007
John W. Collens	Commissioner, VAC	Signature on File	2/12/2007
Richard Buchanan, NC	Chair, Friends of the Monument, Inc. President, Legion of Honor	Signature on File	2/12/2007
Clement J. Boll	Commissioner, VAC	Signature on File	2/12/2007
Joan Miller	VAC Commissioner	By vote at VAC meeting	2/9/07
Bill Kerr	VAC Commissioner	By vote at VAC meeting	2/9/07
William Cathcart	DSC	By telephone	2/15/07
Don Donaldson	Monument Founder, Member Friends	By Telephone	2/10/07

The Board of Directors of the Friends:

A five-member board of directors who provide policy guidance for the committees and volunteer to get some of the work done currently serves the Friends of the Veterans Monument.

Richard Buchanan, Chairman:

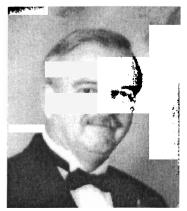
Mr. Buchanan retired from a long career in real estate management in 1998. Since then he has devoted most of his attention to the design, funding, building and comanagement of the El Dorado County Veterans Monument. Prior to his retirement Richard worked as a real estate consultant. His clients included Hefix Enterprises, LTD, FHK Company and Raley's-Bel Air Supermarkets. Prior to his consultancy Richard headed up the El Dorado County Real Estate Property Division. Prior to his County Government service he was the President of Maritime Properties a commercial property leasing and acquisition company specializing in waterfront properties. Richard attended Saint Mary's College in Moraga California.



As a United States Marine Mr. Buchanan served two tours in Vietnam. In 1965 as an Automatic Rifleman, he

participated in the first major Marine Corps amphibious assault since Korea. In 1968 he was awarded the Navy Cross for his action against the North Vietnamese Army during the battle of Le Bac, where Buchanan upheld the highest traditions of the Marine Corps and the United States Naval Services. He is a life member of the Disabled American Veterans, and served as National Commander 2004-2005 of the Legion of Valor of the United States of America, organized and chartered by the U.S. Congress, April 23, 1890.

Jon Hodson, Director & Treasurer



Jon and his wife Mary, have owned property in Placerville, CA., since the mid 1980's, and have made their home full time in Placerville, since Mr. Hodson's retirement in 2004. Jon spent the last three years of his professional employment with Xerox International Partners, Palo Alto, CA., where he was a Program Manager, responsible for the development and importation of printers from Asia for sale to major OEM's within the United States. Prior to Xerox Jon was employed as a manager in a variety of positions within Versatec, with his last position as Manager of Supplies Research and Development, and Quality Assurance. After completing active military duty, Jon was employed by Philco Ford (Palo Alto, CA) and Raytheon Electronics (Mt View, CA). Jon then joined Information Storage Systems; a company that was then in the forefront of the development of hard disc drives, where he remained for nine years.

Mr. Hodson served on active duty in the United States Navy from July 1963 to July 1967, as an electronics technician. He was Honorably discharged in July 1969. Jon is a plank owner of the U.S.S. Waddell, DDG-24, serving as a member the crew at the commissioning of the ship in August 1964, at Todd Shipyards, Bremerton Washington. Jon remained with the U.S.S. Waddell, until his separation from active duty in July 1967, and accompanied the ship on two cruises to Vietnam in 1965–1966 and 1966-1967.

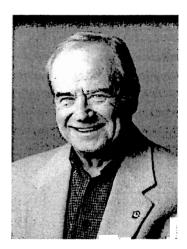
During his military service, Jon earned the Vietnam Service Medal with Two Bronze Stars, the National Defense Medal and the Vietnam Campaign Medal.

Jon is a life member of Veterans of Foreign Wars Sierra Nevada Post 2680, and has served as the Post Quartermaster. He is also a member of Fleet Reserve Branch 275.

Jon holds an earned Bachelor of Science degree in Business Administration and a Masters Degree in Organizational Management from the University of Phoenix.

Ken Schoniger, Director & Secretary

Ken and his wife Cindy moved to the foothills from the Bay Area in 2000 following ten years as president of KCPI, a financial consulting firm specializing in mergers, acquisitions and strategic financing. Prior to KCPI Ken was Chairman, CEO and President of Western Microwave, Inc. a company Ken took public in 1983. Prior to WMI Ken was the president of two other high technology firms and executive vice president of another. His management experience spans the gap from start-ups to executive positions at two fortune 500 corporations and he has served as a member of the board of directors of several technology firms. Ken's engineering work earned him two patents. He has created thousands of jobs in California. His interest in El Dorado County issues



was triggered by his service on the 2003/04 Grand jury where he served as Chairman of the IT committee and participated in the interviews of dozens of government department heads and employees. Ken is an internationally recognized expert on communications and electronic warfare as well as is a frequent author and speaker on management, finance, and international marketing. He was a guest lecturer on Strategic Planning for the Santa Clara University MBA program and continues to speak on planning and environmental issues at local organizations. He is the author of two books and numerous technical articles on subjects ranging from engineering to environmental protection. Ken served in the United States Navy form 1955 to 1959 as an Aviation Electronics Technician and Electronic Warfare Flight Crewman. He experienced nearly 1,000 flight hours from various land bases

and the decks of the USS Intrepid and the USS Forrestal air craft carriers. Ken was one of the original members of the "Secret Six" a highly classified Navy unit specially formed to evaluate all Navy Experimental equipment developed for electronic warfare applications. Mr. Schoniger and his wife Cindy live in Pollock Pines.

Jim Denmark, Director:



Mr. Denmark has spent his entire adult life helping people survive and/or return to good health. After leaving the military with severe combat injuries he worked as a chief technologist for renal dialysis clinics. As a biomedical technician he overcame his own spinal injury pain to help people at Sutter Hospital. After becoming confined to a wheel chair and unable to practice nursing, Jim continued his work to further the cause of veterans everywhere. He frequently travels to military funerals for fallen comrades where he serves as the master of ceremonies and an honor guard. Mr. Denmark is a

past President of Vietnam Veterans of America Chapter 582. He is a 4 times Commander of VFW Post 10165, Past Commander of American Legion Post 119, Treasurer/Adjutant of Disabled American Chapter 63, Adjutant of The Marine Corps League 697, and a Commissioner of the Veterans Affairs Commission. Jim also serves as a member and a director of the VFW Wheelchair Community. Among his many combat decorations are an Air Medal, a Marine Corps Presidential Unit Citation and an Air Force Presidential Unit citation.

Mr. Denmark and his wife Kay have been residents of El Dorado County since XXXX

William "Bill" Cathcart, Director:

Mr. Cathcart is a 22 year career military veteran who served America with great distinction in three wars. He was a sergeant in the Marine Corps in WW2. Bill also served in the Army as a first sergeant. He fought in Korea in the1950s. In the 1961-62 time frame he served in Vietnam. In 1952, Bill distinguished himself by extraordinary heroism in action against the enemy in the vicinity of Chungbangp'yong, Korea. Sergeant Cathcart saved the lives of several of his comrades at great risk to his own. The extraordinary heroism displayed by Bill on this occasion is in keeping with the most esteemed traditions of the



military service. Mr. Cathcart is a founder of the Veterans Monument. He has spent many hours as a lecturer for the Friends Education Program. Bill and his wife Anne have lived in El Dorado County since 1970.

Summary Conclusions:

The management of any veterans monument is a complex interaction between the interests of veterans, the general public and the elected officials of the people. Our forefathers did not intend to separate the people from those who defend them. There are many methods of balancing the requirements of all Americans with the need to honor those who have served the cause of freedom. This proposal is but one compendium of method. The Friends of the Veterans Monument look forward to the example that El Dorado County can make by putting the best of its will and talent to work so that it can honor veterans in a dignified and appreciative fashion.

Peter Wolfe, Architect

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Peter Wolfe, Architect 6090 Enterprise Drive, Suite E Diamond Springs, CA 95619 (530) 344-0671 2007 MAR -6 AM 8: 18 RECEIVED BOARD OF SUPERVISORS FL DOPPORT OF 11 JULY

w615@sbcglobal.net Enclosure 1 Assumptions

Assumptions

1. Use, improvement, and maintenance of the monument must at all times exhibit the dignity, honor, and respect that keeps faith with the noble purposes for which the monument was conceived and constructed.

2. As the El Dorado County Veterans Monument is a cultural resource belonging to the entire community, the procedures and policies governing its use, improvement, and maintenance must be governed by the rule of law in an open, transparent, clearly-defined, and publicly accessible manner.

3. Over time, the on-going use, improvement, and maintenance of the monument will not only involve the efforts of the County of El Dorado government and its various employees, commissions, boards, and departments but will include the efforts and activities of individual private citizens, formal and informal civic groups and organizations, ad-hoc groups, schools and educators, academics and writers, historians, artists, etc.

4. The management strategy for the monument must recognize and encourage the diversity of interests which will broaden and deepen the meaning and value of the monument in the community, extend public awareness of its existence and purpose, and continuously increase its relevancy and positive image as a lasting statement of the commitment to America's veterans by the entire citizenry of El Dorado County.

5. As it is a well-tested and viable system for conducting the public's business, the existing system of governance which includes elected officials (Board of Supervisors) and their appointed bodies, employees, and officials (Veterans Commission, Veterans Services Officer) which are ultimately and inescapably accountable to the voting public is clearly the most practical system to use to administer the use, improvement, and maintenance of the monument.

6. California law requires that public commissions, boards, and public agencies exist to aid in the conduct of the people's business and that their actions and deliberations be considered openly. The public neither yields their sovereignty to the agencies which serve them nor gives public servants the exclusive right to decide what is good, or not good, for them to know. The people insist on remaining fully informed so that they may retain control over the institutions and instruments they have created. These rights must not be surrendered to unaccountable individuals or organizations. (Source: California Brown Act).

7. The management system governing the use, improvement, and maintenance of the monument must

Freclude the many complications which would result from relinquishing the public control of the monument to self-appointed private individuals and/or organizations which are not fully and ultimately accountable to the general public through the electoral process.

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Enclosure 2: Proposed Policy Manual Change

Proposed Board of Supervisors Policy Manual Change Use, Improvement, and Maintenance, El Dorado County Veterans Monument

l. Intent.

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A. The use, improvement, and maintenance of the monument must at all times respect the noble purposes for which the monument was constructed.

B. The Board of Supervisors, The Veterans Commission, the Veterans Services Officer, various County Departments, and public and private organizations and individuals will share responsibilities related to the use, improvement, and maintenance of the monument.

C. It is the intent of the Board of Supervisors that all matters relating to this significant cultural resource which belongs to the entire community be governed by the rule of law in an open, transparent, clearly-defined, and publicly accessible manner.

D. It is the intent of the Board of Supervisors that these policies do not preclude any private individual, civic organization, veterans organization, or legitimate ad-hoc group from engaging in activities in support of the use, improvement, and maintenance of the El Dorado County Veterans Monument.

2. Primary Points of Contact. For all maters relating to the monument, the Veterans Services Officer and the Veterans Commission shall act as the primary points of contact for the general public, civic and military organizations, and other components of El Dorado County government.

3. Uses of the El Dorado County Veterans Monument.

A. Use of the monument for the following types of activities will be encouraged:

1. Remembrance and Dedication Ceremonies.

2. Funerals for military veterans.

3. Public Events and Ceremonies related to the celebration of military-related holidays and historical events.

4. Wedding Ceremonies when at least one of the persons being married is a veteran.

5. Military Promotion Ceremonies.

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6. Military Retirements.

7. Educational activities directly related to veterans and military history.

87 Installation Ceremonies for officers/officials of recognized veterans organizations.

9. Swearing-in Ceremonies for elected or appointed public officials when such office requires the Oath of Allegiance to the U.S. Constitutions.

10. As a site for service projects in support of the monument by individuals and organizations.

11. Military Awards Ceremonies.

12. Docent Programs.

B. Prohibited Uses.

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 Any use specifically prohibited by Federal, State of California, or local laws and regulations.
 Public and/or private events primarily of a non-veteran related political nature associated with specific political issues, elected officials, political candidates, or political campaigns.
 Use as a background or backdrop for interviews and multi-media events which are not directly related to the purposes for which the monument was constructed.

C. . Types of Uses. Although it is unlikely that all uses will fall clearly into the categories listed below, for management purposes proposed uses of the monument will be classified as follows:

1. Casual Use. Daily, informal use by small groups of less than 25 persons.

2. Routine Use. A single event involving 25-50 persons.

3. Minor Use. A single events involving greater than 50 persons but less than 200. Docent Programs will be considered a minor use.

4. Major Use. Events including greater than 200 and/or all events taking place on multiple dates and/or over more than a 24-hour period.

D. Use Review.

1. Casual Uses will not require review.

2. Routine Uses will be reviewed and approved or rejected by the Veterans Services Officer.

3. Minor Uses will be reviewed and approved or rejected by the Veterans Commission. The Veterans Services Officer will provide timely advice and recommendation regarding on all Minor Uses to the Veterans Commission.

4. Major Uses will require review by the Board of Supervisors. The Veterans Commission and the Veterans Services Officer will provide timely advice and recommendations regarding all Major Uses.

Page 2

E. Process for Use Requests.

1. The Veterans Services Officer will receive and process all requests for use of the monument and shall develop and maintain the necessary forms,

office practices and standards, staff training, and schedule and notification requirements with the approval of the Veterans Commission.

2. All use requests will be carefully evaluated for appropriateness, scheduling availability, impact on other County of El Dorado Departments, fiscal impact on the County of El Dorado, risk management concerns, seating, parking, audio- visual requirements, toilet room availability, and public safety issues.

3. Appeals of use decisions made by the Veterans Services Officer will be made to the Veterans Commission. Appeals of use decisions made by the Veterans Commission will be made to the Board of Supervisors.

4. Improvement of the El Dorado County Veterans Monument.

A. Improvement of the monument will include, but not be limited to, those activities that will result in permanent physical changes or additions to the existing monument grounds, landscaping, structures, and fixed architectural and artistic elements. Examples of improvements to be covered by these policies are as follows:

1. Changes to landscape elements including plant materials, borders, and irrigation systems.

2. Dedication plaques.

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3. Interpretive elements such as kiosks, reader boards, and signage.

4. Artistic elements such as three-dimensional sculptures and decorative floor and wall treatments and finishes.

5. Modifications of the existing lighting systems.

6. All modifications that will alter the existing site drainage systems and patterns.

7. Any modification effecting the handicapped accessibility of the site.

8. Repetitive dedication elements such as engraved donor bricks, tiles, and site furnishings.

9. Installation of Time Capsules.

B. Review of Proposed Improvements.

1. Improvements proposed by private individuals, and civic or veterans organizations will be submitted to the Veterans Services Officer for review

and forwarding to the Veterans Commission for their review. The Veterans Commission shall conduct their review in a timely manner and forward their recommendations for appropriate action to the Board of Supervisors.

2. Improvements proposed by the County of El Dorado will follow the approved process for small and large-scale capital improvement projects.

Page 3

 The Veterans Commission shall develop appropriate written guidelines for determining the scope and types of improvements that will require Veterans Commission and Board of Supervisors approval.
 The Veterans Services Officer will coordinate all proposed improvements with the Director of

General Services and other affected County of El Dorado departments.

5. All proposed improvements will be reviewed by the Director of General Services.

6. All proposed improvements will be carefully evaluated for appropriateness, impact on other County of El Dorado Departments, fiscal impact on the County of El Dorado, risk management and public safety concerns, and compatibility with the monument's overall design scheme with respect to materials selection, existing construction details, and aesthetic intent of the design.

C. Prohibited Improvements.

1. Improvements will not be allowed which are not proposed, reviewed, and approved in accordance with these policies.

5. Maintenance of the El Dorado County Veterans Monument.

A. Routine Maintenance

1.²As it public property, the routine maintenance of the monument will be the responsibility of the County of El Dorado General Services Department.

2. Routine maintenance will include, but not be limited to, the following types of activities:

a. Maintenance of landscaping and associated irrigation systems.

b. Maintenance of site electrical, lighting, and water systems.

c. Cleaning of walls, walkways, site furnishings, and artistic elements.

d. Maintenance of flagpoles and associated hardware.

e. Flag replacement.

f. Raising and lowering flags.

B. Damage and Repairs.

1. All repairs shall be the responsibility of the County of El Dorado and be accomplished under the direct supervision of the Director of General Services Department.

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C. Public Participation in Maintenance Activities.

1. Private citizens and civic and military organizations are to be encouraged to participate in maintenance activities where such participation is conducted in accordance with applicable County of El Dorado laws and policies.

2. The Veterans Services Officer and the Director of General Services shall jointly develop written guidelines governing public participation in maintenance activities. These guidelines are to address financial donations as well as the donation of in-kind materials or direct physical labor.

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Veteran's Memorial Proposals for Operation

- * The county retains ownership of the monument and is responsible for the budget and upkeep.
- * The Friends will continue its brick installation program (600 more recently sold) in areas approved by the county.
- * The Friends will control the monument's use (veteran's events, memorial services, patriotic events no political events)
- * General Services will be the primary office to coordinate future expansion of the monument with the Friends.
- * Office space will be available to the Friends in the Veterans Affairs for coordination of events.

2007 MAR - 6 AM BOARD OF SUPER ç 00

Dear Supervisor Briggs:

February 28, 2007

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The veterans of EDC have come to the realization that the EDC Veterans Monument cannot "honor those that served the cause of freedom" unless those who served that cause in the past continue to do so today. America's definition of freedom is obviously inconsistent with the definition of the EDC BOS. We are dismayed but not deterred by your email of 2/27/07. Consistent with the principles that our veterans fought for, the Friends will decide what members of its board will participate in its various activities, not the BOS.

By its vote against its own ad hoc committee and the wishes of all 11 veterans organizations of EDC the VAC has provided conclusive proof that it does not represent the best interests of the veterans of EDC as defined by those veterans who are aware and have been briefed on the situation. The Chairman of the VAC clearly represents the will of select members of the BOS, not the veterans of EDC. The chairman must be replaced immediately and the VAC must abide by its charter. Depending on the disciplinary actions to be taken against the Chair of the VAC by the BOS, the Friends might continue, at our choosing, to provide the VAC with reports on the activities of the Friends as we have always done. Our purpose is to motivate them to begin to represent veterans, not to empower them to represent the BOS. To further empower them to disregard their charter would be inconsistent with the mission of the Friends and all of the veterans of EDC.

Perhaps the polls and the signatures we have gathered are not enough for you. Since last Monday we have made some progress in getting **all** of the citizens of EDC to let you know that, no matter what legal means it takes, the veterans will eventually control the content and use of the Veterans Monument consistent with the rule-of-law and the constitution. The people of EDC and the courts will define those terms not the BOS the VAC or county counsel. Our draft web site is near ready for release. You may view it at <u>http://www.edcveteransmonument.org</u>. It is scheduled for release to the general public next Thursday. Its contents will reflect the vote or refusal to provide one on Tuesday.

The people of EDC do not abdicate their power to the servants that they have elected to carry out their will. Once again we are telling you to submit the Collens/Friends term sheet (as edited and contained in our proposal) to the BOS for an up or down vote to agree or disagree in principle with its terms on Tuesday March 6, 2007. We are also telling you not to impose **any** conditions revisions or additions whatsoever. **Please do not draft any further documents other than instructions to put our matter on** the agenda, as it has been co-authored by the Collens ad hoc committee and the Friends.

The veterans of EDC intend to involve all of the people of EDC in our fight to regain control over the content and use of our monument consistent with our terms and the constitution. We will also fight to return the rule-of-law and control over the servants of the people of EDC and, if you wish, this issue will serve as cause celebre. To reiterate, we are hereby instructing you, as the volunteer representative of the veterans on this issue, to put the Collens/Friends terms sheet on the 2/6/07 consent calendar today without any additional caveats or counter instructions to the Friends whatsoever. We will discuss this issue with whatever county official we choose to discuss it with at a time and place of our choosing by whomever we choose to represent us.

The Friends of the Veterans Monument.

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To: Supervisor Briggs

From: The Friends

Subject: Monument Management

By email

March 2, 2007

Dear Ron:

Thank you for your efforts to get our issues on the consent calendar Tuesday March 6, 2007.

Based on past experience we are not confident that some of your fellow supervisors are ready to take improper power away from the VAC and/or themselves. We are therefore continuing our efforts to gain wide community support for our efforts to continue to manage the use, content and sales associated with the monument consistent with the rule-of-law and the constitution of the United States and the State of California. Our efforts to gain community support will stop when the BOS agrees with our 3/1/07 mark up of your letter of 2/26/07 with out any additional caveats. Any suggestion to involve the VAC in any activity associated with determining policy or management of the Monument will bring us right back to square one. Any suggestion that the BOS might overrule normal policy decisions by the Friends regarding content is also completely unacceptable and in our view a direct conflict of interest.

It is important to be clear that we will never allow additional honoraria based on civilian services by veterans or others. The content of the Memorial will be focused on military service only. Civilian financial donors will be recognized in the areas provided for such purposes. Recognition for financial contributions and honoraria are two different things. New recognition will no longer be mixed with military honoraria in any area within the approximately 2 acres.

We hope that you will be successful in your communications with your fellow board members in open forum as required. We will be there to support your initiative and reject any proposals to the contrary.

The Friends of the Veterans Memorial, Inc.



County of El Dorado

RUSTY DUPRAY	DISTRICT I
	DISTRICT II
	DISTRICT III
RON BRIGGS	DISTRICT IV
NORMA SANTIAGO	DISTRICT V
CINDY KECK	CLERK OF THE BOARD

330 FAIR LANE PLACERVILLE, CA 95667 TELEPHONE (530 621-5390 FAX NO. (530) 622-3645



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February 22, 2007

Report and recommendations regarding our Veterans Memorial Monument By Ron Briggs Supervisor District IV

Recap:

At our normal board meeting on January 23, 2007 the topic of how and who will be charged with daily operations of our recently dedicated Veterans Memorial Monument was raised and what guidelines would be used.

These are very valid questions requiring direction from our board.

At this board meeting I was given the task to come up with some suggestions.

Over the past three weeks I have made dozens of meetings and/or interviews, with as many people, seeking answers of two primary questions:

What were your expectations of our monument as it was being built? How do you envision its future?

Each and every person answered with words embodying the essence of the following:

The memorial should be forever a place of dignity and honor providing quite reflection of veterans from a grateful community.

All future events held at our memorial should be governed by dignity, honor, allowing quiet reflection of veterans from a grateful community.

After nearly 10 years of effort by a corps of volunteers: private businesses; public officials; county workers; veterans; citizens loosely organized, led by Rich Buchanan whose spirit continues to serve as our memorials heart, our community closed ranks and got it done with a formal dedication taking place on November 21, 2006 just ahead of a normal hectic holiday season.

Succinctly stated, a shining example of how El Dorado County should always be.

Recommendations:

1) The Board of Supervisors hereby proclaim:

Our Veterans Memorial Monument shall be forever a place of dignity and honor providing quite reflection of veterans from a grateful community. Activities held at our memorial shall be governed by dignity, honor providing quiet reflection of veterans and their service from a grateful community.

2) The Board of Supervisors shall direct the Chief Administrator's Office to meet with the "Friends of the Veterans Monument, a non-profit corporation" (Friends) represented by their Chairman, and **his designates** for the purpose of entering into an agreement wherein the "Friends" **become the authority for use, content and sales** for the Memorial Monument. The CAO and county staff shall apply normal risk management standards to the "Friends" and the agreement places the Countys' Veterans Service Officer as the primary public contact and coordinator.

The Board of Supervisors is requested to agree in principal to the terms of the proposal by the Friends, dated February 15, 2007 and attached herewith. It is recognized that the proposal requires review by the CAO and County counsel to insure compliance with applicable law and policy.

3) The Board of Supervisors desires to state clearly: **during the iteration of the final agreement** all the activities of our Monument shall remain, as it has been, with Rich Buchanan and the Friends coordinating the corps of volunteers to support County staff, until otherwise declared or until an agreement is made with the Friends.

4) The Board of Supervisors declares time is of the essence and directs the CAO and county staff act promptly.

Summary:

There is substantial desire, universal complete desire, for our monument to be a place of quite reflection, maintained with gratitude, visited respectfully and activities or future expansion in the spirit of the proclamation in item one of the recommendations. It is within the proclamation where questions are answered and future decisions made.

The attached 18 page proposal proffered by the Friends is simple and has good form. Working with this proposal **as the primary template is required.** I also suggest the Board of Supervisors consider creating a special ordinance discouraging unwanted activities such as skateboarding or vandalism with stiffer than normal penalties.

It is time for our Veterans Memorial Monument to move from construction to operational phase.

I'd like to express my gratitude to everyone for allowing me an opportunity to work with you.

Respectfully submitted,

Ron Briggs

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Friends of the Veterans Monument, Inc. We support the continued Management, use and Growth of the 40mt El Dorado Veterans Monument, by the Friends of the Veterans Monument, Inc. **Print Name** Address, City State, Zip **Phone Number** Signature Email P.G. Bof 291 Placewille (630) 622-4285 1. LOUISA acdi 1281 04 2. CAMINO 3. ERNEST CLOODS 4191 FARCONCLA 95009 wooder 4191 FALCON LANC (AMINO 95-709 4. Marcella R. 5. 5626 LON'S TR Mansin - Xise 10 J. Gigante Salvators SZU CA 95633 \wedge ERONICA ants 51 95633 old Gardon SAWmi (ĸ d. 1568 NOLE SPR6S, 10 11 2898 her View In Prulle



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1. DONNA NICOILS-Donna Nicolla 2881 Creek View har 622-8338 PU, The
2. SYLVIA CHRISTOFFERSEN Augure Christepperson 6239 WANTBERT LANE 626-1522 - Ellare
3. Loralee Baxter Loralee Bortie Placerville 530-622-3823
4. Dennis Maas Dent B Hans Sierra Springs Dr Pollode Pines Co. 95726
5. LORRAINE G. Toller 1781 Country Lane PlaceRuille, Col 75667
6. Franklin D. Tallitt 1781 country have Placewill, CA 95667
7. Edith In. Hoffman 626A Pearl Place, Diamond Springs, CA 95619
8. JAMES S. GHENTHER P.O. BOX 576 COLOMA, CA95613 622.5425
9. John H. Mead 3415 EXCALIBAR FA195667-
10. Walter & Holeanson 6629 Richard Ave P'ville 95667 622-1075
11. 1. K. Kothells 6981 Mt. Askun vol Somerset, Cr 95684 620-6835
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Print Name	Signature	Address, City State, Zip	Phone Number	Email
1. Josh Andres	Jun Att	4763 Union Mine	RD (-530)628-94	48
2. RUTH E,	KIEIN AU	the E. B. Com 1261 Alece	exint Vallay Rd.	530-612,-0961
3. <u>GEORGE R</u>	USSELL	810 PHILLIPS COURT, P	LOVA. CA.95667 5	30-344-8440
4. JEAN W. AN	MBROSE	8 10 PHILLIPS COURT PL	ACERVILLE CA 95667 530	5-344-8440
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Print Name Signature Address, City State, Zip Phone Number Email
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2. GERALD CRAWTONS Denill Pupper 3600 LUNEMAN 344-0230
3. TEARL F. CROWDE Full Company 6236 Longdale Dr. North Highlach Ca 95565
4. MIKE Wheeter Muslaher B 1976 DIANING SPENCES 95619
5. Bill RATHBUNIBER J. Euter POGSZ LOTUS CA 95651
6. MIKE O'HALLORN Mile OHall 2261 CABLE RS (Amno CA 25-703
7. Norgio J. Di Marzio 2766 Clay ST. Apt. # 210 Placewille Ca. 95667
8. P.T. Salvery DOI Farmy Clen time SA JESE 95139
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Print Name Signature Address, City State, Zip Phone Number Email
1. Lydia Donald son Augelia V Donaldson 8542 fan mont Way fair Oaksla 916-9672631
2. ENEN R. SPRENKER-MAXEY Elle Maryey 6320 PAGE LANE, EL DORADO 530-622-1961
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6. Bob Rinnin BOBNINNIS 4700 Old FRENCH TOWN RA SHINGLE SPAS 95682
7. FAY HARNESS For Horncoge 4/011 Blanchard plannelle Car. 95667
8. Betty Gardner, Betty Gardner 3100 E. Ridgewood Dr., Placewille, CA 95667
9. Kulul Duchany 2080 westwood Dr. Placeville, Cit 25667
10. DAN MICHAULON NAMA 205 SO. GAYSI. SUSANUILLE CA GEISU 530-257-8026
11. KEN SCHONIGER MUR - 5620LYNX TRAIL PULLOGEPINES CA 95726 530644 7527 MKTGG URU (340L)
12. Barbara Weibamp 2832 Northredg, Dr. Placurella

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