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BOARD OF SUPERVISORS
EL DORADO COUNTY
9:52 am, Mar 09, 2012

# El Dorado County Parks and Trails Master Plan



El Dorado County Board of Supervisors March 13, 2012





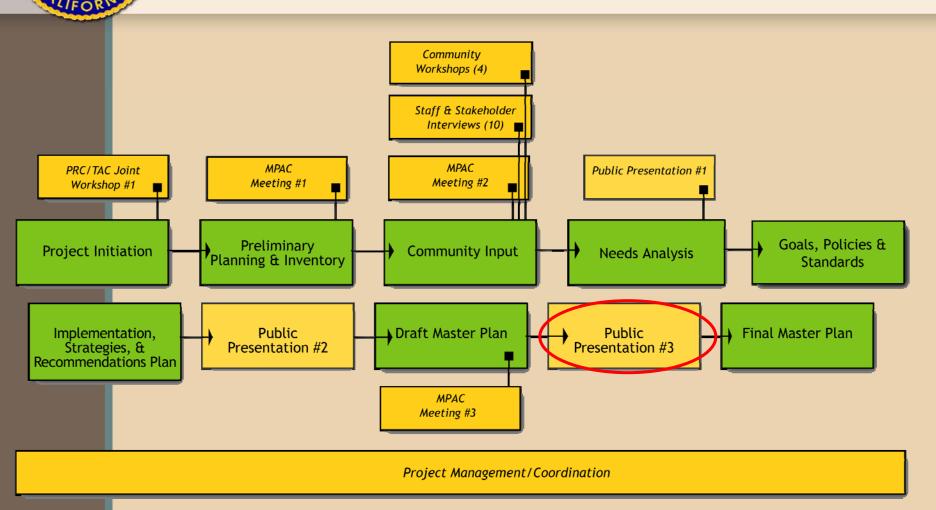
### **Overview**

- Project Approach
- Planning Context
- Parks and Trails Vision
- Implementation Elements
  - Level of Service Standards
  - Feasibility Considerations
  - Design Standards
  - Recommendations
  - Development Review Process
  - Funding Approach
- Next Steps



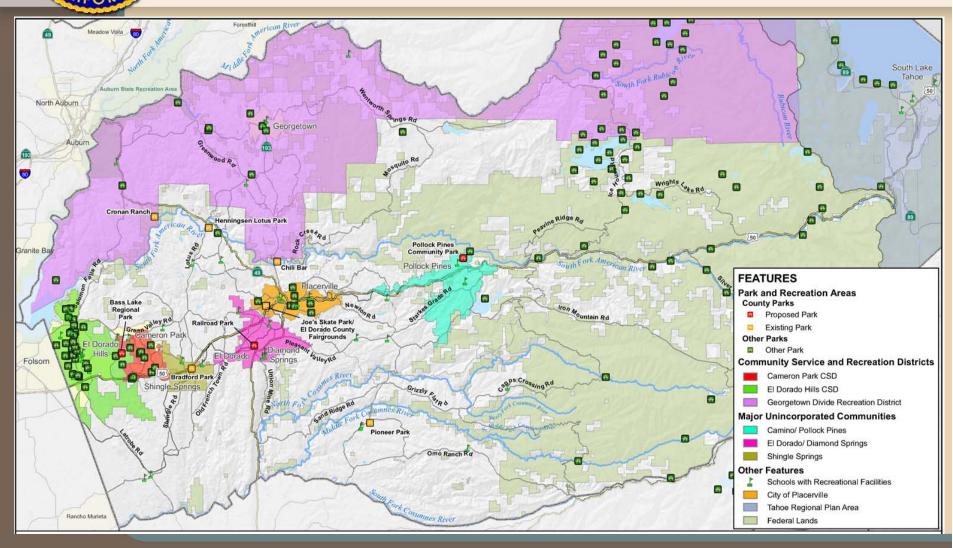


# **Project Approach**





# **Planning Context**





# **Planning Context**

#### **El Dorado County General Plan**

Eldorado National Forest ←-→
Bureau of Land ←----→
Management

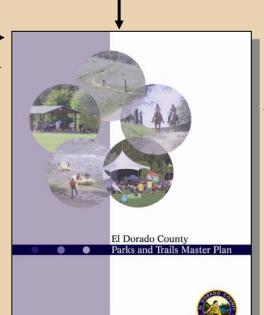
- SFAR Management Plan
- Cronan Ranch Management Plan

National Park Service ←--→
National Historic Trails

- California NHT
- Pony Express NHT

CA State Parks \_\_\_\_\_

- Auburn SRA
- Folsom SRA
- Marshall Gold Discovery SRA
- Recreational Trails Plan



- ←---→ El Dorado CountyRiver ManagementPlan
- ←---→ El Dorado County Bicycle
- ←---→ Transportation Plan
- ◄---→ SPTC Master Plan
- ←--- City of Placerville
- ←---→ Special Districts
  - El Dorado Hills
  - Cameron Park
  - Georgetown Divide
  - Rolling Hills
  - Etc.



### Parks and Trails Vision

Parks and Trails in El Dorado County will facilitate:

- ✓ <u>Health and wellness</u> of individuals and communities
- ✓ Places for community gathering and events
- ✓ Enhanced <u>sense of place</u> and local identity.
- ✓ Protection for El Dorado County's <u>unique natural</u> and <u>cultural resources</u>
- ✓ <u>Economic development</u> associated with recreation based tourism and quality of life



# **Existing Level of Service**

Plan Area Population: 71,603	General Plan Park Acreage Per 1,000 Guidelines				
	Neighborhood Parks (2 .0 ac)	Community Parks (1.5 ac)	Regional Parks (1.5 ac)	All Parks (5 ac)	
Acres for Area Served only by El Dorado County	143	107	107	358	
Developed Park Land					
Henningsen Lotus		51		51	
Pioneer Park		21		21	
Bradford Park	3			3	
Joe's Skate Park		1		1	
Chili Bar (lower)			9	9	
El Dorado County Fairgrounds			48	48	
Subtotal:	3	73	57	133	
Undeveloped Park Land					
Chili Bar (upper)			7	7	
Cronan Ranch Regional Trails Park			62	62	
Pollock Pines Community Park		26		26	
Bass Lake Park			40	40	
Railroad Park			6	6	
Subtotal:	0	26	115	141	
All Park Land					
Total Existing Acres	3	99	172	274	
Total Surplus/(Deficit)	(140)	(8)	65	(84)	



# **Expanded Level of Service**

### Guidelines are provided for:

- Park Classifications
- ✓ Trail Classifications
- ✓ Park Service Area
- ✓ Acres per 1,000 Population
- ✓ Facilities per 1,000 Population
- ✓ Non-vehicular Access
- ✓ Park Site Characteristics
- ✓ Standard Park Improvements



# **Expanded Level of Service**

#### Park Classifications

Neighborhood, Community, Regional and Linear Parks

#### **Trail Classifications**

Nature Trails, Park Paths, Connectors

#### Park Service Area

Neighborhood ½ mile, Community 5 miles

### Acres per 1,000 Population

 Neighborhood 2 acres, Community 1.5 acres, Regional 1.5 acres



# **Expanded Level of Service**

#### Facilities per 1,000 Population

Needs for most types of facilities are not met

#### Non-vehicular Access

 All new neighborhood parks on Class I bike path or Class II bike route w/sidewalk

#### Park Site Characteristics

Land dedicated for active use parks must be suitable

### **Standard Park Improvements**

Consistent quality of park resources in all communities



### **Facilities Level of Service**

✓ Play Area

✓ Tennis Court

✓ Outdoor Basketball Court

✓ Baseball Field (lighted)

✓ Softball Field

✓ Little League Baseball Field

✓ Soccer or Multi-use Field

Equestrian Arena

✓ Swimming Pool

✓ Gym/Multipurpose Room

✓ Meeting/Event Space

✓ Community Center

✓ Group Picnic Area (covered)

✓ Skateboard Park

✓ Disc Golf Course

Amphitheater

✓ Dog Park

1/3,000 people with at least 1 per park

1/6,000 people

1/6,000 people

1/25,000 people

1/7,000 people

1/7,000 people

1/6,000 people

1/20,000 people

1/45,000 people

1/20,000 people

1/15,000 people

1/30,000 people

1/8,000 people

1/45,000 people

1/45,000 people

1/45,000 people

1/50,000 people



### Design Standards

#### **Parks**

- Facilities
- Design Process
- Location
- Parking and Circulation
- Sustainability

#### Trails

- Parking and Trailheads
- Signs
- Location
- Sustainability
- Trail Design Details









- 4 parks in Diamond Springs, El Dorado
- 1 park in Shingle Springs
- Joint-use with schools
- Land dedication for new development
- CSDs and/or assessment districts
- Standards for neighborhood parks
- Access to neighborhood parks by walking or biking
- Coordinate school and park locations





- Community Parks
  - Camino/Pollock Pines Community Park
    - Identify Phase 1 project (low cost, high use)
    - Partner with EID for facilities at Forebay Reservoir
    - Explore alternatives/need for non-Phase 1 improvements
  - Henningsen Lotus Park
    - Build second pavilion
    - Expand community/local uses with GDRD
    - Develop build-out concept plan; consider facilities such as tennis courts, dog park, small gym, white water facility, etc.





- Community Parks
  - Coordination with GDRD
    - Greenwood Community Center transfer
    - Bayley House site as regional feature
    - Coordinate on Georgetown Airport trail easements
    - Participate in grants and other efforts
  - Standards for Community Parks
  - New Community Parks
    - Land dedication for new development
    - CSDs and/or assessment districts
    - Partner with businesses and organizations





- Regional Parks
  - El Dorado County Fairgrounds
    - Possible future renovation of ball fields depending on Fairgrounds agreement and current uses
  - Chili Bar
    - Complete public input on concept/CEQA
    - Seek funding/partnerships
  - Cronan Ranch
    - Develop concept plan with public input
    - Identify funding and operational resources
  - Bass Lake Regional Park
    - Revisit 10-year old concept plan for current needs
    - Explore teaming with CSDs for improvements
  - Railroad Park
    - Develop funding/implementation strategy





# **Facility Recommendations**



#### Facilities

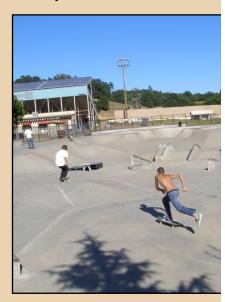
- Look at schools for joint use of play areas, outdoor basketball courts, and sports fields
- Include play areas, outdoor basketball courts, sports fields and tennis courts in new/improved parks
- Complete baseball/soccer fields at Office of Education site
- Pursue public/private partnerships for sports fields
- Equestrian arena in north county



### **Facility Recommendations**

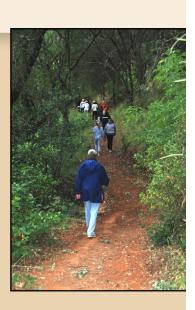
#### Facilities

- Placerville Aquatic facility expansion of hours
- Explore underutilized space for gym/multipurpose use
- Include group picnic areas in new/improved parks
- Skateboard park in north county
- Disc golf course in north county
- Amphitheater at Pollock Pines
- Dog Park





- El Dorado Trail
  - SPTC Sacramento to Placerville
  - Halcon Road to Pacific House
  - Pacific House to Tahoe
  - Brockliss Bridge
- Pony Express National Historic Trail
  - Comprehensive signage and promotion w/NPS
- Mormon-Carson Emigrant Trail
  - California National Historic Trail
  - Comprehensive signage and promotion w/NPS

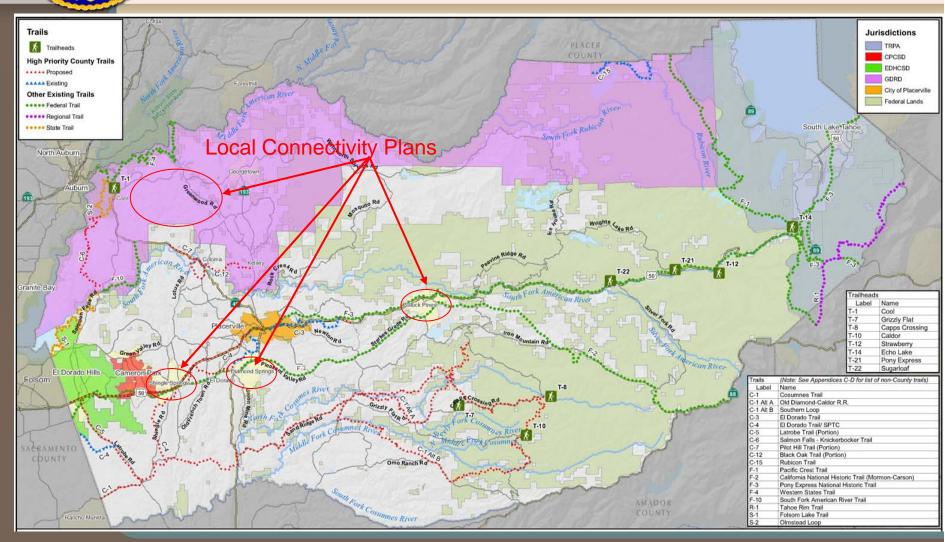






- Neighborhood/Community Connectivity Plans
  - Georgetown Divide, Camino/Pollock Pines, Shingle Springs
  - El Dorado/Diamond Springs EDCTC project is funded
- El Dorado County Bicycle Transportation Plan
  - Implementation of Class I bike paths
  - Add tracks for equestrian use where feasible
- Other Regional Connectors
  - Cosumnes Trail as south county east-west route
  - Latrobe Trail from El Dorado Hills to SPTC
  - Salmon Falls to Olmstead Loop
  - Magnolia Trailhead to Marshall SHP including Henningsen Lotus to Monroe Ridge Trail
  - Kelsey to Coloma







- Trailhead Locations
  - Local access and multiple use
- Trail/Trailhead Design Standards
- Trail Signage Format Standards
  - Consistency with other trail agencies
- Trail Use Standards
  - Determined by multiuser group
- Trail User Education and Advocacy
  - Ongoing effort to promote safe use for residents and visitors





### Administration Recommendations

#### Funding

- More aggressive pursuit of grants
- Maintain Quimby land dedication/in-lieu fees
- Park Impact Fee Nexus Study and identify alternative way to fund new parks
- Develop business value oriented approach to sponsorships

#### Operations

- Administrative consistency between General Plan, Master Plan, Ordinances, and Design Manual
- Professional parks/trails staffing at some minimum level to preserve existing relationships and leverage opportunities



### Administration Recommendations

- Maintenance
  - Preventive maintenance
  - Planning for low maintenance
- Coordinated Information Resources
  - Web-based information from a user/visitor perspective for multiple park/trail providers
- Ordinance Enforcement and Security
- Parks and Trails Master Plan Update
- Collaboration
  - Public/private partnerships
  - Public/public partnerships
  - Park and trail promotion for geo-tourism
  - Volunteer Utilization



# **Feasibility Considerations**

Evaluate during park/trail planning, design, and construction process:

- ✓ Consistency with General Plan, other relevant plans, and regulations
- ✓ Potential for phasing, funding or other resources
- ✓ Site suitability and project feasibility
- Sustainability of project
- Potential for cooperative partnerships
- Stakeholder support and consensus

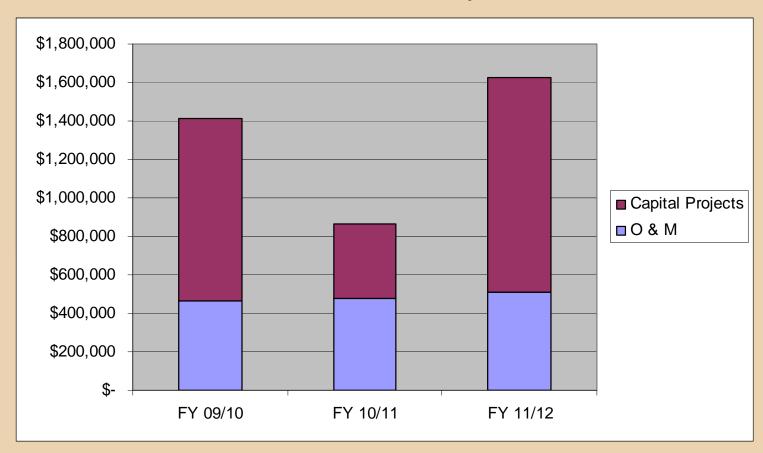


### **Development Review**

- Land dedication or fees in-lieu to continue under Quimby Implementation Ordinance
- Land dedication site standards
- Pending Nexus Study, establish Park Impact Fee
- Require neighborhood/community trail connections
- Regional trail corridor dedication
- Turn-key facilities per Level of Service standards
- PRC Participation and Review

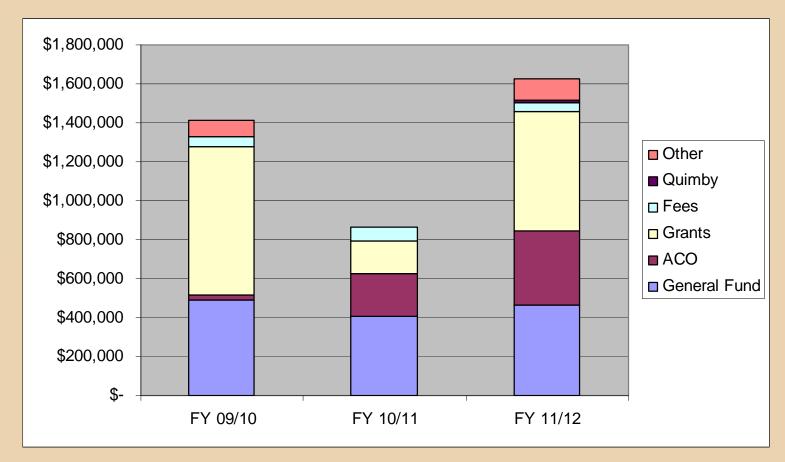


#### Parks and Trails Expenditures



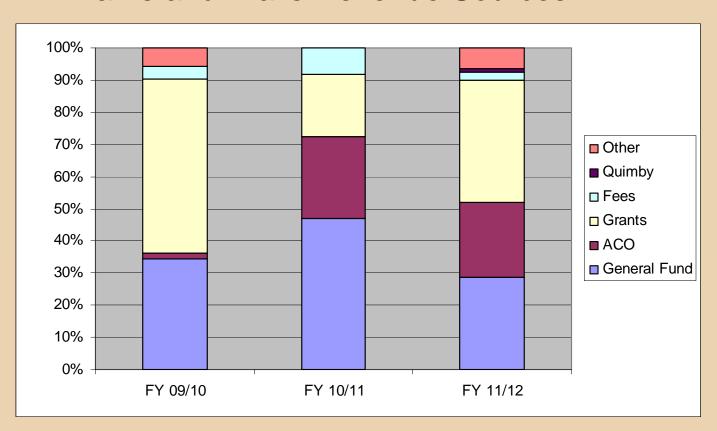


#### Parks and Trails Revenue Sources





#### Parks and Trails Revenue Sources





#### **Existing Sources**

- General Fund
- ACO
- Grants
- Fees, Quimby, Other

#### **Potential New Sources**

- Sponsorships from businesses or organizations
- Value based partnerships
- Volunteer labor and goods
- CSDs and/or benefit assessment districts
- Development impact fees



# **New Funding Priorities**

PARKS				
RP3. Cronan Ranch Concept Plan and Implementation Strategy	\$ 25,000			
RF3.B. Complete Fields at Office of Education	\$250,000			
CP1.A. Pollock Pines Community Park: Identify Phase 1 Project	\$ 6,000			
NP1.A. Neighborhood Parks - El Dorado/Diamond Springs Area: 4 parks ; Shingle Springs area: 1 park	\$9.6 million			
RF11. Dog Park	\$ 25,000			
TRAILS				
TR5. El Dorado County Bicycle Transportation Plan (BTP) Implementation	Per BTP			
TR1.A. El Dorado Trail: Sacramento County to Placerville	Per BTP/SPTC Plan			
TR1.B. El Dorado Trail: Halcon Road to Pacific House Planning (Implementation Costs TBD in Planning)	\$ 15,000			
TR1.D. El Dorado Trail: Brockliss Bridge Planning (Implementation Costs TBD in Planning)	\$ 15,000			
TR4.A. Georgetown Divide Neighborhood and Community Connectivity Plan	\$ 40,000			
TR4.B. Camino/Pollock Pines Neighborhood and Community Connectivity Plan	\$ 40,000			
TR4.C. El Dorado/Diamond Springs Neighborhood and Community Connectivity Plan	In Process			
TR4.D. Shingle Springs Neighborhood and Community Connectivity Plan	\$ 40,000			
ADMINISTRATION				
AD2. Park Impact Fee Nexus Study	\$ 25,000			
AD5. Dedicated Staffing	\$ 120,000			
AD8. Coordinated Online Information Resources	\$ 40,000			
DEFERRED MAINTENANCE				
Multiple Park and Trail Projects	\$ 126,000			



### **Next Steps**

- Finalize/Adopt Master Plan and MND
- Address Parks and Trails Staffing
- Complete Tahoe Basin Plan
- Develop Staff Work Plan
  - Volunteerism
  - Funding Opportunities
  - Joint-use
  - Collaborative Initiatives