

improving the lives of 974SS recipients QUALITY SERVICES

El Dorado County In-Home Supportive Services Public Authority & Advisory Committee

2010-2011 Annual Report

11-1451.A.1

Letter from the IHSS Advisory Committee

Dear Community Members,

It is our pleasure to introduce this annual report, which details the past year's activities and accomplishments of the El Dorado County IHSS Public Authority and IHSS Advisory Committee.

Each one of us serving on the IHSS Advisory Committee represents a sector of the community with a vested interest in the success of the collaborative efforts of the Public Authority and the IHSS Program to help eligible low-income older adults and persons with disabilities to live high quality lives in their own homes and remain independent in the community. As current or past recipients of IHSS services, providers of in-home services, and community members, we are appointed by the IHSS Governing Board to facilitate and further enhance the availability and quality of In-Home Supportive Services for both consumers and care providers.

In the tough economic climate, it is important to remain steadfast in our advocacy of IHSS services. We look forward to another year of working collaboratively with all IHSS stakeholders to ensure the delivery of quality in-home care to those in need.

Sincerely,

Carol Keates, Acting Chair IHSS Advisory Committee



Introduction

El Dorado County's aging and disabled services have been challenged in unprecedented ways and need to adequately prepare to provide a supportive and safe environment for its most vulnerable older adults who are at risk of accessing needed services amid budget and program cuts and the impending wave of baby boomers.

According to the U.S. Census Bureau, 2009 American Community Survey, 10 percent of persons 5 years or older are living at home in our community with a disability, consistent with statewide trends. The likelihood of having a disability rose with age: from 4 percent of people 5 to 15 years old, to 9 percent of people 16 to 64 years old, to 29 percent of those 65 and older. There is a critical need for personal assistance services to people with chronic and disabling conditions to remain safely in their homes.

In-Home Supportive Services (IHSS) is an alternative to costly out-of-home care, providing financial assistance for services to eligible older adults and persons with disabilities, so they can remain safely in their own homes. The Public Authority was established to provide and promote a service delivery model through skilled providers who assist in maximizing the potential of these vulnerable individuals to live independently and participate in their community.

The El Dorado County IHSS Public Authority is pleased to present the 2010-2011 Annual Report, which provides a brief overview of the Public Authority's mandates and its role in supporting IHSS and includes Advisory Committee achievements and goals for the upcoming year. This report details the impact of service activities undertaken during the last fiscal year to support our most vulnerable community members.



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Governance

The El Dorado County In-Home Supportive Services Public Authority is a corporate public body established by an ordinance enacted by the El Dorado County Board of Supervisors. The purpose of the Public Authority, separate and apart from the County of El Dorado, is to provide for the delivery of the In-Home Supportive Services Program (IHSS).

While the Public Authority (PA) is technically not a department of the County, we work very closely with the County, particularly the Department of Human Services (DHS). The PA contracts with the DHS Community Services Division for supportive services necessary to carry out the delivery of IHSS services. The PA collaborates with the IHSS Program and the IHSS Advisory Committee to assure that IHSS services are effectively rendered in an accessible manner.



IHSS Public Authority Governing Board El Dorado County Board of Supervisors











John Knight

James R. Sweeney

Ray Nutting

Ron Briggs

Norma Santiago 11-1451.A.4

IHSS Public Authority Advisory Committee



Top row: Roger Lanzini, Dorrie Carlisle, Carol Keates, Norman Smith Bottom row: Ellen Yevdakimov, Lyle Azevedo, Jane Thomas

IHSS Public Authority Staff



Mary Lou Nutting (Registry/Training Specialist), Michelle Hunter (Program Manager), Celeste Cooney (Program Coordinator), Linda Vallerga (Registry/ Training Specialist)

IHSS Public Authority Statutes

In July 1999, the California Legislature enacted AB 1682, requiring that all California counties act as, or establish an "employer of record" for IHSS workers, and establish a consumer-majority advisory committee by January 2003. The El Dorado County Board of Supervisors established the El Dorado County IHSS Public Authority in September 2002. The IHSS Public Authority's Governing Board is comprised of the five members of the County of El Dorado's Board of Supervisors. They look to the IHSS Advisory Committee for information and recommendations regarding In-Home Supportive Services.



By statute, California Welfare and Institutions Code Section 12301.6, a Public Authority is required to do the following:

- Establish an IHSS Care Provider Registry and referral system under which IHSS providers may be referred to consumers
- Serve as the Employer of Record for IHSS Providers for the purpose of collective bargaining over wages, hours, and other terms and conditions of employment
- Provide information and referral regarding IHSS and related services
- Investigate background and qualifications of IHSS Providers
- Provide access to training for providers and consumers
- Ensure that the requirements of the personal care option necessary to maintain federal financial participation are met
- Perform any other statutory functions related to the delivery of IHSS

The El Dorado County IHSS Public Authority became operational in September of 2003, with full staffing in March of 2004. Since its inception, the IHSS Public Authority has given care providers in El Dorado County a central location they can contact for any questions or concerns they may have about their consumer's authorized hours, suspected abuse, IHSS procedures, IHSS provider enrollment, registry employment opportunities, free education and training, provider health benefits, worker's compensation claims, timesheet and payroll questions, and assistance with resolving issues and conflicts. The IHSS Public Authority partners with IHSS consumers and care providers to foster the development of high quality personal assistance services.

In-Home Supportive Services



By working together, these six components improve the delivery of the IHSS Program to low-income elderly and disabled persons who are in need of assistance at home, possibly delaying or preventing institutionalization.

OHSS Public Authority Mission Statement

The mission of the IHSS Public Authority is to improve the lives of IHSS consumers by ensuring access to skilled providers who can help them sustain independent living, to provide training and support for positive working relationships, and to improve the delivery of the IHSS program.

Expanded Crimes List for New Providers

In November 2009, the California legislature required all caregivers to pass a criminal background check. Caregivers with convictions for elder abuse, child abuse, or fraud against a government health care or supportive services program were disqualified if the conviction occurred in the last 10 years or if incarceration following a conviction occurred within the last 10 years. These crimes are called Tier 1 Offenses.

On February 1, 2011 the legislature implemented an expanded list of crimes that were disqualifying for caregivers. Those crimes included serious and violent felonies, felonies that required sex offender registration, and felony convictions against government social services programs. The timeframes for occurrence within the past 10 years as mentioned in the above paragraph apply. This expanded list of offenses is called Tier 2 Offenses. In addition, the legislature required that both providers and recipients receive notice of any disqualifying Tier 2 offenses.

The expanded crimes list affects only new providers. If an individual applying to be a provider has not completed all enrollment requirements before February 1, 2011, he or she will be subject to the expanded crimes list. There are no exceptions.

The differences in the crime tiers are as such:

- Tier 1 crimes include fraud against a government health care or supportive services program and child or elder/dependent abuse. These offenses already existed as disqualifying crimes for IHSS providers.
- Tier 2 crimes include serious and violent felonies as well as sexual crimes that require registration as a sex offender.

In addition to the expanded list of exclusionary crimes, the new statute establishes provisions for the granting of a waiver of a Tier 2 crime, under certain circumstances. If after reviewing the notice of ineligibility the recipient wishes to hire the applicant to be his or her provider despite the criminal conviction, the recipient must sign a waiver form and accepts responsibility for hiring the individual.



Criminal Background Checks

All providers are required to be fingerprinted using the automated Live Scan service to initiate the criminal history background check process with the California Department of Justice. Background checks are conducted at the provider's expense. In fiscal year 2010-2011, 194 providers were fingerprinted, a significant decrease from the previous fiscal year in which the expanded provider enrollment requirements were enacted. Under the new IHSS provider enrollment process, all new provider applicants are required to submit fingerprints and pass a criminal background check.



Number of Providers Fingerprinted by Fiscal Year



IHSS Provider Enrollment Process

- Complete a Provider Enrollment form
- Submit fingerprints and pass a criminal background check by the California Department of Justice
- Complete a provider orientation on the rules, regulations, and requirements for being an IHSS provider
- Complete the IHSS Program Provider Enrollment Agreement

IHSS Care Provider Registry

One of the IHSS Public Authority's primary missions is to provide assistance to IHSS consumers in finding IHSS providers through the establishment of a registry. The PA operates the IHSS Care Provider Registry, which is a customized database that matches the needs of IHSS consumers with pre-qualified care providers to assist them with personal care or household needs. The Registry referral lists are generated based on the consumer's preferences for services, location, gender, special skills, and authorized services. The Public



Authority retains the exclusive right to screen applicants and suspend or terminate providers from the Registry. The IHSS consumer retains the right to hire providers of their choice, terminate providers from their service, and supervise the work of any IHSS care provider they have hired. Participation in the Registry is free and voluntary and is not a requirement to receive IHSS benefits.

Registry services include:

- Provider referrals to IHSS consumers
- Interview assistance
- Problem resolution
- Mediation
- Criminal background investigation
- Reference checks
- Provider follow up visits
- Updates on State and County program changes

Registry staff sent out 165 provider referral lists in fiscal year 2010-2011 from which consumers could hire a worker of their choice. Registry referral lists, usually containing names of 6 possible providers matched to their needs, are forwarded to the consumer. It is the consumer's responsibility to contact the providers to arrange for interviews and possible hiring. In fiscal year 2010-2011, the Registry made 74 matches.



Registry Matches

Provider Recruitment

The Public Authority staff recruits, interviews and screens all potential Registry providers. The safety and well-being of the Registry consumers is of paramount concern to the PA. The PA is required to investigate the qualifications and background of potential providers before inclusion on the Registry. All Registry applicants are screened and interviewed by the Program Coordinator to assess the potential provider's ability to deliver reliable, quality care. The PA seeks qualified applicants who demonstrate compliance with IHSS regulations and willingness to assist individuals living with physical, mental, or age-related impairments.

Potential care providers must complete the following before they are accepted on the Registry:

- Complete an IHSS Registry Application and sign an acknowledgement of Registry policies and procedures
- Submit a Department of Motor Vehicles three-year driver history record
- Pass a one-on-one screening interview with a Registry staff member
- Clear a criminal background investigation as administered by the California Department of Justice verifying that they have no disqualifying criminal convictions*
- Participate in a two-hour new provider orientation
- Submit two professional references and one personal reference
- * The current State criteria prohibits any individual from being an IHSS provider who in the last 10 years has been convicted for, or incarcerated following a conviction for, a crime involving fraud against a government health care or supportive services program or abuse of a child, elder or dependent adult. In February 2011, the list of crimes that were disqualifying for caregivers was expanded to include serious and violent felonies, felonies that required sex offender registration, and felony convictions against government social services programs.

2010-2011 FACTS

384

Non-registry (family-based) enrollments

194 DOJ Background checks

> **45** Registry Provider Interviews

74 Registry matches

188 Provider health benefits enrollees

> 175 Employment verifications

18,863 Payroll warrants (paychecks)

4 Workers' compensation claims Of the total number of eligible care providers as of June 2011 (732 providers), more than half (438) were non-family providers of care. These providers included relatives other than a parent, spouse, or child; friends; neighbors; or persons hired from the registry. Of the total number of family care providers (356), nearly two-thirds were parents providing care (226), most of whom were mothers (88%), followed closely by child care providers (130), the majority of whom were daughters (76%). The average number of paid hours per month in fiscal year 2010-2011 was 84,753. Care providers earned \$9.00 per hour.



Care Providers by Type

Outreach Activities

The Public Authority educates the community about IHSS and consumer-directed services, as well as advocates for consumers and their providers. Representation is maintained at the local Connections—One Stop employer forums and community health fairs providing information about the Registry and process for application and utilization of services. The Care Connection Newsletter, a quarterly IHSS PA and IHSS Advisory Committee publication for distribution to IHSS providers and recipients, remained unpublished in fiscal year 2010-2011 due to budget constraints. Resumption is a goal for the IHSS Advisory Committee to pursue in the upcoming year.



PA Expenditures

During fiscal year 2010-2011, IHSS providers delivered more than 1 million service hours to El Dorado County IHSS consumers through the auspices of the Public Authority. Over \$10 million dollars were spent to provide these in-home care support services to eligible elderly, blind or disabled consumers to stay in their own homes.

The largest portion (\$9,584,595/93.9%) of the PA expense distributions are utilized to pay provider wages. The PA spent \$382,289 (3.7%) for provider health benefits. The balance of the funds (\$239,672/2.4%) was spent for provider support services.



PA Funding Sources



The PA receives program funding from federal, state, and local sources. Federal funds finance approximately 50 percent of PA services and state funds total approximately 33 percent. Total funding for provider support services including PA staff salaries and benefits, services, and supplies in fiscal year 2009-2010 was reduced by half, and remained stagnant in fiscal year 2010-2011.

IHSS Provider Health Benefits

The Public Authority offers quality, affordable health care coverage for eligible IHSS providers. Benefits include health, dental and vision care with no monthly premiums to the provider. In order for providers to become eligible, they must have worked a minimum of 70 hours for 2 consecutive months and it is on a first-come first served basis. If all the benefit openings are filled, the providers are placed on a waiting list as administered by the PA. The average number of providers on the waiting list during fiscal year 2010-2011 was 37.

ficann benefits Expenses and Enforment			
Fiscal Year	Annual Cost	Average Number of Providers Enrolled	
FY 06-07	\$291,421	160	
FY 07-08	\$341,072	184	
FY 08-09	\$396,790	200	
FY 09-10	\$413,175	200	
FY 10-11	\$382,289	188	

Health Benefits Expenses and Enrollment

Achievements of the IHSS Public Authority

The major accomplishments for the Public Authority (PA) in 2010-2011 include:

- Conducted 61 group orientations and Registry interviews for IHSS care providers to learn about the IHSS program regulations and rules, responsibilities of being a care provider, payroll guidelines, legal responsibilities, health and safety issues, fraud reporting, etc. Two hundred and fifteen new care providers attended orientations.
- Conducted new care provider orientations and registry interviews once a month in South Lake Tahoe to increase access to the PA and assist care providers on the Eastern Slope meet new regulations.
- Continued labor negotiations with the United Domestic Workers of America (UDWA) to discuss benefits and other conditions of employment.
- Disseminated information about vital services such as the IHSS and PA programs, IHSS Advisory Committee, MSSP, Family Caregiver Support Program, and other programs of benefit to providers and consumers.
- Attended 22 hours of staff training in workers' compensation and Microsoft Office computer software applications.





Increasing IHSS consumer and provider services



Continuing quality customer services

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Strengthening IHSS Care Provider Registry



Enhancing educational/ training opportunities for IHSS consumers and care providers



Enhancing the IHSS Advisory Committee services



Building stronger ties with the community

The IHSS Advisory Committee

Under the statutory authority of the Welfare and Institutions Code 12301.6, the County created an Advisory Committee for In-Home Supportive Services. In September of 2002, by Ordinance No. 4612, the El Dorado County Board of Supervisors established the In-Home Supportive Services Advisory Committee as an independent advisory committee.

IHSS Advisory Committee Structure

The eleven-member committee is composed of six representatives of current or past consumers of home care services, two representatives of current or past providers of private or IHSS homecare services, and three representatives of community members, preferably from a community-based organization, either volunteer or paid positions. Members are appointed by the IHSS Public Authority Governing Board to provide ongoing advice and recommendations regarding In-Home Supportive Services and the Public Authority services to the County Board of Supervisors, the Public Authority Governing Board, and the Department of Human Services. The Committee looks for individuals who are familiar with in-home care and can provide valuable input regarding issues that confront both consumers and providers of in-home services for the elderly and disabled in the community. For an application, please contact the IHSS Public Authority at (530) 642-7202.

IHSS Advisory Committee Mission Statement



The County of El Dorado In-Home Supportive Services Advisory Committee's mission is to support in the development of quality services for individuals in their homes, to maintain independent living, and to provide relevant community education.

IHSS Advisory Committee Members

CONSUMER REPRESENTATIVES

Lyle Azevedo Roger Lanzini Norm Smith Jane Thomas Robin Wentland David Wixom



PROVIDER REPRESENTATIVES

Alexandra Ivanovsky (Chair) Darryl Nelson



COMMUNITY <u>MEMBERS</u> Dorrie Carlisle Carol Keates (Vice Chair) Ellen Yevdakinov

IHSS Advisory Committee Staff & Expenditures

Under the auspices of the Department of Human Services, the IHSS Public Authority Program Manager and Department Analyst staff the Committee.

In fiscal year 2010-2011, the Advisory Committee expenditures totaled approximately \$3,300 for member stipends, travel expenses, services, and supplies.

Meeting Dates and Locations

The IHSS Advisory Committee is subject to the Ralph M. Brown Open Meeting Act and the public is welcome to attend the meetings to learn about IHSS services and Public Authority policy and program development. The IHSS Advisory Committee meets normally on the third Monday of each month from 1:00-3:00pm at the M.O.R.E. facility in Placerville and various locations throughout the County.

Advisory Committee meeting agendas and minutes can be accessed by contacting the Public Authority or visiting the County website at http://www.edcgov.us/Government/HumanServices/Protective_Services/ IHSS_Pubic_Authority/IHSS_Public_Authority.aspx. A free electronic subscription service is available which provides automatic email notifications when selected Public Authority, Advisory Committee, or other County website information is updated.

IHSS Advisory Committee Achievements

In fiscal year 2010-2011, the IHSS Advisory Committee (AC) made the following achievements:

- Welcomed one new member to participate on the AC.
- Hosted a community Health Fair to enhance knowledge of resources available in our community.
- Participated in a California In-Home Supportive Services Consumer Alliance (CICA) conference.
- Convened a subcommittee to prepare a draft IHSS Advisory Committee budget for the 2011-2012 fiscal year for submission to the Board of Supervisors.
- Endeavored to determine the AC's role within County government structure.
- Four guest speakers provided continuing education opportunities for AC members: Matt Mauk of the El Dorado County Transit Authority, Diana LaBelle of the El Dorado County Community Health Center, and Laura Walny and Jayle Goucher of the IHSS Program.



August 16, 2010 South Lake Tahoe

September 20, 2010 Placerville

October 18, 2010 Greenwood

November 15, 2010 Placerville

January 24, 2011 Placerville

February 28, 2011 Placerville

March 21, 2011 El Dorado Hills

April 18, 2011 Placerville

May 16, 2011 Somerset

June 20, 2011 Placerville

NOTE: No scheduled meetings in July or December.

2011-2012 Goals for the IHSS Advisory Committee

- Hold a strategic planning meeting to generate committee goals and develop an action plan.
- Initiate a dialogue with the IHSS PA Governing Board to discuss the importance of the IHSS program in assisting vulnerable community members.
- Secure the funds and staffing support necessary for the publication of an IHSS PA and IHSS Advisory Committee Newsletter, to be published and disseminated at least quarterly.
- Participate in a 2011-2012 Health Fair and other outreach activities.
- Enhance the development of collaborative partnerships in the community to promote the needs of IHSS providers and recipients.
- Fill current vacancies on the IHSS AC to achieve full membership.



The IHSS Program

California's In-Home Supportive Services (IHSS) program, created in 1973, was designed as an alternative to out-of-home care. Through a funding mix of federal, state and county dollars, the IHSS program enables eligible consumers who are elderly, blind or disabled to stay in their own homes by paying providers to assist them with tasks that they are not able to manage on their own. Without IHSS services, many consumers would be forced to find more costly and less desirable, out-ofhome care such as nursing homes or board and care facilities to meet their needs. By preventing—or at least delaying— the move to an institutional setting, the program saves money for the State. As of June 2011, the IHSS Program had an active client base of 691 individuals who were provided care at home.



IHSS Eligibility

To be eligible for IHSS, a person must be either over 65 or disabled, and be receiving or meet the financial criteria for Medi-Cal and State Supplemental Security Income/State Supplementary Payment (SSI/SSP) benefits.

El Dorado County IHSS is responsible for determining eligibility for IHSS, assessing the types of services needed, developing individualized care plans, and determining the number of hours of home care the consumer is eligible to receive.



Once a consumer has been assessed and determined eligible, a Notice of Action is sent to the consumer which lists the number of authorized hours for each task approved under the IHSS Program. The consumer, upon receiving the Notice of Action, may then begin working with a care provider in order to have his/her needs met.

El Dorado County IHSS Demographics

In fiscal year 2010-2011, half of the consumers (50%) were between the ages of 19 to 64, and three-fifths were women. Over two-thirds (69%) were individuals with non-severe impairments who require assistance with housekeeping tasks. Nearly one-third (31%) had severe impairments. The largest ethnic group served by IHSS was whites (89%) and the language most often spoken by consumers was English (92%).

As of June 2011, El Dorado County had 691 IHSS consumers authorized for services. IHSS consumers are adults 19-64 years of age living with disabilities (348), older adults 65 years and older (254), and children living with disabilities 18 years of age and younger (89).



Care Provider & Consumer Training

The IHSS Public Authority assists providers and consumers access a variety of training opportunities throughout the community. Training supports the daily routine of all care providers.

During fiscal year 2010-2011, the Public Authority provided 15 free provider and consumer training workshops in collaboration with the Family Caregiver



Support Program to expand educational and training opportunities to enhance the provider workforce throughout the county. Consumers are encouraged to participate in training opportunities by inviting their providers to accompany them. Providers are also encouraged to participate in other senior and caregiver training and support group activities offered by the Department of Human Services. The Public Authority had 26 IHSS provider training hours in fiscal year 2010-2011.

The following classes were provided:

- Caregiver's Guide to Nutrition
- Caring For the Caregiver
- Community Resources and Utilizing a Medical Library
- Dementia 101
- Dealing with Grief and Loss
- Maintaining Your Brain
- Working Through Difficult Behaviors

- Know the Signs/Dementia
- Beneficial Benefits Medicare VA
- Personal Care and Incontinence
- Creative Healing Through Art
- Talking To Your Doctor
- Tapping Into Wellness/Stress Relief
- Understanding Aging
- Planning Ahead for the Simple Estate

