COUNTY OF EL DORADO DEVELOPMENT SERVICES **BOARD OF SUPERVISORS** STAFF REPORT

Agenda of:

October 22, 2013

Staff:

Tom Dougherty

WILLIAMSON ACT CONTRACT/BOUNDARY LINE **ADJUSTMENT**

FILE NUMBERS:

WAC13-0002/BLA13-0025/Surfside Hawaii

APPLICANTS:

Surfside Hawaii, Inc./Carolee C. Brownstein, C. Richard Clarke, Gary

R. Clarke, and Deborah C. McGrath

REQUEST:

Boundary Line Adjustment and the establishment of a new Williamson

Act Contract for the 98-acre resultant parcel, APN 087-021-37.

LOCATION:

North and south sides of Memory Lane, approximately 1,300 feet east

of the intersection with South Shingle Road, in the Latrobe area,

Supervisorial District 2. (Exhibit A)

APNs:

087-021-37 and -38 (Exhibit B)

ACREAGE:

122.4 combined

GENERAL PLAN:

Agricultural Lands (AL) (Exhibit D)

ZONING:

Exclusive Agriculture (AE) (Exhibit E)

ENVIRONMENTAL DOCUMENT: Categorically exempt pursuant to Sections 15305 and

15317 of the CEQA Guidelines

RECOMMENDATION: Staff recommends that the Board of Supervisors to take the following actions:

- Certify that the project is Categorically Exempt from CEQA pursuant to Sections 15305 and 15317;
- 2. Approve Boundary Line Adjustment BLA13-0025 based on the Findings in Attachment 2; and
- 3. Approve Williamson Act Contract WAC13-0002 subject to the Conditions of Approval in Attachment 1 and based on the Findings in Attachment 2.

PROJECT INFORMATION

Project Description: Application is for a boundary line adjustment between 2 existing parcels; APN 087-021-37 consists of 78 acres and APN 087-021-38 consists of 44.4 acres. The resulting parcels would be APN 087-021-37 consisting of 98 acres and APN 087-021-38 consisting of 24.4 acres. The parcel number 087-021-38, consisting of 44.4 acres, is currently in Williamson Act Contract # 242 and is in the process of roll-out. The applicant has applied for a new Williamson Act Contract for parcel number 087-021-37, which would result in an increased amount of acreage in the agricultural preserve.

Site Description: The subject parcels are located at an average elevation ranging from 600 to 800 feet above mean sea level. The topography is characterized by rolling pasture land with scattered mature oaks. The project site contains AxD (Auburn very rocky silt loam with 2 to 30 percent slopes) which are not are classified as unique and soils of local importance, statewide important farmland or prime farmland.

Adjacent Land Uses:

	Zoning	General Plan	Land Use/Improvements	
Site	AE	AL	Agriculture/Single-family residences, two warehouses, and outbuildings.	
North	AE	RR	Agricultural/Vacant.	
South	RA-40	RR	Residential agricultural (Opportunity Acres)/and vacant.	
East	AE	AL/RR	Agricultural/Vacant	
West	AE	AL	Residential agricultural/South Shingle Road/Single-family residence	

Discussion: Both subject parcels have Exclusive Agricultural (AE) zoning and Agricultural Land (AL) land use designations. The parcels are not in an Agricultural District. Because both parcels are currently zoned AE, there would be no new impacts on buffering requirements on neighboring parcels. There currently is a 200-foot setback imposed on all surrounding parcels of agriculturally zoned parcels and that would not change with the new proposed contract.

General Plan: The General Plan designates the subject parcels as Agricultural Lands (AL). This designation is applied to lands that are of sufficient size that can sustain agricultural use and meet the criteria specified in General Plan Policy 8.1.1.8. The 98-acre parcel proposed to be created as a result of BLA13-0025 is being utilized for grape growing and grazing uses and therefore, would be consistent with the General Plan. The parcel identified by APN 087-021-38 would consist of 24.4 acres and would also be consistent

Zoning: Pursuant to Section 17.36.060, the Exclusive Agriculture (AE) zone district "shall apply only to those lands subject to the Land Conservation Act of 1965." The parcels are zoned AE. Section 17.36.090(C) requires a minimum parcel area of 20 acres. The BLA would create a 24.4—acre parcel and a 98-acre parcel.

Section 17.36.070.D of the County Code allows for "one single-family detached dwelling within each AE preserve, or one mobile home within the AE preserve for the property owner." There would be one house within the preserve.

Williamson Act Criteria: The Agricultural Commission reviewed the applicant's requests at the regularly scheduled meeting on August 14, 2013. At this meeting, the Agricultural Commission reviewed the three primary criteria for a High Intensive Farming Operation outlined in Resolution No. 188-2002 for establishment of an Agricultural Preserve. These three criteria are:

- 1. Minimum Acreage twenty (20) contiguous acres. Proposed subject parcel (APN 087-021-37) would consist of 98 acres and is fenced for cattle grazing and would have a 12 acre established vineyard.
- 2. Capital Outlay \$45,000 Capital outlay improvements to the property are reported at \$180,000 (vineyard expenses) plus fencing costs.
- 3. Minimum Annual Gross Income \$13,500 Annual gross income reported is \$50,000 for wine grape production and \$1,200 for a grazing lease.

<u>Conclusion</u>: The Agricultural Commission determined that the application meets the minimum criteria for a high intensive agricultural operations in the Williamson Act Contract and recommended approval of both the BLA and WAC (Exhibit F).

BLA 13-0025 must conform to Government Code Section 51257, as APN 087-021-38 is in an active Williamson Act Contract (roll-out was just initiated in 2013). The code section states parties may mutually agree to rescind the contract or contracts and simultaneously enter into a new contract or contracts provided that the board makes the seven findings included in Attachment 2.

ENVIRONMENTAL REVIEW

This project is Categorically Exempt from the requirements of CEQA pursuant to Section 15305 which applies to boundary line adjustments and Section 15317 of the CEQA Guidelines which exempts the establishment of agricultural preserves and the making and renewing of open space contracts under the Williamson Act. Section 51257 of the California Government Code requires that findings must be approved by the Board of Supervisors when a Lot Line Adjustment involves parcels within a Williamson Act Contract. Findings for approval can be found in Attachment 2.

A \$50.00 processing fee is required by the County Recorder to file the Notice of Exemption. The filing of the Notice of Exemption is optional, however, not filing the Notice extends the statute of limitations for legal challenges to the project from 30 days to 180 days.

SUPPORT INFORMATION

Attachments:

Attachment 1	Conditions for Approval
Attachment 2	Findings for Approval
Exhibit A	Location Map
Exhibit B	Assessor's Parcel Map
Exhibit C	General Plan Land Use Designations Map
Exhibit D	Zoning Designations Map
Exhibit E	Tentative Boundary Line Adjustment Map
	(BLA13-0025)
Exhibit F	Agricultural Commission Memorandum;
	August 14, 2013
Exhibit G	Aerial Map

ATTACHMENT 1

CONDITIONS OF APPROVAL

Williamson Act Contract WAC13-0002/Surfside Hawaii Board of Supervisors/October 22, 2013

Planning Services

1.	This Williamson Act Contract is based upon and limited to compliance with the project description, the following hearing exhibits, and conditions of approval set forth below:			
	Exhibit ETentative Boundary Line Adj	ustment Map		

Any deviations from the project description, exhibits, or conditions must be reviewed and approved by the County for conformity with this approval. Deviations may require approved changes to the permit and/or further environmental review. Deviations without the above described approval will constitute a violation of permit approval.

Approval of the Williamson Act Contract shall not be valid until BLA13-0025 is finaled by the Office of the County Surveyor and the current property descriptions are updated.

ATTACHMENT 2

FINDINGS FOR APPROVAL

Williamson Act Contract WAC13-0002/Boundary Line Adjustment BLA13-0025/Surfside Hawaii

Board of Supervisors/October 22, 2013

1.0 CEQA FINDINGS

- 1.1 The proposed request for a Williamson Act Contract is Categorically Exempt from CEQA pursuant to Section 15317 stating that, "Class 17 consists of the establishment of agricultural preserves, the making and renewing of open space contracts under the Williamson Act, or the acceptance of easements or fee interests in order to maintain the open space character of the area." The boundary line adjustment is Categorically Exempt from CEQA pursuant to Section 15305 which exempts minor alterations in land use limitations in areas with an average slope of less than 20 percent which do not result in any changes in land use or density.
- 1.2 The documents and other materials which constitute the record of proceedings upon which this decision is based are in the custody of Planning Services at 2850 Fairlane Court, Placerville, CA 95667.

2.0 GENERAL PLAN FINDINGS

2.1 The project is consistent with General Plan Policy 8.1.1.8.

General Plan Policy 8.1.1.8 requires Agricultural Lands (AL) to be of sufficient size to sustain agricultural use, to be under a Williamson Act or Farmland Security Zone Contract, and/or contain the characteristics of choice agricultural land. These lands should be under cultivation for commercial crop production or identified as grazing land and should be within the county's Rural Region or be identified by the County Department of Agriculture as land suited for agricultural production. The project's 98 acres has been identified as vineyard and grazing land, is within the rural region and would be established under a Williamson Act Contract; therefore the property is consistent with the AL land use designation.

2.2 The project is consistent with General Plan Policy 8.1.4.1.

General Plan Policy 8.1.4.1 requires the County Agricultural Commission to review all discretionary development applications involving land zoned for or designated agriculture. The El Dorado County Agriculture Commissioners reviewed the application on August 14, 2013 and determined that the Williamson Act Contract application meets the minimum criteria for a high-intensive agricultural operation.

2.3 The project is consistent with General Plan Policy 8.2.4.1.

General Plan Policy 8.2.4.1 seeks to ensure long-term conservation, enhancement, and expansion of viable agricultural lands. The project is consistent with Policy 8.2.4.1 by the request for the continued use of the Williamson Act Contract program.

3.0 ZONING FINDINGS

3.1 The proposed use is consistent with Title 17.

The proposed raising and grazing of livestock, and growing of grapes are uses permitted by right in accordance with Section 17.36.070 of the County Code.

4.0 ADMINISTRATIVE FINDINGS

4.1 Williamson Act Contract

The property satisfies the County's three criteria for the establishment of an Agricultural Preserve, as defined in Resolution Number 188-2002, as follows:

4.1.1 Minimum Acreage:

a. Minimum Acreage – twenty (20) contiguous acres. – Proposed subject parcel (APN 087-021-37) would consist of 98 acres and is fenced for cattle grazing and would have a 12 acre established vineyard.

4.1.2 Capital Outlay:

a. Capital Outlay - \$45,000 - Capital outlay improvements to the property are reported at \$180,000 (vineyard expenses) plus fencing costs.

4.1.3 Income:

a. Minimum Annual Gross Income - \$13,500 - Annual gross income reported is \$50,000 for wine grape production and \$1,200 for a grazing lease.

4.2 Lot Line Adjustment

4.2.1 The Lot Line Adjustment conforms to the General Plan and Zoning Ordinance.

The Boundary Line Adjustment conforms to the General Plan and Zoning Ordinance by meeting the minimum parcel sizes and development standards.

4.3 California Government Code Section 51257

4.3.1 The new contract would enforceably restrict the adjusted boundaries of the parcel for an initial term for as least as long as the unexpired term of the rescinded contract, but for not less than 10 years.

The revised contract will enforceably restrict the whole acreage for ten years.

4.3.2 There is no net decrease in the amount of the acreage restricted.

The revised contract will enforceably restrict 100 percent of the contracted lands for ten years.

4.3.3 At least 90 percent of the land under the former contract remains under the new contract.

At least 90 percent of the land under the former contract will remain under the new contract; as an increase of 54 acres will be added to the Preserve.

4.3.4 After the lot line adjustment, the parcels of land subject to contract will be large enough to sustain their agricultural use, as defined in Section 51222.

Consistent with Section 51222, the parcel under contract will be larger than 40 acres (98 acres), after the Lot line Adjustment. Parcels are presumed to be large enough to sustain their agricultural use if they are greater than 10 acres, in the case of prime farmland, and 40 acres in the case of non-prime farmland.

4.3.5 The lot line adjustment would not compromise the long-term agricultural productivity of the parcel or other agricultural lands subject to a contract.

The parcel within the Agricultural Preserve, in its current configuration, is being used for agricultural production. The BLA would not affect the long-term productivity of the parcel under contract.

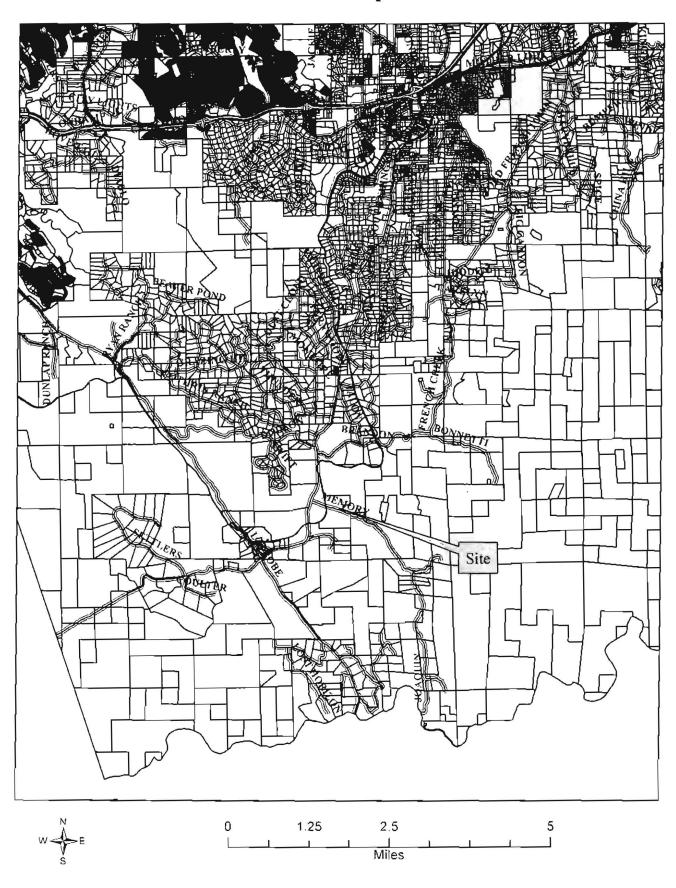
4.3.6 The lot line adjustment is not likely to result in the removal of adjacent land from agricultural use.

The 98-acre parcel will continue to remain restricted by the Williamson Act contract and used for agricultural productivity. The AE zoning and AL land use designations for both parcels will remain. As such, the Lot Line Adjustment will have no impact on adjacent lands currently utilized for agricultural purposes.

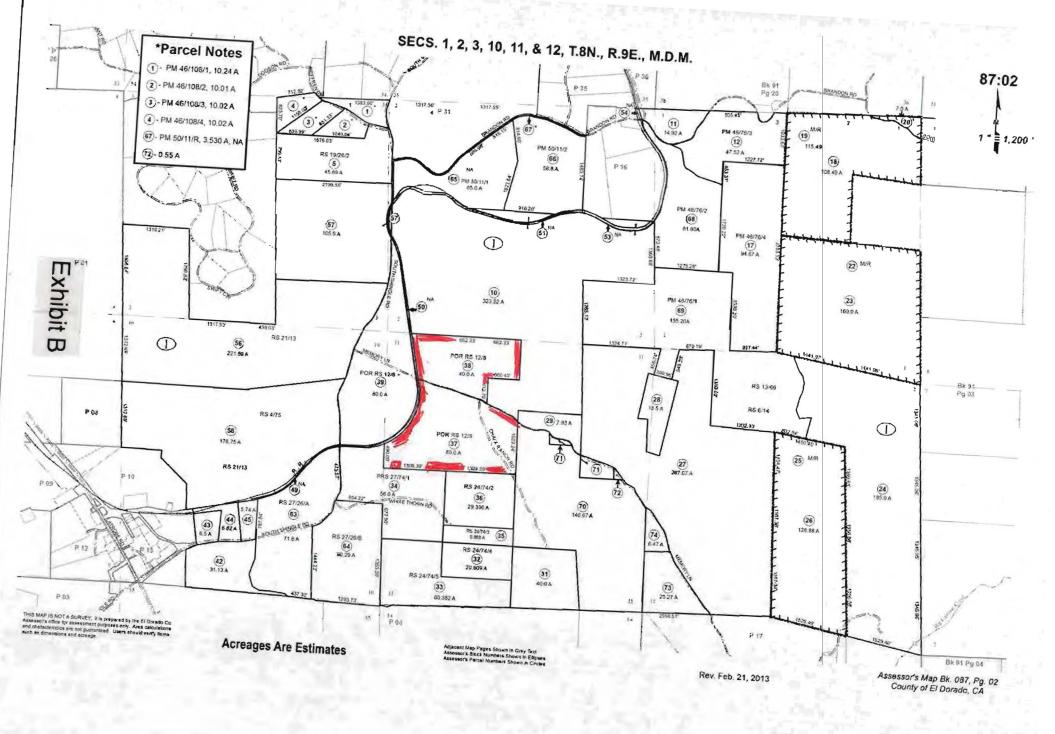
4.3.7 The lot line adjustment does not result in a greater number of developable parcels than existed prior to the adjustment, or an adjusted lot that is inconsistent with the General Plan.

There will be two parcels after the Lot Line Adjustment, the parcel will be over 20-acres and consistent with their land use.

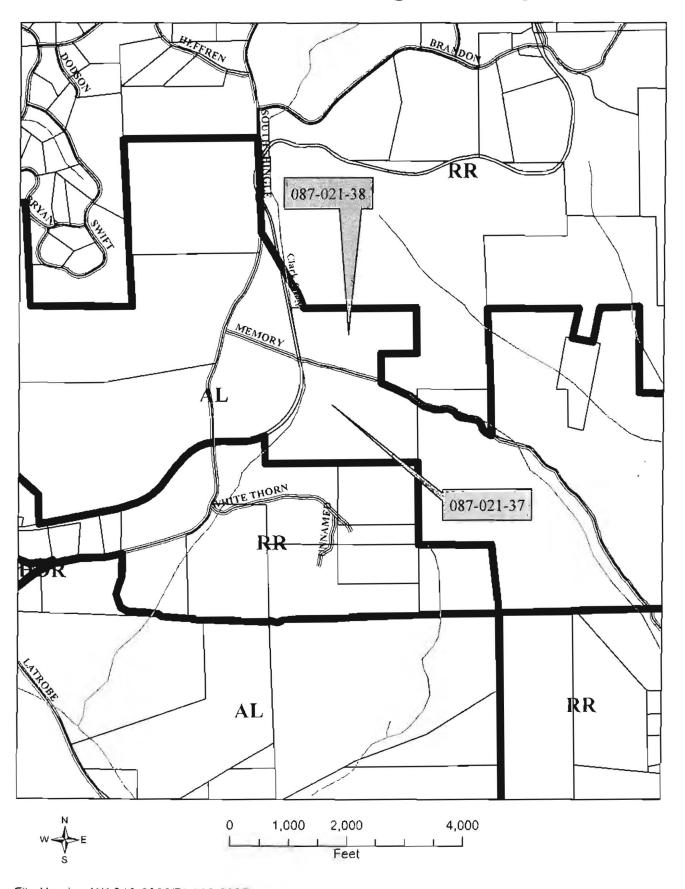
Location Map



File Number WAC13-0002/BLA13-0025



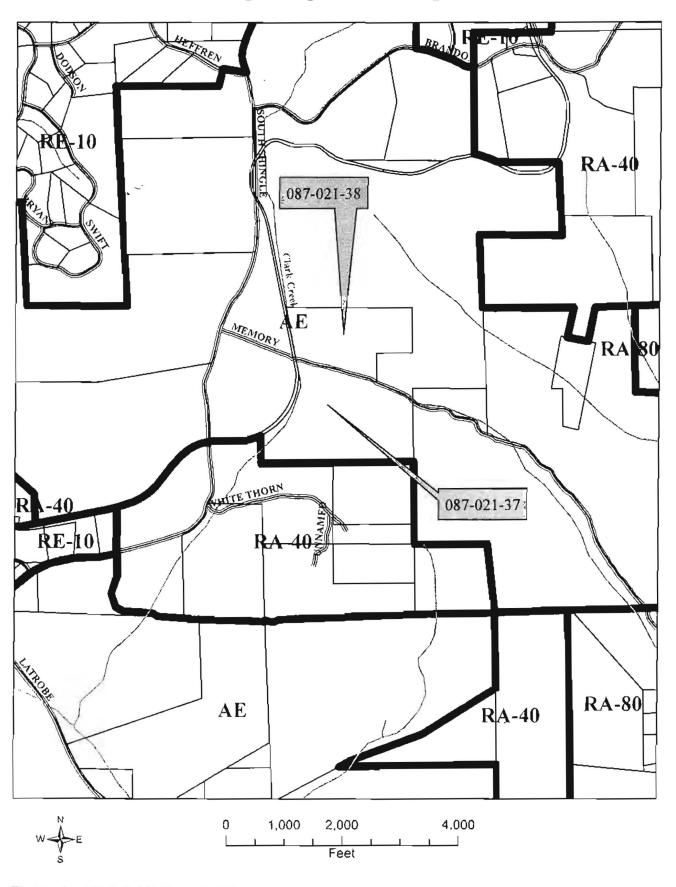
General Plan Land Use Designations Map



File Number WAC13-0002/BLA13-0025

Exhibit C

Zoning Designations Map



File Number WAC13-0002/BLA13-0025

Exhibit D

OF CALL

DATE

PROJECT NUMBER

DRAWING NUMBER

SHEET 1 OF 1

TOTAL

RESULTING

AREA

98 ACRES

24.4 ACRES

PROPOSED

TAKE OR

SURRENDER

20 ACRES

20 ACRES

14 of 18

1232 A

O.R. 2851~373

1309.39

2618.78

EXACT ACREAGES WILL BE VERIFIED SUBSEQUENT TO FINAL SURVEY

N89'43'39 E



AGRICULTURAL COMMISSION

311 Fair Lane Placerville, CA 95667 (530) 621-5520 (530) 626-4756 FAX eldcaq@edcgov.us Greg Boeger, Chair - Agricultural Processing Industry
Lloyd Walker, Vice-chair - Other Agricultural Interests
Chuck Bacchi - Livestock Industry
Bill Draper, Forestry /Related Industries
Ron Mansfield - Fruit and Nut Farming Industry
John Smith - Fruit and Nut Farming Industry
Tim Neilsen - Livestock Industry

MEMORANDUM

DATE:

August 14, 2013

TO:

Tom Dougherty, Development Services/Planning

FROM:

Greg Boeger, Chair

SUBJECT:

Request for Agricultural Commission Review of WAC 13-0002 & BLA 13-

0025 (Surfside Hawaii, Inc; Clarke) APNs 087-021-37 and 087-021-38

I. During the Agricultural Commission's regularly scheduled meeting held on August 14, 2013, the following discussion and motion occurred regarding review of WAC 13-0002 & BLA 13-0025 (Surfside Hawaii, Inc; Clarke) APNs 087-021-37 and 087-021-38 Request for a Boundary Line Adjustment for the two subject parcels and establishment of a Williamson Act Contract for the 98-acre resultant parcel (APN 087-021-37). The two parcels are located on the north and south sides of Memory Lane approximately 1,300 feet east of the intersection with South Shingle Road in the Latrobe area. (District 2)

Parcel Description:

- Application is for a boundary line adjustment between 2 existing parcels; APN 087-021-37 consists of 78 acres and APN 087-021-38 consists of 44.4 acres. The resulting parcels, APN 087-021-37 would consist of 98 acres and APN 087-021-38 would consist of 20 acres. The parcel number 087-021-38, consisting of 44.4 acres, is currently in Williamson Act Contract # 242 and is in the process of roll-out. The applicant, along with the boundary line adjustment process, has applied for a new Williamson Act Contract for parcel number 087-021-37, which would result in an increased amount of acreage in the agricultural preserve.
- Parcel Descriptions:

Both subject parcels have Exclusive Agricultural (AE) zoning and Agricultural Land (AL) land use designations. The parcels have Auburn Very Rocky Silt Loam soils, are located at an approximate elevation of 1000 feet and are not in an Agricultural District.

• Explanation of proposal:

Existing:

Exhibit F

Meeting Date: August 14, 2013 Re: BLA 13-0025 & WAC 13-0002

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- APN 087-021-37 = 78 acres. Zoning = AE; LUD = AL
- APN 087-021-38 = 44.4 acres. Zoning = AE; LUD = AL. WAC # 242

Proposed:

- APN 087-021-37 = 98 acres. WAC 13-0002
- APN 087-021-38 = 20 acres.
- BLA 13-0025 must conform to Government Code Section 51257, as APN 087-021-38 is in an active Williamson Act Contract (roll-out was just initiated in 2013). The code section states, "(a) To facilitate a lot line adjustment, pursuant to subdivision (d) of section 66412, and notwithstanding any other provision of this chapter, the parties may mutually agree to rescind the contract or contracts and simultaneously enter into a new contract or contracts pursuant to this chapter, provided that the board or council finds all of the following:
 - 1) The new contract would enforceably restrict the adjusted boundaries of the parcels for an initial term for at least as long as the unexpired term of the rescinded contract or contracts, but for not less than 10 years.
 - 2) There is no net decrease in the amount of acreage restricted. In cases where two parcels involved in a lot line adjustment are both subject to contracts rescinded pursuant to this section, this finding will be satisfied if the aggregate acreage of the land restricted by the new contracts is at least as great as the aggregate acreage restricted by the rescinded contracts.
 - 3) At least 90 percent of the land under the former contract or contracts remains under the new contract or contracts.
 - 4) After the lot line adjustment, the parcels of land subject to contract will be large enough to sustain their agricultural use, as defined in Section 51222.
 - 5) The lot line adjustment would not compromise the long-term agricultural productivity of the parcel or other agricultural lands subject to a contract or contracts.
 - 6) The lot line adjustment is not likely to result in the removal of adjacent land from agricultural use.
 - 7) The lot line adjustment does not result in a greater number of developable parcels than existed prior to the adjustment, or an adjusted lot that is inconsistent with the general plan."
- Government Code Section 51222 states, "The Legislature further declares that it is in the public interest for local officials and landowners to retain agricultural lands which are subject to contracts entered into pursuant to this act in parcels large enough to sustain agricultural uses permitted under the contracts. For purposes of this section, agricultural land shall be presumed to be in parcels large enough to sustain their agricultural use if the land is (1) at least 10 acres in size in the case of prime agricultural land, or (2) at least 40 acres in size in the case of land which is not prime agricultural land.

Meeting Date: August 14, 2013 Re: BLA 13-0025 & WAC 13-0002

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- Williamson Act Contract Criteria for a High Intensive Farming Operation per the County of El Dorado:
 - 1. Minimum Acreage twenty (20) contiguous acres. Proposed subject parcel (APN 087-021-37) would consist of 98 acres and is fenced for cattle grazing and would have a 12 acre established vineyard.
 - 2. Capital Outlay \$45,000 Capital outlay improvements to the property are reported at \$180,000 (vineyard expenses) plus fencing costs.
 - 3. Minimum Annual Gross Income \$13,500 Annual gross income reported is \$50,000 for wine grape production and \$1,200 for a grazing lease.

Staff Recommendation: Staff recommends APPROVAL of BLA 13-0025 and WAC 13-0002 as the minimum Williamson Act Contract criteria for a high intensive agricultural operation can be met and the findings for Government Code Section 51257 can be met. The applicant proposes to increase the amount of acreage in the Agricultural Preserve by 54 acres.

The applicant was present for questions and explained his project plans and his intent on keeping the land in Williamson Act.

Roger Trout, from Development Services, was present and agreed with staff's recommendations.

It was moved by Mr. Walker and seconded by Mr. Smith to recommend APPROVAL of Surfside Hawaii, Inc. request for boundary line adjustment with establishment of a Williamson Act Contract as the minimum criteria for the high intensive Williamson Act Contracts has been met.

Motion passed

AYES:

Smith, Walker, Mansfield, Neilsen, Bacchi, Boeger

NOES:

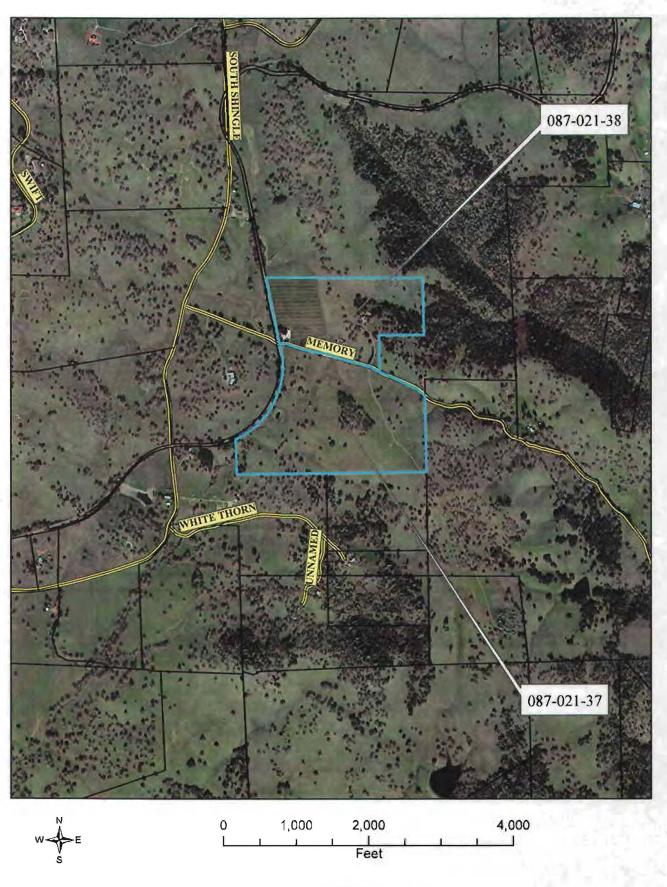
ABSENT: Draper

None

If you have any questions regarding the Agricultural Commission's actions, please contact the Agriculture Department at (530) 621-5520.

Cc: Surfside Hawaii, Inc. Robert Clarke

Ray Nutting, Board of Supervisor (District 2)



File Number WAC13-0002/BLA13-0025

Exhibit G