

WESTERN SLOPE CIP AND TIM FEE UPDATE

BOARD STUDY SESSION #4

12/7/15

AGENDA

- BACKGROUND
- PUBLIC OUTREACH SUMMARY AND REPORT
- RECEIVE INFORMATION AND PROVIDE DIRECTION:
 - 1. Traffic Impact Mitigation (TIM) Fee Zone Geography
 - 2. TIM Fee Project List
 - Inclusion/removal of right-of-way, sidewalk, and curb and gutter
 - 4. El Dorado County Transportation Commission State/Federal Grant Projection
 - 5. Relief for secondary dwelling units

AGENDA, CONTINUED

- 6. Resolution of Intention (ROI) to amend the General Plan
- 7. TIM Fee revenue annual transfer of funds
- 8. Draft TIM Fee Ordinance and Resolution
- 9. TIM Fee Program Environmental Constraints Analysis
- 10. Draft Capital Improvement Program (CIP) project list, and "Unfunded" CIP Projects
- 11. Project Schedule Information

NEXT STEPS

CIP

Purpose

- The CIP is the long-range plan for all individual capital improvement projects and funding sources
- Provides strategic direction for capital projects over a current year, 5, 10, and 20 year horizon
- Used as a planning tool, and updated annually (as required by General Plan Policy TC-Xb)

Process

- The CIP is updated annually
- Updates include adjustments to: revenue estimates, project scopes, costs and schedules
- Project priorities are revised per Board direction

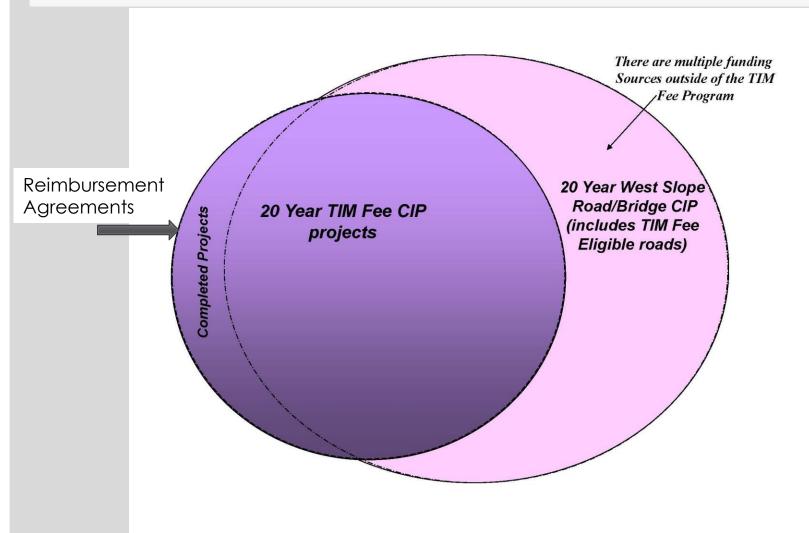
WHAT IS THE TIM FEE PROGRAM?

A Fee program is used to fund needed improvements including roadway widening, new roadways, roadway intersection improvements, transit to deal with future growth during a defined time period (currently based on 20 years of growth).

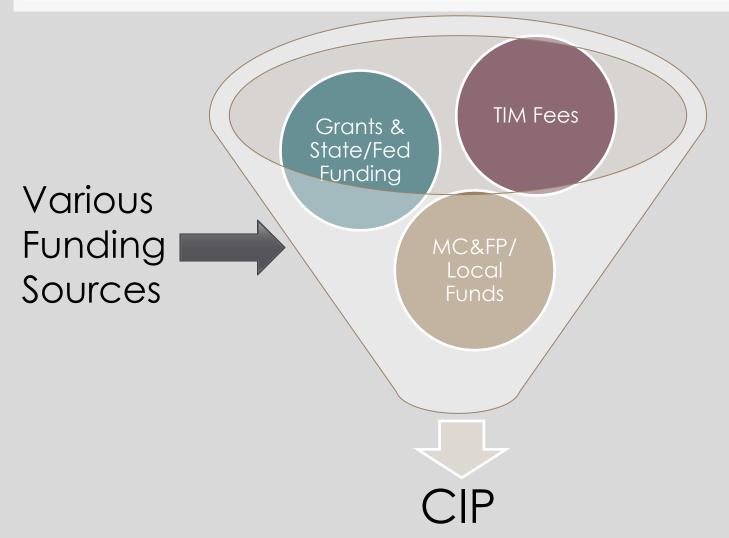
A Fee program is legally required to meet guidelines as established by Assembly Bill 1600 (California Government Code Sections 66000 through 66009).

Projects completed in prior TIM Fee programs total approximately \$320.1 Million.

CIP AND TIM FEE PROGRAM RELATIONSHIP



CIP FUNDING SOURCES



ANNUAL CIP AND TIM FEE PROGRAM UPDATE CYCLE*

Acronyms:

CIP: Capital Improvement Program TIM: Traffic Impact Mitigation

Step 1

Review current residential permit activity; research 10-Year housing trends

Step 5

Update CIP

Step 2

Develop 10-Year Permit Forecast for Board Adoption

Step 4

Update TIM Fee Program

Step 3

Board to provide roadway priorities for Current Year and 5-Year CIP * As required by General Plan Policy TC-Xb and Implementation Measures TC-A and TC-B

MAJOR 5-YEAR CIP AND TIM FEE PROGRAM CYCLE*

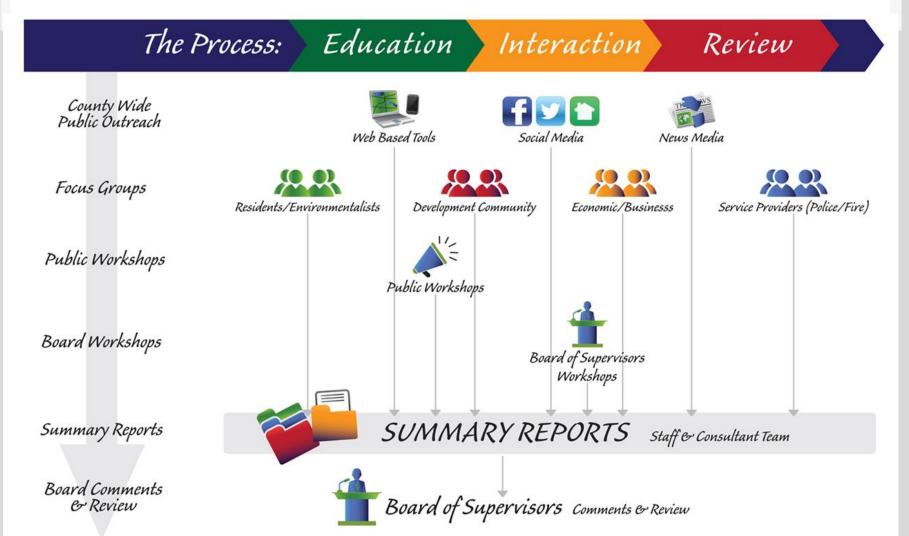
Step 1 Update Baseline Information and Acronyms: 20-Year Growth CIP: Capital Improvement Program **Forecast** LOS: Level of Service TIM: Traffic Impact Mitigation Step 5 Step 2 Develop/Update TIM Run Travel Fee Program Demand Model Step 3 * As required by General Step 4 Plan Policy TC-Xb and **Determine Necessary** Infrastructure to Implementation Measure Develop/Update achieve General Plan CIP TC-B

LOS Standards

RECENT STEPS

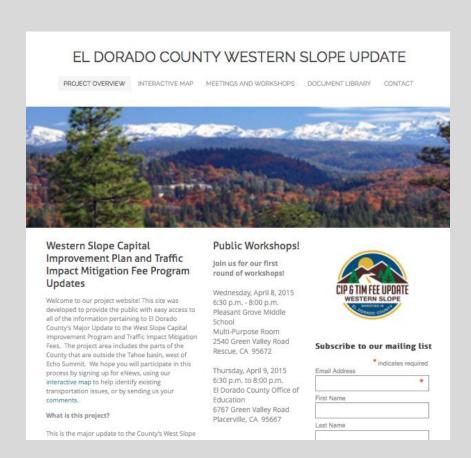
- At the September 22, 2015 Board Study Session, staff provided the following DRAFT documents:
 - Proposed 2035 TIM Fee project list
 - Proposed 2035 TIM Fee project component assumptions
 - Status of proposed CIP project list
 - Alternative funding sources
 - Updated project schedule
 - Draft TIM Fee structure
 - Proposed California Environmental Quality Act (CEQA) document for the TIM Fee Program
- Public workshops and focus groups were in September to gain input from the public and stakeholders
- Staff revised draft documents based on public comment and further analysis
- Today, staff is presenting the revised documents and requesting direction

PUBLIC OUTREACH PROCESS

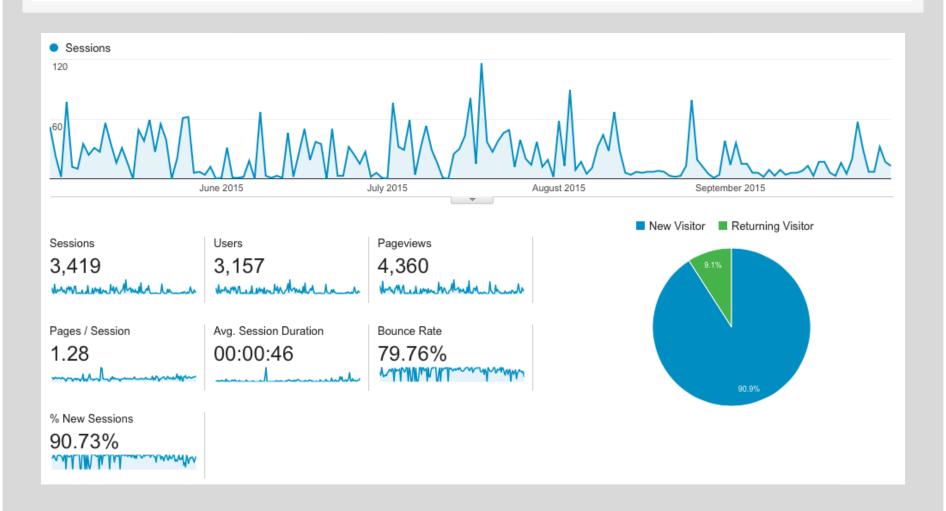


APPROACH AND BRANDING

- Established Brand
- Launched Website in May 2015
- 3,500 individual site visits
- Over 1,000 active users
- 300+ online comments received



APPROACH AND BRANDING



E-BLASTS AND NEWS RELEASES

- Currently has 1,300 subscribers including all County news media
- 21 E-Blasts sent promoting meetings and documents.
- 42% Click-through rate

County seeks input for Western Slope Capital Improvement Program and Traffic Impact Mitigation Fees. View this email in your browser



El Dorado County to Hold Workshops for Western Slope CIP & TIM FEE

Wednesday, April 8, 2015 6:30 p.m. - 8:00 p.m. Pleasant Grove Middle School Multi-Purpose Room 2540 Green Valley Road Rescue, CA 95672

Thursday, April 9, 2015 6:30 p.m. to 8:00 p.m. El Dorado County Office of Education 6767 Green Valley Road Placerville, CA 95667

Join us to learn more about the major update to the County's West Slope Transportation Capital Improvement Program and Traffic Impact Mitigation Fee Program. We will be reviewing the process for this update and taking public comment on current deficiencies in our system. The two workshops will be identical so you can choose which is most convenient for you. If you can't make the workshops - don't worry. We will be posting a virtual workshop on our website that will allow you to review all materials and participate online.

FOCUS GROUPS

- Recruited 65 people to participate in 5 focus groups:
 - 2 Resident Groups
 - Economic Development
 - Development Interests
 - Public Safety and Special Districts



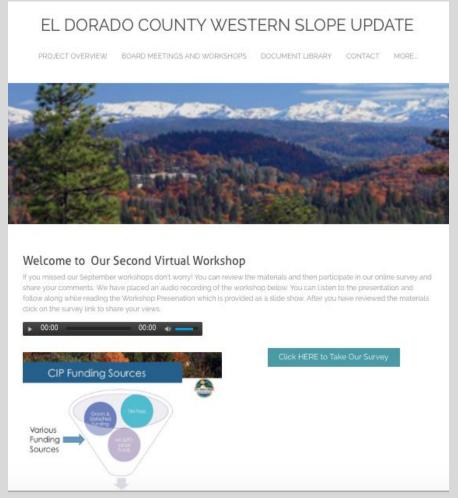
FOCUS GROUPS

- Held two rounds of five 2-Hour Sessions (10 total) in May and August
- 90% of participants rated the TIM Fee & CIP development process as "Good" or "Excellent"



WORKSHOPS

- Four workshops two in May and two in September
- Attended by 70+ people in person
- Viewed by 155 people online
- Final workshop planned for December 8



BOARD PRESENTATIONS AND SUMMARY REPORTS

Multiple presentations and study sessions were held to update the Board:

Complete summary reports for Phase One and Phase Two were provided to the Board and published on the project website.

February

May

September

December

Board Action: Receive and File

1. TIM FEE ZONE GEOGRAPHIES

Best Fit (Existing)

Smoothed (8 Zones)

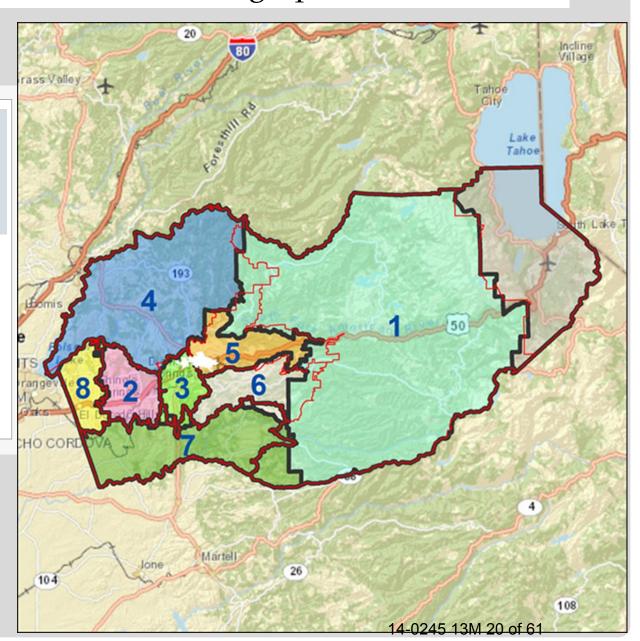
Population Based (5 Zones)

Fee Based (4 Zones)

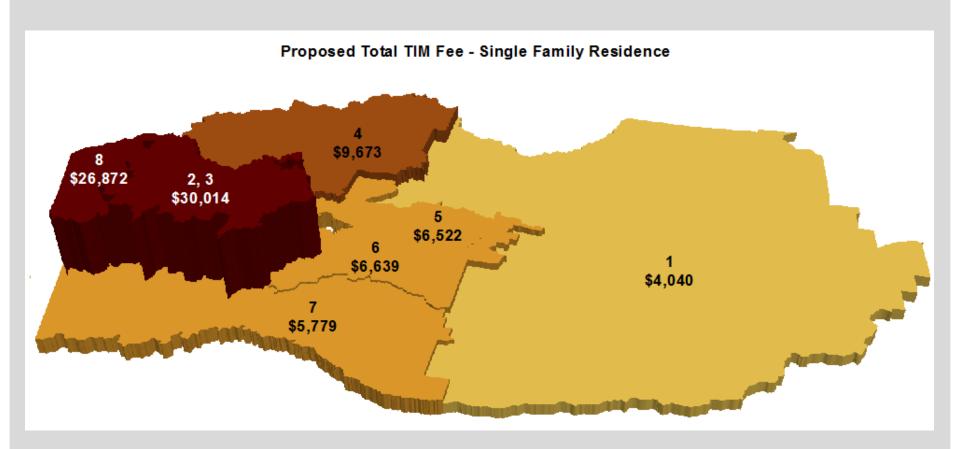
1. TIM Fee Zone Geographies

STAFF RECOMMENDATION:

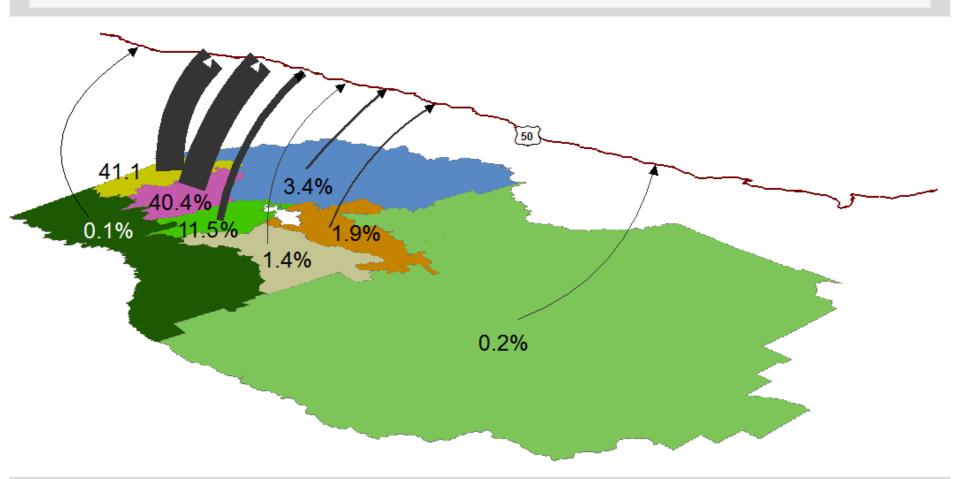
SMOOTHED SCENARIO – 8 ZONES



1. DISTRIBUTION OF FEES BY GEOGRAPHY

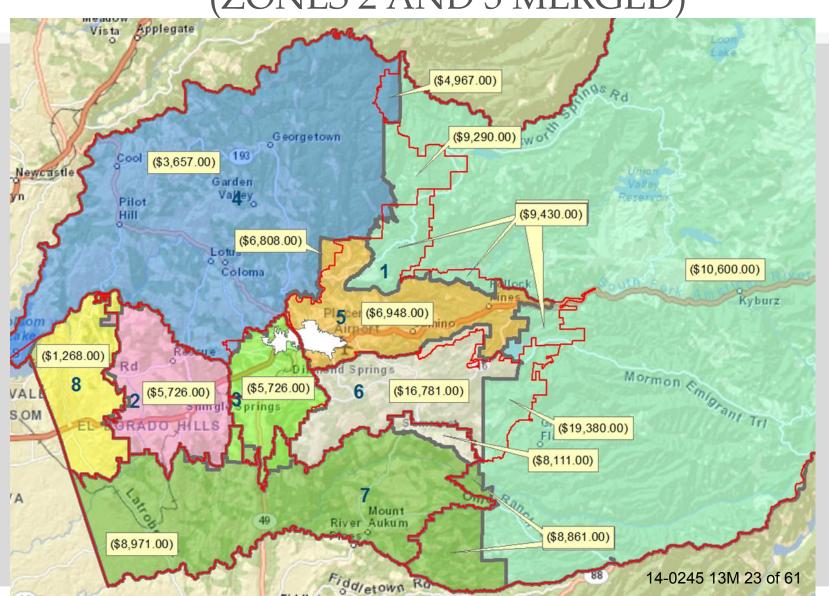


1. DISTRIBUTION OF US 50 FEES BY FEE GEOGRAPHY



1. SMOOTHED VS. EXISTING TIM FEES

(ZONES 2 AND 3 MERGED)



1. REDUCED TIM FEE PROGRAM COST



Reasons for reduction:

- Decrease in growth rate assumptions
 - Previous Projection: approx. 3% growth
 - Proposed Projection: approx. 1% growth (Results in less infrastructure required)
- Successful TIM Fee Program resulted in completed projects (\$320.1 Million).

1. ACTION: TIM FEE ZONE GEOGRAPHIES

Board Options:

- Alternative 1: Zone Geography 1 Best Fit
- Alternative 2: Zone Geography 2 Smoothed
- Alternative 3: Zone Geography 3 Population Based
- Alternative 4: Zone Geography 4 Fee Based

Tentative Board Action

(Staff Recommendation is Alternative 2)

1. ACTION: MERGE ZONES 2 AND 3

Board Options:

- 1) Merge Zones 2 and 3 (i.e., maintain the status quo of the current TIM Fee Program)
- 2) Keep Zones 2 and 3 separate.

Tentative Board Action

(Staff Recommendation is Option 1)

2. TIM FEE PROJECT LIST

Projects needed to address future level of service (LOS) deficiencies (e.g., Green Valley Road, Highway 50 improvements). This also includes parallel capacity projects (e.g., Saratoga, White Rock Road, and Country Club extension).

Projects with current reimbursement obligations (e.g., Silva Valley Interchange).

Line items for bridge replacement grant match funds, intersection improvements, transit capital improvements and program administration.

2. TIM FEE PROJECT LIST

8

 Highway 50 Auxiliary Lane Projects

7

• Interchange Projects

13

 Roadway Improvement Projects

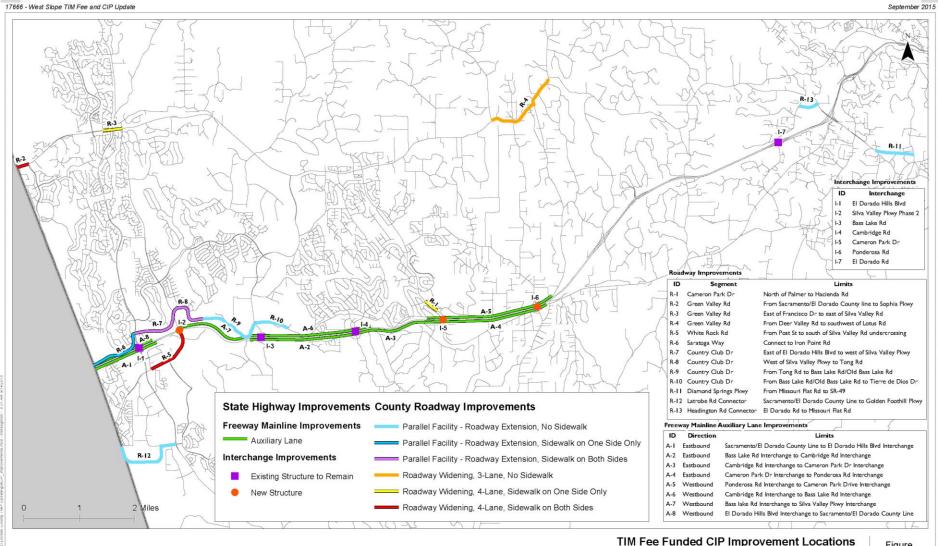
7

 Reimbursement Agreements (Completed Projects)

4

 Other Program Cost Categories

2. TIM FEE PROJECT LIST



West Slope Traffic Impact Mitigation Fee and Capital Improvement Program Update El Dorado County, CA Figure **2**



2. CAMERON PARK INTERCHANGE (CPI)

Estimated cost - \$87,284,000

(Approximately 19% of Total Program Cost)

Necessary from Level of Service perspective Current project may not provide reasonable cost/benefit ratio

Little support for removing this project

Direct staff to study a less costly alternative

2. ACTION: TIM FEE PROJECT LIST

Board Options:

- 1) Adopt the proposed TIM Fee Project list as shown in Attachment 13B and continue with the current CPI improvement provided in the existing Project Study Report.
- 2) Adopt the proposed TIM Fee Project list as shown in Attachment 13B and direct staff to conduct an alternatives study to determine a more viable improvement for CPI once the Major CIP and TIM Fee Update is complete.
- 3) Adopt the proposed TIM Fee Project list as shown in Attachment 13B and proceed with a General Plan Amendment via a 4/5 vote by Board to remove the CPI project from the TIM Fee list.

Tentative Board Action (Staff Recommendation is Option 2)

3. RIGHT-OF-WAY, CURB, GUTTER & SIDEWALK

Current TIM Fee Program Includes Right-of Way, Curb, Gutter & Sidewalk (Frontage Improvements)

Staff recommends removing Frontage Improvements in locations where development could fund them

Overall TIM Fee Program costs could be reduced by \$18.9 Million (3%) (see Attachment 13C)

3. FRONTAGE IMPROVEMENTS ORDINANCE

Requires development to construct frontage improvements and dedicate right-of-way

This practice is consistent with other local jurisdictions

Ordinance would be processed with CIP/TIM Fee Update

3. ACTION: RIGHT-OF-WAY, CURB, GUTTER AND SIDEWALK

Board Options:

- 1) Leave all right-of-way. Sidewalk, curb and gutter costs to be eligible for reimbursement in the TIM Fee Program
- Remove right-of-way, sidewalk, curb and gutter from feasible projects as demonstrated in Attachment 13C and proceed with a Frontage Improvement Ordinance (Attachment 13D).

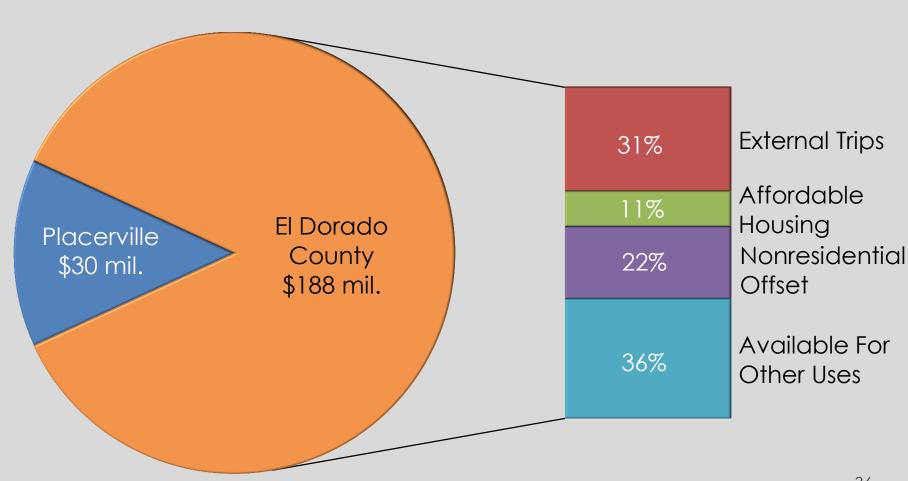
Tentative Board Action

(Staff Recommendation is Option 2)

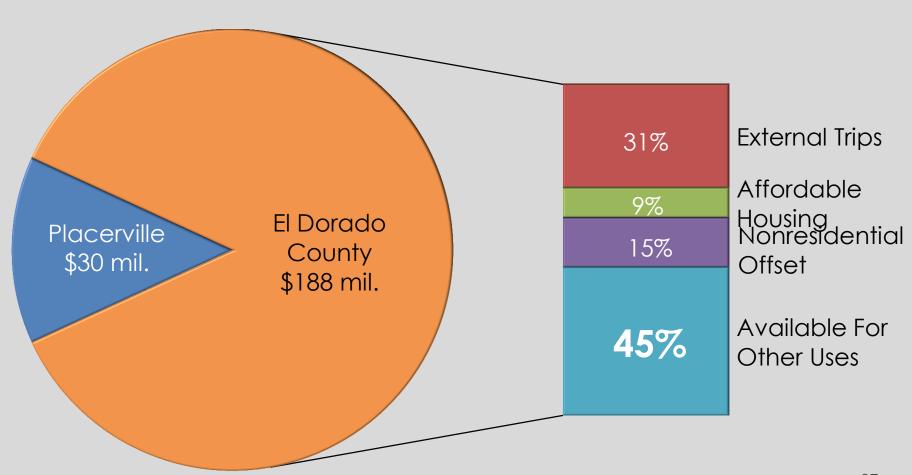
4. FEDERAL, STATE, AND LOCAL GRANT FUNDING (DRAFT - ROAD PROJECTS ONLY)

Funding Source	DRAFT 20-Year Estimate
State & Federal Grant Funding (EDCTC 5/13/2015 letter)	\$336,000,000
Inflation	\$(159,000,000)
Net (2015 \$)	\$177,000,000
Local Grant Funding (Caltrans Discretionary) (2015 \$)	\$41,000,000
Total Grant Funding	\$218.000.000
West Slope Share (exclude Placerville)	86%
West Slope Grant Funding	\$188,000,000

4. FUNDING ALLOCATION TO TIM FEE PROGRAM (\$188 MIL.) (SEPT. PROPOSAL)

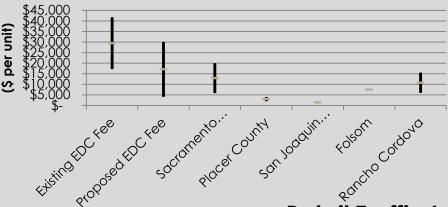


4. FUNDING ALLOCATION TO TIM FEE PROGRAM (\$188 MIL.) (CURRENT PROPOSAL)

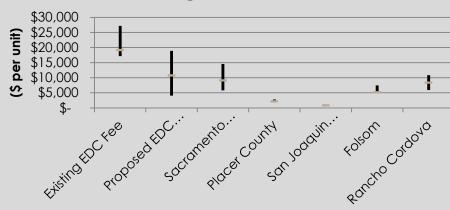


4. PROPOSED TIM FEE RELATIVE TO OTHER JURISDICTIONS

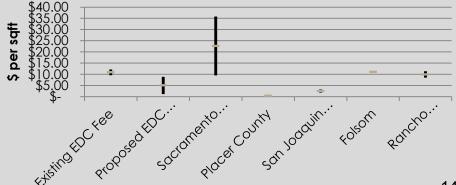




Multi-Family Traffic Impact Mitigation Fees



Retail Traffic Impact Mitigation Fees



4. ACTION: FEDERAL, STATE, AND LOCAL GRANT FUNDING

Board Options:

- 1) Apportion 64% of the projected grant revenue to the TIM Fee Program. Apportion remaining 36% to the non-TIM Fee funded CIP projects.
- 2) Apportion 55% of the projected grant revenue to the TIM Fee Program. Apportion remaining 45% to the non-TIM Fee funded CIP projects.
- 3) Apportion a different percentage, between 55% and 64%, of the projected grant revenue to the TIM Fee Program, per Board direction.

Tentative Board Action

(Staff Recommendation is Option 2)

5. SECONDARY DWELLING UNITS

Option 1 Applicants apply for relief using TIM Fee
 Offset Program

Option 2

 Allocate a portion of Federal/State grant funds to reduce costs

5. ACTION: SECONDARY DWELLING UNITS

Board Options:

- 1) Continue to allow applicants to apply for relief via the TIM Fee Offset Program for Developments with Affordable Housing Units.
- 2) Designate a portion of the projected Federal/State grant funds to reduce the costs of secondary dwellings.

Tentative Board Action
(Staff Recommendation is Option 1)

6. ROI TO AMEND GENERAL PLAN

General Plan Amendment needed for:

Circulation Map (Figure TC-1)

Impact Fee Program Section

Policy TC-1t

Policy TC-1u and Measure TC-V(1)

Policy TC-1y

6. ACTION: ROI TO AMEND THE GENERAL PLAN

Board Options:

- 1) Do not amend the road list as provided in the 2012 TIM Fee Program, and disregard the ROI
- 2) Adopt the ROI to proceed with General Plan Amendment

Tentative Board Action

(Staff Recommendation is Option 2)

7. TIM FEE COSTS

Existing program:

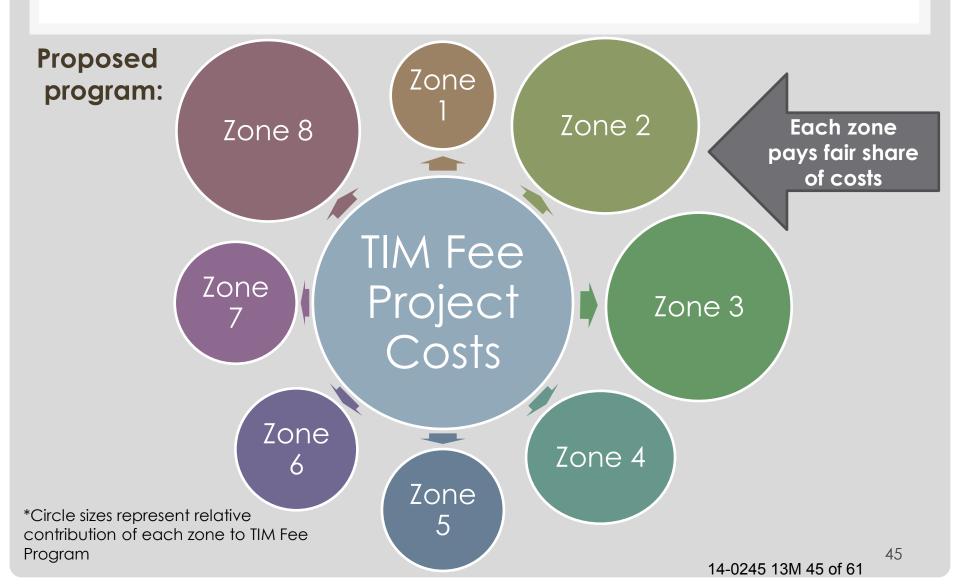
TIM Fee Program Costs

Zone 8 pays for Zone 8 projects

Zones 1-7 pay for Zone 1-7 projects

Highway 50 Mainline costs allocated to all 8 zones

7. TIM FEE COSTS



7. TIM FEE COSTS

Proposed Zone 8 TIM Fee reduction is not a large as previously reported due to:

Adjustments to account for the prepayment of TIM fees for the Blackstone development

Downward adjustment of the forecasted Federal and State funding to be applied to the non-residential offset

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7. ACTION: TIM FEE COSTS

Board Options:

- 1) Maintain the collection and use of TIM fee money consistent with the current TIM Fee Program.
- 2) Require all TIM Fee Zones to pay their fair share payments of roadway improvements.

Tentative Board Action

(Staff Recommendation is Option 2)

8. DRAFT TIM FEE ORDINANCE AND RESOLUTION

TIM Fee Ordinance

Establishes TIM Fee Structure

TIM Fee Resolution Establishes Fee Schedule

Amended Annually for Rate Adjustments

Board Action: Receive and File

9. TIM FEE ENVIRONMENTAL CONSTRAINTS ANALYSIS

More comprehensive document required than originally scoped

Will be used to develop Programmatic Environmental Impact Report (EIR)

Necessitates Contract Amendment

Board Action: Receive and File

9. PURPOSE OF CONSTRAINTS ANALYSIS

Identify potential environmental issues within the general footprint of the suggested improvements

Identify type of future studies and evaluations which may need to be performed

Present a region-wide assessment of the impacts of the proposed TIM Fee Update

9. BACKGROUND

Improvement projects analyzed were based on those recommended by the Draft Technical Memorandum 2-3 (which identified deficiencies)

Four facility types

Mainline Freeway
Improvements

Interchange Improvements

Parallel Facilities Improvements

Local Roadways Improvements

9. OVERALL FINDINGS

Improvements are not currently defined to the level that would allow for a project level impact analysis

Individual specific environmental analysis of each traffic improvement may be undertaken as necessary

9. OVERALL FINDINGS

Most of the traffic improvements appear to have less than significant impacts or can be mitigated (thus generally feasible from an environmental perspective)

Biological Resources	Cultural Resources	Geology/ Soils	Hydrology /Water Quality	Noise	Transportation/ Traffic
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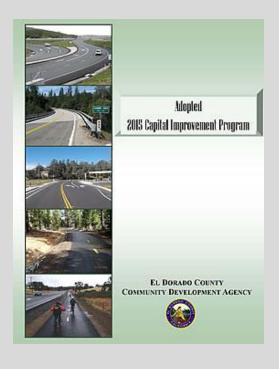
9. NEXT STEPS

Prepare an environmental document consistent with the requirements of the CEQA that also includes similar constraints analysis for the non-TIM Fee CIP list of improvements.

Environmental Impact Report (EIR) is required to consider overall environmental implications of CIP and TIM Fee Program.

EIR will focus on the macro-level impacts associated with buildout of improvements identified in the updated CIP and TIM Fee Program.

10. DRAFT CIP PROJECT LIST



Includes TIM Fee Projects (Attachment 13B)

Includes non-TIM Fee Projects (Attachment 13J)

Project schedules will be discussed in January

10. RECOMMENDED CIP PROJECTS (UNFUNDED)

Sources include:

Projects in the current CIP or TIM Fee programs that are not proposed for funding under the updated TIM Fee program

Projects suggested by the public through the El Dorado County Western Slope Update project website (www.edcwesternslopeupdate.com)

Projects included in the El Dorado County Bicycle/Pedestrian Plan 2010

Projects suggested by the Green Valley Road Final Corridor Analysis Report, 2014, Diamond Springs-El Dorado Area Mobility and Livable Community Plan, 2014 and Cameron Park Community Transportation Plan, 2015

10. TOP 7 RANKED NON-TIM FEE FUNDED PROJECTS

Add to "Funded" list

#71319: U.S. 50/Camino Area Local Road Improvements – EDC Share

Add to "Funded" list

#GP137: White Rock Road Widening (2 to 4 lanes)

– Manchester Drive to Sacramento County line

#72332: El Dorado Hills Boulevard/Francisco Drive Intersection Alignment

#71340: U.S. 50/El Dorado Hills Blvd. Interchange – Pedestrian Overcrossing

#GP182: Silva Valley Parkway/Golden Eagle Lane Intersection Signalization

#73307: Mother Lode Drive/Pleasant Valley Road Intersection Improvements

#GP173: Pleasant Valley Road Widening – Pearl Place to Big Cut Road in Diamond Springs

10. ACTION: DRAFT CIP PROJECT LIST

Board Options:

- 1) Approve in concept the proposed CIP Project list as shown in Attachment 13J
 - a) Add #71319 U.S. 50/Camino Area Local Road Improvements (EDC Share) and #GP137 White Rock Road Widening (2 to 4 lanes) Manchester Drive to Sacramento County line projects to the overall CIP Project list.
 - b) Approve in concept the Unfunded CIP Project list, as shown in Attachment 13K, without the two projects listed above. The CIP Project list will be included in the Annual CIP Book.
 - Approve in concept the addition of projects 3-7 to the CIP upon receipt of funding.
- Approve in concept the proposed CIP Project list as shown in Attachment 13J with any changes as discussed at the December 7, 2015 Board Study Session.

Tentative Board Action

(Staff Recommendation is Option 1)

PROJECT SCHEDULE

Programmatic EIR required – will extend project schedule approximately 3 months

Tentative Adoption date – June 2016 (fees go into effect 60 days after Board adoption)

<u>Updated Schedule</u> – will be included as an attachment to the Dec. 15 Board item.

NEXT STEPS

Dec. 8

Public Workshop to be held:

Tuesday, December 8, 6:30 p.m. – 8:30 p.m. El Dorado County Planning Commission Hearing Room 2850 Fairlane Court, Placerville

Dec. 15

December 15 Board Meeting – Staff will:

Request Contract Amendment with Kittelson and Associates, Inc. for development of a programmatic EIR

Present the updated project schedule

Jan. 2016

January Board Meeting - Staff will:

Present updated information based on input from 12/7 Board meeting and public input

Request direction on prioritization of all CIP projects

Request direction on scope of work for CIP Programmatic EIR

Request for approval on proposed General Plan Amendments

STAFF RECOMMENDS THE BOARD:

- 1. Adopt Smoothed 8 Zone TIM Fee Geography Zones 2 and 3 merged
- 2. Approve TIM Fee Project List
- 3. Remove right-of-way, sidewalk, and curb and gutter from TIM Fee Projects; direct staff to process Frontage Improvements Ordinance
- 4. Direct staff to apply 45% of future grant funding towards non-TIM Fee CIP projects and 55% towards the TIM Fee Program
- 5. Allow applicants with secondary dwelling units to apply for relief via the TIM Fee Offset Program
- 6. Adopt ROI direct staff to proceed with General Plan Amendment
- 7. Direct staff to require all TIM Fee Zones to pay their fair share payments of roadway improvements
- 8. Receive and file Draft TIM Fee Ordinance and Resolution
- 9. Receive and file TIM Fee Program Environmental Constraints Analysis
- 10. Approve in concept the proposed CIP Project list
- 11. Receive and file Public Outreach Summary and Report