



LINDA M. PENNER  
*Chair*

KATHLEEN T. HOWARD  
*Executive Director*

STATE OF CALIFORNIA

BOARD OF STATE AND COMMUNITY CORRECTIONS

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EDMUND G. BROWN, JR.  
*Governor*

April 28, 2016

Brian Richart, Chief Probation Officer  
El Dorado County Probation Department  
3974 Durock Road, Ste. 205  
Shingle Springs, CA 95682

REFERENCE: SB 81, Round 2 Local Youthful Offender Rehabilitative Facilities, J02-14

SUBJECT: El Dorado County Request for Scope Change and Time Extension to Establish the Project

Dear Chief Richart:

The Board of State and Community Corrections (BSCC) received your letter dated March 10, 2016 requesting a scope change and a time extension to establish the project. The county requested to reduce to 20 beds from the original 40 bed project. The county's original proposal was a 40 bed facility (with focus on treatment, programming and education). The total project cost is \$20,871,000 with the county contributing 54% of cash and in-kind match. At the April 9, 2015 meeting, the Board conditionally awarded El Dorado County \$9,600,000 of the Senate Bill 81 Round 2 Local Youthful Offender Rehabilitative Facility (LYORF) financing grant.

This request was presented to the Board at its April 14, 2016 meeting. The Board approved El Dorado County's request for a change in project scope and an extension of time to October 1, 2016 to establish its local youthful offender rehabilitative facility (LYORF) project.

This scope change will allow El Dorado County to construct a facility that meets the existing conditions of a declining juvenile offender population in the community.

If you have any questions or need more information, please contact BSCC Project Director Kenneth Fitzpatrick at [kenneth.fitzpatrick@bscc.ca.gov](mailto:kenneth.fitzpatrick@bscc.ca.gov) or at 916.445.6027.

Sincerely,

KATHLEEN T. HOWARD  
Executive Director

cc: Magi Work, Deputy Director, County Facility Construction (CFC), BSCC  
Kenneth Fitzpatrick, Project Director, CFC, BSCC  
File: El Dorado J02-14

**TO: BSCC Chair and Members**

**DATE: April 9, 2015**

**SUBJECT: Senate Bill 81, Round Two Local Youthful Offender  
Rehabilitative Facility Construction Financing  
Program, Executive Steering Committee (ESC)  
Proposed Conditional Awards: Requesting Approval.**

**AGENDA ITEM: M**

**ACTION: X**

**RESOURCE PERSON: Allison Ganter**

**[allison.ganter@bscc.ca.gov](mailto:allison.ganter@bscc.ca.gov)**

**Summary:** This agenda item requests Board of State and Community Corrections (BSCC) approval for conditional awards under the Senate Bill (SB) 81 Round Two Local Youthful Offender Rehabilitative Facility (LYORF) Construction Financing Program, as recommended by the Executive Steering Committee (ESC). Approval of these conditional awards will enable the BSCC to disburse \$79.2M in remaining funds from the SB 81 Round One financing program.

**Background:**

SB 81 Round One (Stats. 2007, Chapter 175) authorized \$1.00M in state lease-revenue bond financing for the acquisition, design, renovation or construction of LYORFs; Assembly Bill 1628 (Stats. 2010, Chapter 729) added \$200 million in financing. Conditional awards were made to thirteen counties under the SB 81 Round One LYORF Construction Financing Program; two projects have been completed and several are active in the State Public Works Board process.

After this Round One financing was conditionally awarded, \$79.2M in state lease-revenue bond financing remained for the acquisition, design, renovation, or construction of LYORFs; SB 365 (Stats. 2013, Chapter 627) authorized the BSCC to release the remainder in lease-revenue bond financing under the SB 81 Round Two program.

On March 13, 2014 (attachment M-1), the BSCC approved the membership of the SB 81 Round Two ESC and authorized the ESC to develop a request for proposals (RFP) for the remainder of financing. Board members Michelle Brown and Scott Budnick were appointed as co-chairs of the ESC. During April and June of 2014, the ESC met and developed the RFP, including rating criteria for the LYORF financing awards. While many facets of the Round Two RFP remain similar to the Round One RFP, the ESC agreed to allow submittal of proposals for non-secure, non-residential program space under Round Two, and included a summary of juvenile justice best practices in the Round Two RFP, to serve as a resource to applicants.

On September 11, 2014, (attachment M-2), the BSCC Board authorized the release of the SB 81 Round Two Construction of Local Youthful Offender Rehabilitative Facilities RFP. Proposals were due to BSCC staff on December 19, 2014.

On October 16, 2014, BSCC staff held a Bidders' Conference to allow prospective applicants the opportunity to ask clarifying questions relative to the RFP and the lease-revenue bond financing process.

By December 19, 2014, BSCC staff had received eight (8) proposals for SB 81 Round Two financing. A Raters' Training was held for ESC members on January 8, 2015; members individually evaluated and rated the proposals based on the RFP criteria and submitted scores to BSCC Research Staff by January 30, 2015.

The ESC convened for a final rating discussion and county presentations meeting on February 5, 2015. At this meeting, members had the opportunity to discuss scores and make necessary adjustments based upon ESC feedback and/or county presentations. The ESC ultimately agreed to recommend conditional awards in the full amounts requested to seven (7) counties, and a partial conditional award to one (1) county. Awards will remain conditional until projects are established pursuant to the State Public Works Board process and the requirements of state lease-revenue bond financing.

The ESC recommends the approval of the seven (7) full conditional awards and one (1) partial conditional award, which constitutes the balance of the SB 81 Round Two financing program, totaling \$79,201,455. Attached is a list of those counties where financing is recommended (attachment M-3).

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**Recommendation/Action Needed:**

Staff recommends approval of the proposed list of conditional awards, as recommended by the SB 81 Round Two ESC:

1. Approve full conditional awards to seven (7) counties, totaling \$63,303,000.
2. Approve partial conditional award to Riverside in the amount of \$15,898,455.

**Attachments:**

- M-1: March 13, 2014 BSCC Agenda Report, Agenda Item K
- M-2: September 11, 2014 BSCC Agenda Report, Agenda Item I
- M-3: SB 81 Round Two Proposed Conditional Awards

**BOARD OF STATE AND COMMUNITY CORRECTIONS  
APRIL 9, 2015 BOARD MEETING**

**SENATE BILL 81 ROUND TWO LOCAL YOUTHFUL OFFENDER  
REHABILITATIVE FACILITIES CONSTRUCTION FINANCING PROGRAM**

<b>PROPOSED CONDITIONAL AWARDS</b>		
<b>County</b>	<b>Amount Requested</b>	<b>Conditional Award</b>
<b>Large County Category</b>		
San Diego	\$4,500,000	\$4,500,000
Orange	\$17,500,000	\$17,500,000
Riverside	\$17,500,000	\$15,898,455
<b>Subtotal</b>	<b>\$39,500,000</b>	<b>\$37,898,455</b>
<b>Medium County Category</b>		
Santa Cruz	\$9,503,000	\$9,503,000
Tulare	\$3,000,000	\$3,000,000
<b>Subtotal</b>	<b>\$12,503,000</b>	<b>\$12,503,000</b>
<b>Small County Category</b>		
El Dorado	\$9,600,000	\$9,600,000
Yuba	\$9,600,000	\$9,600,000
Kings	\$9,600,000	\$9,600,000
<b>Subtotal</b>	<b>\$28,800,000</b>	<b>\$28,800,000</b>
<b>ROUND TWO TOTAL</b>	<b>\$80,803,000</b>	<b>\$79,201,455</b>
<b>ROUND ONE TOTAL</b>	<b>\$232,171,672</b>	<b>\$220,798,545</b>
<b>AVAILABLE FUNDING</b>	<b>\$300,000,000</b>	<b>\$0</b>

DATE: April 14, 2016

AGENDA ITEM: B

TO: BSCC Chair and Members

FROM: Magi Work, Deputy Director, [magi.work@bscc.ca.gov](mailto:magi.work@bscc.ca.gov)

SUBJECT: Senate Bill 81 (Local Youthful Offender Rehabilitative Facilities Construction Financing Program Round 2) El Dorado County's Request for Scope Change and Time Extension to Establish Project: **Requesting Approval.**

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### Summary

This agenda item requests that the Board of State and Community Corrections (BSCC) approve El Dorado County's request for a change in project scope and time extension to establish its local youthful offender rehabilitative facility (LYORF) project.

### Background

SB 81 Round One (Stats. 2007, Chapter 175) authorized \$100M in state lease-revenue bond financing for the acquisition, design, renovation, or construction of LYORFs; Assembly Bill 1628 (Stats. 2010, Chapter 729) added \$200 million in financing. Conditional awards were made to 13 counties under the SB 81 Round One LYORF Construction Financing Program; two projects have been completed and several are active in the State Public Works Board process.

After the Round 1 financing was conditionally awarded, \$79.2M in state lease-revenue bond financing remained for the acquisition, design, renovation, or construction of LYORFs; SB 365 (Stats. 2013, Chapter 627) authorized the BSCC to release the remainder in lease-revenue bond financing under the SB 81 Round Two program.

At the April 9, 2015 meeting, the Board conditionally awarded El Dorado County \$9,600,000 of the SB 81 Round 2 LYORF financing (Attachment B-1).

El Dorado County submitted a letter to the BSCC dated March 10, 2016 (Attachment B-2) requesting a scope change and a time extension to establish the project. The county is requesting to reduce to 20 beds the original 40-bed project. The county's original proposal was a 40-bed facility focusing on treatment, programming and education with an establishment date of September 18, 2016. The original total project cost is \$20,871,000 with the county contributing 54 percent of cash and in-kind match. With a declining juvenile offender population in the community, this scope change will allow El Dorado County to construct a facility that meets the existing conditions of the community. The county will submit the required project establishment documentation by October 1, 2016 and the project will be established no later than June 30, 2017.

**Recommendation/Action Needed**

Staff recommends the Board approve the change in scope and extension of time for establishment for the El Dorado County Senate Bill 81 Round 2 Local Youthful Offender Rehabilitative Facility Construction Financing Program project.

**Attachments**

- B-1: April 9, 2015 BSCC Board Agenda Item
- B-2: El Dorado County Letter dated March 10, 2016

# EL DORADO COUNTY PROBATION DEPARTMENT

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**Brian J. Richart**  
Chief Probation Officer

March 10, 2016

Kathleen Howard, Executive Director  
Board of State and Community Corrections  
2590 Venture Oaks Way, Suite 200  
Sacramento, CA 95833

Re: Senate Bill 81 Local Youthful Offender Rehabilitative Facilities Project  
El Dorado County's Request for Time Extension and Scope Change

Dear Ms. Howard:

At the April 9, 2015 BSCC meeting, El Dorado County received a conditional award of \$9.6 million through the SB 81 Program, round two grant process. The County's application listed the proposed scope of work as "Construct a replacement 40-bed podular juvenile detention facility with space for medical and mental health treatment, programming, education, and rehabilitative treatment programs to both pre-and post-adjudicated youthful offenders in Placerville at a project cost of \$20,871,000. Recent juvenile justice statistics show a stabilized decrease in the population of detained youth housed within both juvenile detention facilities operated by the County. Specifically, the Placerville Juvenile Hall has demonstrated over the last two years an average daily population of approximately fifteen youth and between our two facilities a population under twenty-eight. This sustained decrease in population appears due to an overall decrease in arrests countywide and changes to juvenile justice policy within the Probation Department. El Dorado County has re-validated the projected need based on metrics from May 2014 through February 2016. Given the lower monthly average daily population the County is proposing to change the scope of the initial project from completion of a forty bed facility to a twenty bed facility.

El Dorado County formally requests the Board of State and Community Corrections' (BSCC) consider at the April 14, 2016 BSCC Board meeting approval of a proposed scope reduction of the approved SB 81 - Local Youthful Offender Rehabilitative Facilities Program Project to reduce the initial number of constructed replacement beds from forty to twenty and a time extension to submit required documents to BSCC for Project Establishment.

This proposed scope change has been approved in concept by the County leadership team. The County Board of Supervisors will receive a request for a revised resolution directing County leadership to pursue this course of action with the BSCC. The County understands its conditional award will not be adjusted as a result of the proposed change and is confident the funds required in excess of the grant award to complete the project as proposed will be available.



Presuming the County receives approval from the BSCC to amend the project, we will submit revised scoping documents, including a budget summary table and project timetable. We anticipate securing a consultant to advise us on the development of all required documents and submitting the required project establishment documentation to BSCC by October 1, 2016.

Sincerely and with my Regards



Brian Richart  
Chief Probation Officer

- cc: Hon. Suzanne Kingsbury, Presiding Judge
- Hon. James Bailey, Presiding Juvenile Court Judge
- Hon. Dylan Sullivan, Juvenile Court Judge
- Larry Combs, CAO
- Shawne Corley, Asst. CAO
- Mike Ciccozzi, County Counsel
- Russ Fackrell, Director – Facilities Management