AND OF SUPERMSUME 1 David C. Becker (111010) Steven L. Becker (278879) 2 BECKER RUNKÈE LAURIE & MAHONEY 263 Main Street, Level 2 2015 JUN - 3 PM 2:18 3 Placerville, CA 95667 (530) 295-6400 4 Attorneys for Appellant: MARGARET CAMARA 5 6 BOARD OF SUPERVISORS 7 EL DORADO COUNTY 8 MARGARET CAMARA, APPEAL OF ADMINISTRATIVE 9 Appellant, **DECISION** 10 VS. PURSUANT TO EL DORADO COUNTY **CODE OF ORDINANCES:** 11 EL DORADO COUNTY CODE **§2.09.010** 12 ENFORCEMENT. §9.02.470 13 Respondents. 14 15 Name and Address of Appellant: 16 MARGARET CAMARA, c/o Steven L. Becker, Esq.; BECKER RUNKLE LAURIE & 17 MAHONEY; 263 Main St. Placerville, CA 95667. Telephone: (530) 295-6400. Fax: (530) 295-18 6408. 19 20 Name and Address of Respondent: 21 EL DORADO COUNTY CODE ENFORCEMENT UNIT c/o John DeSario; 2850 Fairlane 22 Court Placerville, CA 95667. Telephone: (530) 621-5999. Fax: (530) 622-2921. 23 24 Date and Nature of Disputed Decision: 25 This Administrative Appeal is based on the Administrative Order rendered by Hearing Officer 26 Stephen Valentine, Esq. on May 7, 2015 after a Code Enforcement Administrative Hearing. The 27 Administrative Order was served on Appellant via counsel Steven L. Becker, Esq. on May 11, 2015. 28

ADMINISTRATIVE APPEAL

15-0782 B 1 of 16 Appeal

Statement of Facts:

Margaret Camara is the owner in fee of real property located at 5061 Oak Leaf Circle in Placerville, California (APN 078-220-48).

After allegedly receiving a citizen's complaint regarding a potentially-unpermitted structure on Ms. Camara's property, Code Enforcement opened an investigation.

Code Enforcement claims they mailed a Courtesy Notice and posted two Notices of Inspection at various times between July and December of 2014. Unfortunately, Ms. Camara spent the majority of 2014 out of state and out of county taking care of her son who had back surgery in Houston, her brother who was in a car accident in Washington, and taking care of a sister who has cancer in Brentwood Needless to say, 2014 was a very difficult year for Ms. Camara who was home at Oak Leaf Circle less than a quarter of the entire year.

By the time Ms. Camara received any actual notice from Code Enforcement, or was informed about the posted notices, the time for action in each letter had elapsed, and Ms. Camara felt that Code Enforcement was being used by a vindictive neighbor to harass her.

Having not heard from Ms. Camara, Code Enforcement sought and executed two warrants on the premises, and issued an Administrative Citation with attendant fines and fees and penalties totaling \$1,990. See attached Exhibit 1.

Ms. Camara appealed the Citation and the various fines and fees based on the invalidity of the issued warrants, and also based on the fact that Code Enforcement did not follow their own policies and procedures prior to issuance of the Administrative Citation by not preparing, serving, and recording a Notice to Correct. Hearing Officer Valentine ruled the warrants valid and preparation of the Notice to Correct permissive. The Administrative Order rendered by Hearing Officer Valentine is attached as **Exhibit 2**.

This appeal follows.

Hearing Officer Valentine found the following with respect to Appellant's contention regarding the failure to issue a Notice to Correct:

"Counsel also questions the procedure used by Code Enforcement based on El Dorado County Ordinance Code 9-02-130 and 9-02-190. Both of these codes are permissive in design. There is not (sic) requirement that Code Enforcement is required to act but the Code Enforcement Officer "may" issue a notice, or "may" issue a citation but is not required to Take action in a specific order. In this instance a Courtesy Notice was first mailed on July 24, 2014, followed by a Warning Letter on October 8, 2014 neither of which garnered a response."

Sec. 9.02.130., titled "Notice to correct; procedures" states, in relevant part:

Whenever a violation is discovered and the responsible person has not been issued a notice to correct for the same violation within the past 12 months, the Enforcement Authority <u>may</u> issue a notice to correct in order to notify the responsible person of the violation and to order that the violation be corrected.

(Emphasis added)

Counsel for Appellant CAMARA believes the Hearing Officer is correct when he ruled that according to the relevant ordinances, a Code Enforcement Officer "may" issue a "Notice to Correct," and "may" issue an administrative citation.

However, counsel for Appellant CAMARA believes Hearing Officer Valentine failed to grasp the procedural prerequisite for issuance of an Administrative Citation as described in the ordinance: Yes, issuing a "Notice to Correct is permissive, and yes, issuing an administrative citation is permissive, but an administrative citation may only be issued if preceded by a "Notice to Correct."

Appellant's reading of the statute is supported by public policy, as a "Notice to Correct" is required to contain vital information which would put the homeowner, as well as potential purchasers of a property in violation, on notice of the nature of the alleged violations, timelines for remediation, and consequences for failing to correct the violations alleged. Further, the requirement that the "Notice to Correct" be served upon the owner of record ensures that it is actually received by the homeowner.

Those requirements are contained in Section 9.02.130, which states, in relevant part:

to persons who may subsequently acquire property subject to a violation. A seller is required to notify a buyer. Another method to accomplish this is through the issuance and recording of a notice to correct.

For numerous reasons, it is clear that the issuance of a Notice to Correct is important to the homeowner and potential purchasers, and while issuance is permissive, it is absolutely a necessary requirement to issuance of an Administrative Citation.

As indicated above, the record will reflect a "Notice to Correct" was not issued in this case.

2. This Appeal is Timely

Sec. 2.09.045, titled "Appeals initiated" states:

Unless otherwise stated in this Code, appeal proceedings shall be initiated by written application within ten working days of the aggrieved action. In all other respects, appeals shall be treated like all other judicial or quasijudicial proceedings before the Board of Supervisors of the County and shall be governed by this chapter.

Sec. 9.02.470, titled "Administrative and judicial review" states:

(a) Within 30 calendar days from service of an administrative order or other decision by the Hearing Officer, any party may appeal the determination of the Hearing Officer to the Board in accordance with the provisions under Chapter 2.09 et seq. The Board shall thereafter set the matter for hearing at the next regular meeting of the Board. Except as otherwise provided by specific Code provisions, the Board shall apply the provisions of this chapter. The Board may consider any other non-cumulative and relevant evidence at the hearing.

The Administrative Order in this case was served on Appellant's counsel by Code Enforcement Technician Judy Hickenlooper on May 11, 2015. Therefore, as long as this appeal is initiated prior to June 10, 2015, it is timely.

3. CONCLUSION

Because Code Enforcement failed to follow its own policies and procedures prior to issuing the Administrative Citation to Appellant CAMARA, the Administrative Citation, and all of its accompanying fines, fees and penalties should be rescinded.

EXHIBIT 66199



DATE: 12-18-2014

Development Services Department Code Enforcement Unit

2850 Fairlane Court Placerville CA 95667

(530) 621-5999 FAX (530) 622-2921

www.co.el-dorado.ca.us/building

ADMINISTRATIVE CITATION

SEE REVERSE SIDE OF THIS NOTICE And County Ordinance 09.02.

TIME: 10:00 Am
✓ 1 st CITATION \$ 100.00 1 ST CITATION IN A 12 MONTH PERIOD
2 nd CITATION \$ 250.00 2 ND CITATION IN A 12 MONTH PERIOD
☐ 3 rd CITATION \$ 500.00 3 RD CITATION IN A 12 MONTH PERIOD
Contact the Code Enforcement Unit by/_ to schedule a re-inspection
LOCATION / ADDRESS OF VIOLATION(S): 5061 ORK LEAF CIR APN: 078-220-48
RESPONSIBLE PERSON:
NAME: MARGARET A. CAMARA CDL#:
MAILING ADDRESS: 5061 OAK LEAF CIRCLE
CITY, STATE, ZIPCODE: <u>PLACERVILLE CA 95667</u> PHONE #:
VIOLATION(S): PLUMBING ADDED TO PERMITTED GARAGE STORAGE STRUCTURE WITHOUT REQUIRED PERMIT IN VIOLATION OF
CA BUILDING CODE SECTION 105 AND COUNTY ORDINANCE
15.16.020 C. EVERY DAY THE VIOLATIONS REMAIN ARE A
SEPARATE VIOLATION PER COUNTY CODE 09.02.190 B.
ACTIONS REQUIRED TO CORRECT:
OBTAIN THE REQUIRED PERMIT (S) AND AN APPROVED FINAL
INSPECTION. YOU MAY REDUEST A HEARING ON THIS CITATION
PER THE ATTACHED COUNTY ORDINANCES AND REQUEST FORM.
The said of the sa
(OFFICE USE ONLY)
□ VIOLATION(S) CORRECTED ON THE SPOT □ VIOLATION(S) CLEARED AS OF//
☐ POSTED & PHOTO// TIME CE OFFICER

9.02.180 Administrative citations and fines; authority.

The County may impose administrative fines and/or fees for any of the acts or omissions set forth in this chapter. Administrative fines and/or fees shall be imposed, enforced, collected and reviewed in compliance with the provisions of this Chapter.

9.02.190 Administrative citations; procedures.

(a)If the violation(s) has not been abated within the time requested in a Notice to Correct, an enforcement official may issue an administrative citation to a responsible person in the manner prescribed in this chapter.

(b)Each and every day that a violation of the Code exists, constitutes a separate and distinct offense,

(c)Administrative fines shall be assessed by means of an administrative citation issued by the enforcement official and shall be payable directly to the Department of Development Services, who shall credit the same to the repair and demolition fund.

(d)Administrative fines assessed by means of an administrative citation shall be collected in accordance with the procedures specified in this chapter,

(e)All administrative fees shall be paid to the Department of Development Services to reimburse administrative costs.

9.02.200 Contents of administrative citation.

Any administrative citation that is issued shall contain:

(a)The name and address of the responsible person in violation. If the administrative citation results from events occurring on property or from the status of or condition of property, the citation shall also contain the address of the property;

(b)A statement of the provisions of the Code, which have been violated and the date and the location of the violation(s);

(c)Where appropriate, the action required to correct the violation(s), a deadline by which the violation(s) must be corrected, and the consequences of failing to comply;

(d)A statement that each day that the responsible person does not correct or abate the condition after the date specified in the administrative citation shall constitute a separate violation subjecting the responsible person to the fines set forth in this Chapter;

(e)The amount of the administrative fine imposed for the violation(s);

(f)A statement that the responsible person in violation may request an administrative hearing on the imposition of the administrative fine within 10 calendar days of the date the administrative citation is served; and

(g)A statement that any person appealing an administrative citation shall deposit the refundable hearing fee and the administrative citation fine being appealed. Any hearing fee and administrative citation fine which has been deposited shall be refunded if it is determined, after a hearing, that the person charged in the administrative citation was not responsible for the violation(s) or that there was no violation(s) as charged in the administrative citation.

(h)A statement that if the responsible person fails to request an administrative hearing on the imposition of the administrative citation, the citation imposing the fine shall be final. (Ord. 4706, 10-24-2006)

9.02.210 Fines for administrative citations.

(a)If the responsible person fails to correct the violation(s), subsequent administrative citations may be issued for the same violation(s). The amount of the fine shall increase in accordance with the schedule in subsection (b) below. (b)The fines assessed for each administrative citation issued for the same violation(s) shall be as follows:

1st Administrative citation \$100.00
2nd Administrative citation \$250.00

3rd or subsequent Administrative \$500.00

(c)Payment of the fine shall not excuse the failure to correct the violation(s) nor shall it bar further enforcement action by the County.

(d)All fines shall be payable to the Department of Development Services unless otherwise directed on the citation. (e)For all delinquent unpaid administrative fines, there shall be a penalty imposed in accordance with the provisions of section 09.02.2320. The delinquency date for an administrative fine shall be 15 calendar days following the imposition of the fine, or the administrative determination of the hearing officer, whichever is later.

(f)The right to and procedures for requesting an administrative hearing are detailed in section 09.02.390 of this Chapter.

9.02.220 Failure to Pay a Monetary Sanction.

If the responsible party does not pay the monetary sanction, the amount of ten percent of the monetary sanction shall be applied and the new total shall bear interest at a rate established by a resolution of the Board of Supervisors from the date such payment was due until paid in full. The County may take any of the following actions to collect the monetary sanction:

(a)Liens. The amount of the unpaid sanction plus interest plus a reasonable administrative fee established by the Board of Supervisors from time to time to cover the cost of collection constitutes and may be declared a lien on any real property owned by the responsible party within the County.

(1) Notice shall be given to the responsible party prior to the recordation of the lien, and shall be served as required by this Chapter.

(2) The lien shall attach when the Director of Development Services or his/her designee records a lien listing delinquent unpaid sanctions with the El Dorado County Recorder's Office. The lien shall specify the amount of the lien, the date of the code violation(s), the date of the final administrative decision, the street address, legal description, and parcel number of the parcel on which the lien is imposed and the name and address of the recorded owner.

(3) In the event that the lien is satisfied, either through payment or foreclosure, notice of the discharge containing the information specified in subsection (a)(2) of this section shall be recorded by the County Recorder.

(b)Special Assessments. The amount of the unpaid sanction plus interest plus a reasonable administrative fee established by the Board of Supervisors from time to time to cover the cost of collection may be declared a special assessment against any real property owned by the responsible person within the County to the extent the responsible person owns more than one parcel within the County. The Board may impose the special assessment on more than one parcel. The Director of Development Services /or his/her designee may present a resolution to the Board to declare a special assessment, and upon passage and adoption thereof, shall cause a certified copy thereof to be recorded with the El Dorado County Recorder's office.

The assessment may then be collected at the same time and in the same manner as ordinary taxes are collected, and shall be subjected to the same penalties and the same procedure and sale in case of delinquency as provided for ordinary taxes.

9.02.110 Collection of administrative fines or fees.

Fines or fees incurred in connection with code enforcement activities may be recovered through the billing process. Those fees billed shall be paid within 30 days after the date of billing. Any fees not paid within such 30 day period shall be subject to a late fee in the amount of ten percent (10%) of the established fee. The total fee plus late fee as described herein shall accrue interest at the rate of one percent (1%) per month for each month the fees remain unpaid. Any fee which remains unpaid 90 days after the due date shall be referred to the El Dorado County Treasurer for collection purposes and will be subject to additional fees to cover the cost of collection.

9.02.380 Procedures for requesting an administrative hearing.

(a)No hearing to contest an administrative citation shall be held unless and until a request for hearing form provided by the County has been completed and submitted with a hearing fee and the administrative fine. The refundable hearing fee shall be two hundred dollars (\$200.00) payable to El Dorado County to defray the cost of the hearing and may be changed by resolution of the Board of Supervisors. The request shall state the grounds for requesting the hearing and be filed with the Code Enforcement Unit on or before 10 calendar days after service of an administrative citation or notice to abate.

(b)Any person appealing an administrative citation shall deposit the refundable hearing fee and the administrative citation fine being appealed. Any hearing fee and administrative citation fine which has been deposited shall be refunded if it is determined, after a hearing, that the person charged in the administrative citation was not responsible for the violation(s) or that there was no violation(s) as charged in the administrative citation. If the hearing officer affirms the violation, the hearing officer may impose administrative fees per 09.02.450 equal to the cost of administering the Code Enforcement case. (Ord. 4706, 10-24-2006)

9.02.430 Failure to attend administrative hearing.

Any responsible person who requests a hearing or whose actions are the subject of an administrative hearing and who fails to appear at the hearing is deemed to waive the right to a hearing and all objections to the notice or administrative citation, provided that the hearing was properly noticed.



COMMUNITY DEVELOPMENT AGENCY

DEVELOPMENT SERVICES DIVISION

http://www.edcgov.us/DevServices/

PLACERVILLE OFFICE:

2850 Fairlane Court, Placerville, CA 95667 <u>BUILDING</u> (530) 621-5315 / (530) 622-1708 Fax <u>bldgdept@edcgov.us</u> <u>PLANNING</u>

(530) 621-5355 / (530) 642-0508 Fax planning@edcnov.us

LAKE TAHOE OFFICE:

3368 Lake Tahoe Blvd., Suite 302 South Lake Tahoe, CA 96150

(530) 573-3460 (530) 542-9082 Fax tahoebuild@edcgov.us

CODE ENFORCEMENT UNIT

2850 Fairlane Court, Placerville, CA 95667 (530) 621-5999 / (530) 622-2921 Fax

RE: C# 228402

5061 OAK LEAF CIR APN: 078-220-48-1

PROOF OF SERVICE BY MAIL

I am over the age of 18 and not a party to this cause. I am a resident of, and employed in El Dorado County where the mailing occurred. My business address is 2850 Fairlane Court, Placerville, California 95667.

I served the foregoing: **ADMINISTRATIVE CITATION**,

named herein by enclosing a true copy in a sealed envelope and depositing said envelope in the United States mail with postage fully prepaid on <u>December 18, 2014</u>, and addressed as follows:

Name:

MARGARET A CAMARA TR, CAMARA FAM LIV REV TR 11/30/06,

Address:

5061 OAK LEAF CIR

City:

PLACERVILLE CA 95667

I declare under penalty of perjury, under the law of the State of California, that the foregoing is true and correct and that this declaration was executed on <u>December 18, 2014</u>, at Placerville, California.

Judy Hickenlooper

Development Tech.

Code Enforcement Unit

EXHIBIT "2"



COMMUNITY DEVELOPMENT AGENCY

DEVELOPMENT SERVICES DIVISION

http://www.edcgov.us/DevServices/

PLACERVILLE OFFICE:

2850 Fairlane Court, Placerville, CA 95667 BUILDING
(530) 621-5315 / (530) 622-1708 Fax bldqdept@edcqov.us
PLANNING
(530) 621-5355 / (530) 642-0508 Fax planning@edcgov.us

LAKE TAHOE OFFICE:

3368 Lake Tahoe Blvd., Suite 302 South Lake Tahoe, CA 96150 (530) 573-3460 (530) 542-9982 Fax tahoebuild@edcqov.us CODE ENFORCEMENT UNIT 2850 Fairlane Court, Placerville, CA 95667 (530) 621-5999 / (530) 622-2921 Fax

Administrative Order May 7, 2015

Re: 5061 Oak Leaf Circle, Placerville, Ca. 95667 Administrative Citation #228402

Findings: The matter came up for hearing based on the levy of fines and fees by El Dorado Code Enforcement case #228402, Re: APN: 078-220-48

Legal Owner: Camara Family Living Trust, Margaret A. Camara, Trustee

This matter was set for hearing based on the above referenced citation after approximately five (5) months of notices, e-mails and telephone messages. Ms. Margaret A. Camara, Trustee appeared at the hearing with counsel Steven Becker. Counsel made the legal argument that the Inspection Warrant issued by Judge James R. Wagner was invalid on its face and therefore any information garnered as a result of that warrant was not admissible.

Specifically, counsel pointed out that the Warrant issued on December 1, 2014 had not been completely filled out by the judicial officer. The Inspection Warrant executed on December 1, 2014 does not contain information concerning the date and time that the Affidavit was sworn and subscribed before the judicial officer, nor that the Affidavit was "incorporated" into the warrant.

Subsequently an extension of the warrant was issued on December 15, 2014. When that warrant was issued the date and time was filled in and the Affidavit was incorporated into the warrant. This warrant does not have the "defect" as argued by counsel with regard to the first warrant.

This matter is a civil action brought under the County Ordinance Code, not a criminal action. While the County may pursue the matter as either a criminal proceeding or a civil action as a matter of discretion on the part of the Code Enforcement Officer.

I find the Inspection Warrant issued on December 1, 2014 as valid. While the time of the warrant was inadvertently left blank by the judicial officer, the date is clear as well as the judicial officer's signature and the seal of the court.

In addition, the warrant was not used to enter the building as the doors were blocked from the inside and the officer did not want to do excessive damage to the building to gain entry. The additional information used by the code enforcement officers was garnered from viewing the outside of the building and not from use of the warrant.

Counsel also questions the procedure used by Code Enforcement based on El Dorado County Ordinance Code 9-02-130 and 9-02-190. Both of these codes are permissive in design. There is not requirement that Code Enforcement is required to act but the Code Enforcement Officer "may" issue a notice, or "may" issue a citation but is not required to take action in a specific order. In this instance a Courtesy Notice was first mailed on July 24, 2014, followed by a Warning Letter on October 8, 2014 neither of which garnered a response.

On December 8, 2014 a 24 hour Notice of Inspection was posted on site, followed by an attempted Site Inspection on December 10, 2014. On December 17, 2014 an Inspection Warrant was served and the violations were confirmed. Specifically that the garage had the upper floor converted to a living space in that plumbing was added after the sign off of the original permit without a new permit having been secured.

On December 18, 2014 an Administrative Citation was issued and an Administrative Citation Letter was generated and mailed to Citee. Pursuant to El Dorado County Ordinance Code calls for a daily fine of \$100.00 until the violation is corrected. As of the hearing on May 5, 2015 the violation was not corrected. The May 5, 2015 hearing was a continuation of the hearing started on March 2, 2015. As such the fine should have continued from the date of issuance until the date of the first hearing. In this instance the fine was capped by Code Enforcement at \$1,000.00, or 10 days.

In addition to the daily fine, the cost of enforcement is collectable from the Citee if the Hearing Officer determines that the violation occurred and was not abated or corrected. As such this Hearing Officer determines that the amount owed by Citee is \$1,970.00 (see attached Case Fee Summary). Credit for any funds posted. Finds and fees to be paid within 30 days.

Additionally, Citee is ordered to correct or abate the violations contained in the Administrative Citation within 30 days. Correction may be accomplished by removing the plumbing, including all pipes and fixtures or by completing an application for a building permit. Citee is also ordered to cooperate with the Code Enforcement Officers with future inspections as needed to insure compliance with this order and the El Dorado County Ordinance Code and California State Building Code.

Submitted

Stephen W. Valentine

Community Development Hearing Officer

CASE FEE SUMMARY

CASE ID 228402

CREATED: 1-5-15

OWNER: MARGARET A CAMARA TR, CAMARA FAM LIV REV TR 11/20/06

ACTION	DATE	TIME	COST
Case Created Research Sent Courtesy Notice	7-24-14	1,0	100.00
Site Visit (Posted Notice of Inspection requesting Contact)	9-15-14	.5	50.00
Generated Warning Letter Site Visit (Posted Warning letter)	10-8-14 10-8-14	.5 .5	50.00 50.00
Obtained Inspection Warrant	12-1-14	1.0	100.00
Generated 24 Hour Notice Letter Site Visit (Posted 24 Hour Notice Letter)	12-8-14 12-8-14	.5 .5	50.00 50.00
SITE VISIT (Attempted Inspection Warrant – No Access)	12-10-14	.5	50.00
Locksmith	12-10-14		120.00
Site Visit (Posted Copy Of Warrant) Served Inspection Warrant	12-17-14	.5	50.00
Generated Admin Cite Letter Admin Citation Issued	12-18-14	.5	50.00
Site Visit (Posted Admin Citation and Letter)	12-18-14	.5	50.00
Admin Hearing Fee	1-26-15		200.00
Admin Cite Per Day Fine		10 DAYS at \$100 per day	1000.00
		TOTAL	\$1,970.00