

To: Natalie Porter, P.E., T.E.
El Dorado County

From: Chris Gregerson, P.E., T.E.
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Re: **2018 Technical TIM Fee Program Update**
Capacity Threshold Study Findings and Summary of Effort

Date: April 16, 2018

The purpose of this technical memorandum is to summarize activities undertaken to update the El Dorado County (EDC) Traffic Impact Mitigation (TIM) Fee Program. Specifically, this memorandum includes the following:

- **Background** discussion regarding the TIM Fee Update
- Overview of **Updates to Travel Demand Model** including land use and changes to the fee zone geography
- Overview of **Level of Service Standards** updates and methodologies
- Results of the **Deficiency Analysis**
- **TIM Fee Improvements and Fair Share Calculations**

Background

The current TIM Fee was adopted by Board Resolution 172-2017 on December 12, 2017. The TIM Fee is used to fund transportation improvements over the next 20 years in the unincorporated area of the west slope of El Dorado County (generally defined as the unincorporated area of the County west of the Sierra crest as defined by the TIM Fee Zone boundaries in the TIM Fee Program Schedule). Improvements funded by the TIM Fee Program include new roadways, roadway widenings, roadway intersection improvements and, where appropriate, bridge, safety, and transit improvements.

In conjunction with the newly adopted Capital Improvement Program (CIP), EDC has undertaken this update to their TIM Fee program. The purpose of this update is to re-evaluate the deficiency list based on the most recent version of the Highway Capacity Manual, as required by General Plan Policy TC-Xd. Additionally, changes to the TIM Fee Zone geography were considered. In addition, the following activities were carried out related to the EDC Travel Demand Model: (1) specific land use updates were made as directed by EDC staff; (2) land use outside of the County was updated to reflect current Sacramento Area Council of Governments (SACOG) control totals as well as planned development information obtained from Sacramento County, the City of Rancho Cordova, and the City of Folsom.

Updates to Travel Demand Model

El Dorado County provided Kimley-Horn with the version of the County's Travel Demand Model (TDM) that resulted from the 2016 Major TIM Fee Update, along with accompanying analysis files. Based on direction from County staff, land use and Traffic Analysis Zone (TAZ) updates were completed.

Land use assumptions outside of the County were also updated to reflect current information regarding land use in the area west of the County line. This area of the model is referred to as the "buffer area" and its purpose is to improve model performance by providing land use assumptions that produce traffic assignment for vehicles entering and leaving the County.

These updates in the “buffer area” included recent updates for the City of Folsom, the City of Rancho Cordova, and Sacramento County. The update was performed by aggregating parcel data from a version of SACOG’s SACSIM model developed for the Capitol SouthEast Connector’s Segment D2 project into the County’s TAZ structure using GIS methods. The resultant land use totals by TAZ were tabulated into aggregate totals and matched to current SACOG SACSIM control totals for the “buffer area.”

Deficiency Analysis

Level of Service Definitions

Analysis of transportation facility significant environmental impacts is based on the concept of Level of Service (LOS). The LOS of a facility is a qualitative measure used to describe operational conditions. LOS ranges from A (best), which represents minimal delay, to F (worst), which represents heavy delay and a facility that is operating at or near its functional capacity. Levels of Service were determined using methods defined in the *Highway Capacity Manual (HCM)*, 6th Edition.

Table 1 below displays the segment thresholds by facility type for both HCM 2010 and HCM 6th Edition as well as the differences between the two. The factors used to develop the LOS threshold volumes shown included: K-factor of 0.09, D-factor of 0.60, rolling terrain (where applicable), and urban instead of rural. These factors were developed based on local data and the context of the County as a whole. As is shown in **Table 1**, the large majority of thresholds found in the HCM 6th Edition are lower than those found in HCM 2010. The few exceptions include freeway thresholds for LOS B through LOS D, and LOS E threshold for 6-lane divided arterials.

El Dorado County guidelines state that the LOS threshold for facilities within the urban service boundary is LOS E, while the facilities in the rural parts of the County have a LOS threshold of LOS D. The LOS for arterials analyzed as a part of this effort was determined using the thresholds described in **Table 1**.

Two-Lane Highway and Multilane Highway Facility Analysis

The HCM includes procedures for analyzing multi-lane and two-lane roadway segments. For multilane roadways segments, LOS is determined based on the density of the traffic stream. For two-lane highways, the LOS calculation is dependent on the class of the roadway. Class I two-lane highways are highways generally have high speeds, Class II two-lane highways are lower speed highways that typically serve scenic routes or areas of rugged terrain, and Class III two-lane highways typically serve moderately developed areas with higher densities of local traffic and access. Specifically, for Class III highways, the percent of free-flow speed, which is the measure representing the ability of vehicles to travel at the posted speed limit, is used to determine LOS. To determine LOS for Class II two-lane highways, the percent time spent following (one vehicle behind another) is used. The LOS criteria for multi-lane and two-lane roadway segments are shown in **Table 2** and **Table 3**, respectively.

Freeway Facility Analysis

El Dorado County’s traffic study guidelines specify the use of vehicle density (passenger cars/mile/lane) as the appropriate measure of effectiveness for freeway facilities. The LOS criteria for basic freeway segments and freeway merge/diverge segments are summarized in **Table 4**.

Table 1 – HCM 2010 and HCM 6th Edition Roadway Segment Thresholds by Facility Type

CLASS	HCM 2010 LOS					HCM 6 th Edition					Delta between HCM 6 th Edition and HCM 2010 LOS				
	A	B	C	D	E	A	B	C	D	E	A	B	C	D	E
2R Minor Two-Lane Highway	-	330	710	1,310	2,480	-	330	710	1,310	2,480	-	0	0	0	0
2U Major Two-Lane Highway	-	330	710	1,310	2,480	-	330	710	1,310	2,480	-	0	0	0	0
4M Multilane Four-Lane Highway	-	1,790	2,580	3,290	3,660	-	1,770	2,540	3,160	3,600	-	(20)	(40)	(130)	(60)
2A Two-Lane Arterial	-	-	850	1,540	1,650	-	-	640	1,310	1,510	-	-	(210)	(230)	(140)
4AU Four-Lane Arterial, Undivided	-	-	1,760	3,070	3,130	-	-	1,360	2,770	3,030	-	-	(400)	(300)	(100)
4AD Four-Lane Arterial, Divided	-	-	1,850	3,220	3,290	-	-	1,430	2,910	3,180	-	-	(420)	(310)	(110)
6AD Six-Lane Arterial, Divided	-	-	2,760	4,680	4,710	-	-	2,210	4,480	4,790	-	-	(550)	(200)	80
2F Two Freeway Lanes	-	2,070	2,880	3,590	4,150	-	2,150	2,960	3,610	4,100	-	80	80	20	(50)
2FA Two Freeway Lanes + Auxiliary Lane	-	2,610	3,630	4,520	5,230	-	3,150	3,960	4,610	5,100	-	540	330	90	(130)
3F Three Freeway Lanes	-	3,100	4,320	5,380	6,230	-	3,230	4,440	5,420	6,150	-	130	120	40	(80)
3FA Three Freeway Lanes + Auxiliary Lane	-	3,640	5,070	6,320	7,310	-	4,230	5,440	6,420	7,150	-	590	370	100	(160)
4F Four Freeway Lanes	-	4,140	5,760	7,180	8,310	-	4,300	5,930	7,220	8,200	-	160	170	40	(110)
W22 Minor Two-Lane Highway	-	330	710	1,310	2,480	-	330	710	1,310	2,480	-	0	0	0	0
W20 Minor Two-Lane Highway	-	330	710	1,310	2,480	-	330	710	1,310	2,480	-	0	0	0	0
W18 Minor Two-Lane Highway	-	330	710	1,310	2,480	-	330	710	1,310	2,480	-	0	0	0	0

Notes:

- (1) Threshold reductions between HCM 2010 and HCM 6th Edition are shown in red text and highlighted
- (2) HCM 2010 Freeway LOS based on Exhibit 10-8, Urban Area, Rolling Terrain, K-factor of 0.09, and D-factor of 0.60
- (3) HCM 6th Edition Freeway LOS based on Exhibits 12-39 and 12-40, Urban Area/Rural Area, Rolling Terrain, K-factor of 0.09, and D-factor of 0.60
- (4) HCM 2010 Multilane Highway LOS based on Exhibit 14-19, Urban Area/Rural Area, Rolling Terrain, K-factor of 0.09, and D-factor of 0.60
- (5) HCM 6th Edition Multilane Highway LOS based on Exhibits 12-41 and 12-42, Urban Area/Rural Area, Rolling Terrain, K-factor of 0.09, and D-factor of 0.60
- (6) HCM 2010 2-lane highway LOS based on Exhibit 15-30, Class II Rolling, 0.09 K-factor, and D-factor of 0.60
- (7) HCM 6th Edition 2-lane highway LOS based on Exhibit 15-46, Class II Rolling, 0.09 K-factor, and D-factor of 0.60
- (8) HCM 2010 Arterial LOS based on Exhibit 16-14, K-factor of 0.09, D-factor of 0.60, posted speed 45 mi/h
- (9) HCM 6th Edition Arterial LOS based on Exhibit 16-16, K-factor of 0.09, D-factor of 0.60, posted speed 45 mi/h

Table 2 – Multi-Lane Roadway Segment Level of Service Criteria

Level of Service (LOS)	Free Flow Speed (mph)	Density (pc/mi/ln)
A	All	> 0 – 11
B	All	> 11 – 18
C	All	> 18 – 26
D	All	> 26 – 35
E	60	> 35 – 40
	55	> 35 – 41
	50	> 35 – 43
	45	> 35 – 45
F (demand exceeds capacity)	60	> 40
	55	> 41
	50	> 43
	45	> 45

Source: Highway Capacity Manual, 6th Edition

Table 3 – Two-Lane Roadway Segment (Class II & III) Level of Service Criteria

Level of Service (LOS)	Percent Free-Flow Speed (%)	Percent Time Spent Following (%)
A	> 91.7	≤ 40
B	> 83.3 – 91.7	> 40 – 55
C	> 75.0 – 83.3	> 55 – 70
D	> 66.7 – 75.0	> 70 – 85
E	≤ 66.7	> 85

Source: Highway Capacity Manual, 6th Edition

Table 4 – Freeway Facility Level of Service Criteria

Level of Service (LOS)	Basic Segments Density (pc/mi/ln)	Merge/Diverge Segments Density (pc/mi/ln)	Weave Segments Density (pc/mi/ln)
A	≤ 11	≤ 10	≤ 10
B	> 11 – 18	> 10 – 20	> 10 – 20
C	> 18 – 26	> 20 – 28	> 20 – 28
D	> 26 – 35	> 28 – 35	> 28 – 35
E	> 35 – 45	> 35	> 35 – 43
F*	> 45*	*	> 43*

Source: Highway Capacity Manual, 6th Edition

* Demand exceeds capacity

Auxiliary Lane Analysis

The freeway analysis and existing CIP document informed the selection of auxiliary lanes to be analyzed. The methodology for weaving analysis was updated for the HCM 6th Edition, but the determination of LOS is based on density described for freeway facilities as shown in **Table 4**.

The completion of the deficiency analysis included analyzing two different conditions, the 2035 unimproved condition (future land use on existing roadway network) and the future improved condition (future land use on CIP network, the existing roadway network plus the parallel facilities). The County provided all traffic analysis files from the previous TIM Fee update effort and operational and planning level traffic analyses, consistent with the 2016 Major TIM Fee Update, were completed based on the updated model described previously. Kimley-Horn updated the provided analysis spreadsheets to incorporate the most recent updates to the Highway Capacity Manual (HCM), the HCM 6th Edition, which was released after the completion of the prior TIM Fee update. Note that this version includes updates to several key methodologies incorporated in these analyses. The traffic analyses included:

1. Roadway Segment Analysis – 57 County roadways spanning nearly 150 segments as well as the entire state highway system located within El Dorado County spanning 60 segments.
2. Interchange Analysis – This analysis was carried forward from 2016 Major TIM Fee update. The results described in Technical Memorandum 2-3¹ are not expected to be significantly different than what would be found using the HCM 6th Edition and incorporating the land use changes described above.
3. Parallel Facility Analysis – Several roadway segments that will be constructed in the future (Saratoga Way extension, Country Club Drive realignment and extension, Diamond Springs Parkway, Headington Road, and the Latrobe Road Connector) were analyzed for the 2035 scenario due to previously identified deficiencies.

Traffic analysis assumptions (D-Factor, K-Factor, PHF, Post-Processing etc.) from the 2016 Major TIM Fee Update were maintained for this analysis. The results of the deficiency analysis can be seen in **Appendix A**. Those facilities that were found to be deficient are listed below and shown in **Exhibit 1a** and **Exhibit 1b**.

- Cameron Park Drive, South of Sudbury Road
- Green Valley Road, West of Sophia Parkway
- Green Valley Road, East of Francisco Drive
- White Rock Road, East of Post Street
- White Rock Road, West of Windfield Way
- Missouri Flat Road, South of China Garden Road
- Bass Lake Road, North of US-50
- Latrobe Road, North of Investment Boulevard
- Westbound US-50, El Dorado Hills Boulevard to the El Dorado County Line
- Westbound US-50, Bass Lake Road to El Dorado Hills Boulevard
- Eastbound US-50, Bass Lake Road to Cambridge Road

While no two-lane state highways were found to be deficient at this time, several locations would not provide for any feasible mitigations should they be found to be deficient in the future. One possible solution would be the inclusion of passing lanes rather than a complete widening. This is described in further detail in the memo provided as **Appendix B**.

¹ Final Technical Memorandum 2-3: Existing and Future Deficiency and Nexus Assessment. Kittelson & Associates, Inc. September 9, 2016.

TIM Fee Improvements and Fair Share Calculations

As completed previously, for identified TIM Fee improvements, the following analyses were completed:

1. Capacity Threshold Analysis – As with the previously completed analyses, a capacity threshold analysis was performed for each identified TIM Fee improvement to determine a timeframe at which current County facilities would exceed the County’s LOS thresholds. The improvement projects were designated to the 5-Year, 10-Year, and 20-Year CIP Project lists as shown in **Table 5**.
2. Fair Share Percentages – Fair share percentages were completed in order to facilitate the determination of cost sharing for each project by TIM Fee Zone. This was completed using a select link analysis and categorizing trips by origin and destination.

Capacity Threshold Analysis

To complete the capacity threshold analysis, each identified TIM Fee improvement was analyzed year by year to determine in which year between the 2015 and 2035 the facility is required to be constructed. Once this year was determined, the facility was assigned to a corresponding CIP year (2015, 2020, 2025, 2030, or 2035) as shown in **Table 5** below.

Fair Share Calculations

The fair share percentages were determined by using the EDC Travel Demand Model to determine the origins and destinations by TAZ of every vehicle that traveled over each of the roadways associated with the TIM Fee improvements. This was completed by conducting a select link run on each of the TIM Fee improvement segments in 2015 and 2035 and calculating the growth between the two. For the Highway 50 auxiliary lanes, a select link was performed on the corresponding general-purpose lane and in the case of interchanges, on the ramps and overcrossings comprising that interchange. The daily trip tables associated with the growth of traffic on the roadway segments associated with the TIM Fee improvements and produced by the select link model runs, were then used to determine whether the trip origin/destination pair occurred entirely within the County (internal-internal), had one end in the County and one end outside the County or in Placerville (internal-external or external-internal), or both started and ended outside of the County (external-external). These trips were further segmented by determining in which TIM Fee Zone the origin and destination occurred and segmenting it into internal-internal, internal-external, external-internal, and external-external categories based on TIM Fee zones rather than County boundaries. A trip occurring entirely within a TIM Fee zone was counted as one trip while a trip that only started or ended within the TIM Fee Zone was counted as half a trip for that zone. The total number of trips associated with each TIM Fee Zone were then divided by the total number of new trips (difference between 2035 and 2015 conditions) to determine the fair share percentage. In the event that this identified deficiency existed under the 2015 condition, the fair share was calculated based on all trips (not just the new trips). These percentages can be seen in **Appendix C**.

During this task, the effect of changing two projects (Bell Woods and Bell Ranch) between TIM Fee Zones was evaluated for the purpose of establishing fair share calculations. Scenario analyses were limited to the following:

- Scenario 1: Bell Woods and Bell Ranch are included in TIM Fee Zone 2
- Scenario 2: Bell Woods and Bell Ranch are included in TIM Fee Zone 8

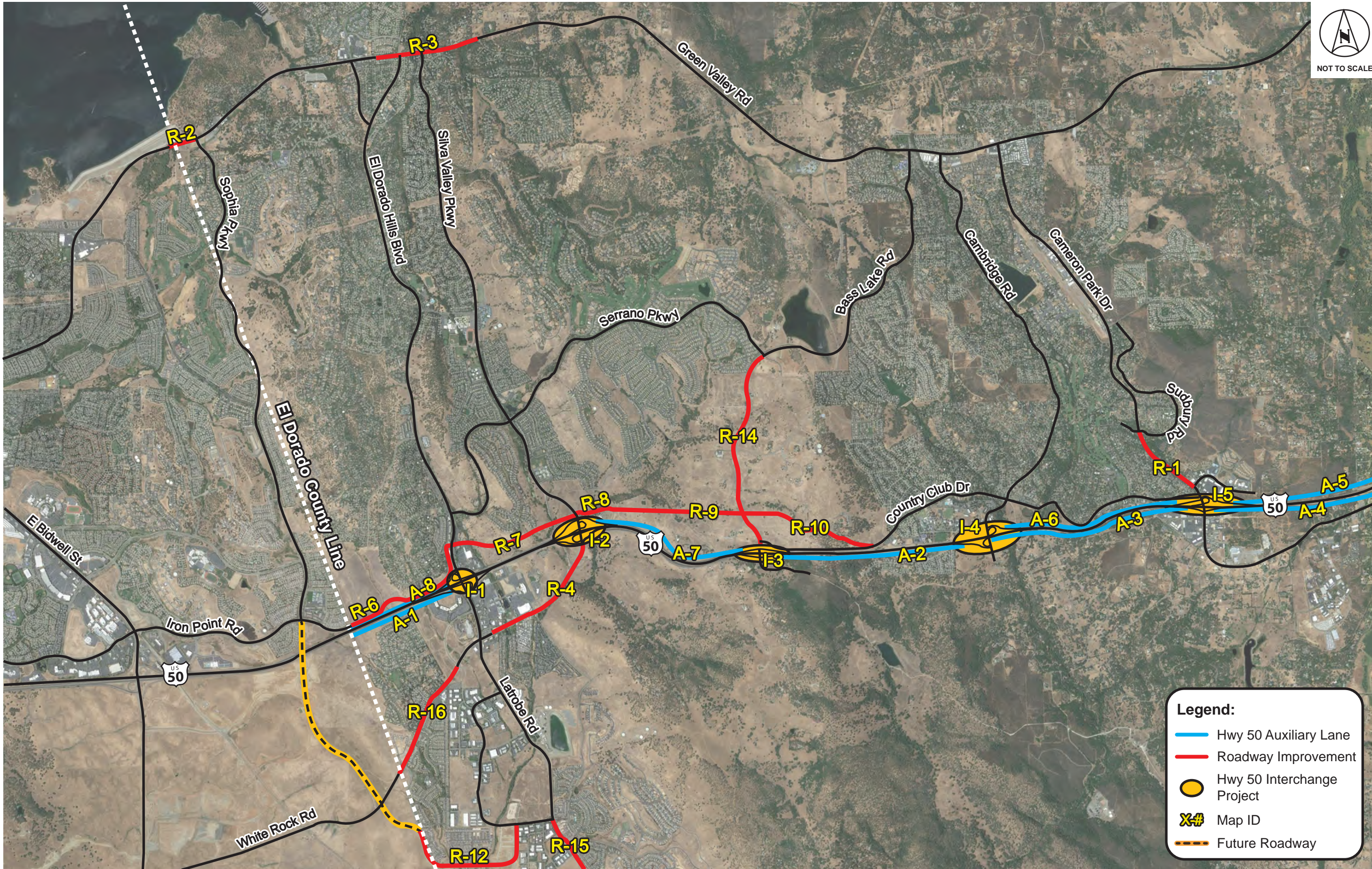
The results of this change can be seen in **Appendix C**.

Table 5 – Improvement Projects Priority List

Improvement	2015	2020	2025	2030	2035
Highway 50 Auxiliary Lanes					
A-1 Eastbound, County Line to Latrobe Rd					X
A-2 Eastbound, Bass Lake Rd to Cambridge Rd					X
A-3 Eastbound, Cambridge Rd to Cameron Park Dr					X
A-4 Eastbound, Cameron Park Dr to Ponderosa Rd					X
A-5 Westbound, Ponderosa Rd to Cameron Park Dr					X
A-6 Westbound, Cameron Park Dr Cambridge Rd					X
A-7 Westbound, Bass Lake Rd to Silva Valley Pkwy			X		
A-8 Westbound, El Dorado Hills Blvd to County Line					X
Interchange Improvement					
I-1, El Dorado Hills Boulevard				X	
I-2, Silva Valley Parkway, Phase 2					X
I-3, Bass Lake Road			X		
I-4, Cambridge Road					X
I-5, Cameron Park Drive					X
I-6, Ponderosa Road					X
I-7, El Dorado Road					X
Roadway Improvement					
R-1, Cameron Park Drive, South of Sudbury Road	X				
R-2, Green Valley Road, West of Sophia Parkway	X				
R-3, Green Valley Road, East of Francisco Drive					X
R-4, White Rock Road, East of Post Street			X		
R-5, Missouri Flat Road, South of China Garden Road					X
R-6a, Saratoga Way, El Dorado Hills Boulevard to Iron Point Road (2 lanes)			X		
R-6b, Saratoga Way, El Dorado Hills Boulevard to Iron Point Road (4 lanes)					X
R-7, Country Club Drive, El Dorado Hills Boulevard to Silva Valley Parkway					X
R-8, Country Club Drive, Silva Valley Parkway to Tong Road			X		
R-9, Country Club Drive, Tong Road to Bass Lake Road			X		
R-10, Country Club Drive, Bass Lake Road to Terre de Dios Drive			X		
R-11, Diamond Springs Parkway, Missouri Flat Road to SR-49					X
R-12, Latrobe Road Connector, White Rock Road to Golden Foothills Parkway			X		
R-13, Headington Road, El Dorado Road to Missouri Flat Road					X
R-14, Bass Lake Road, North of US-50				X	
R-15, Latrobe Road, North of Investment Boulevard				X	
R-16, White Rock Road, West of Windfield Way			X		

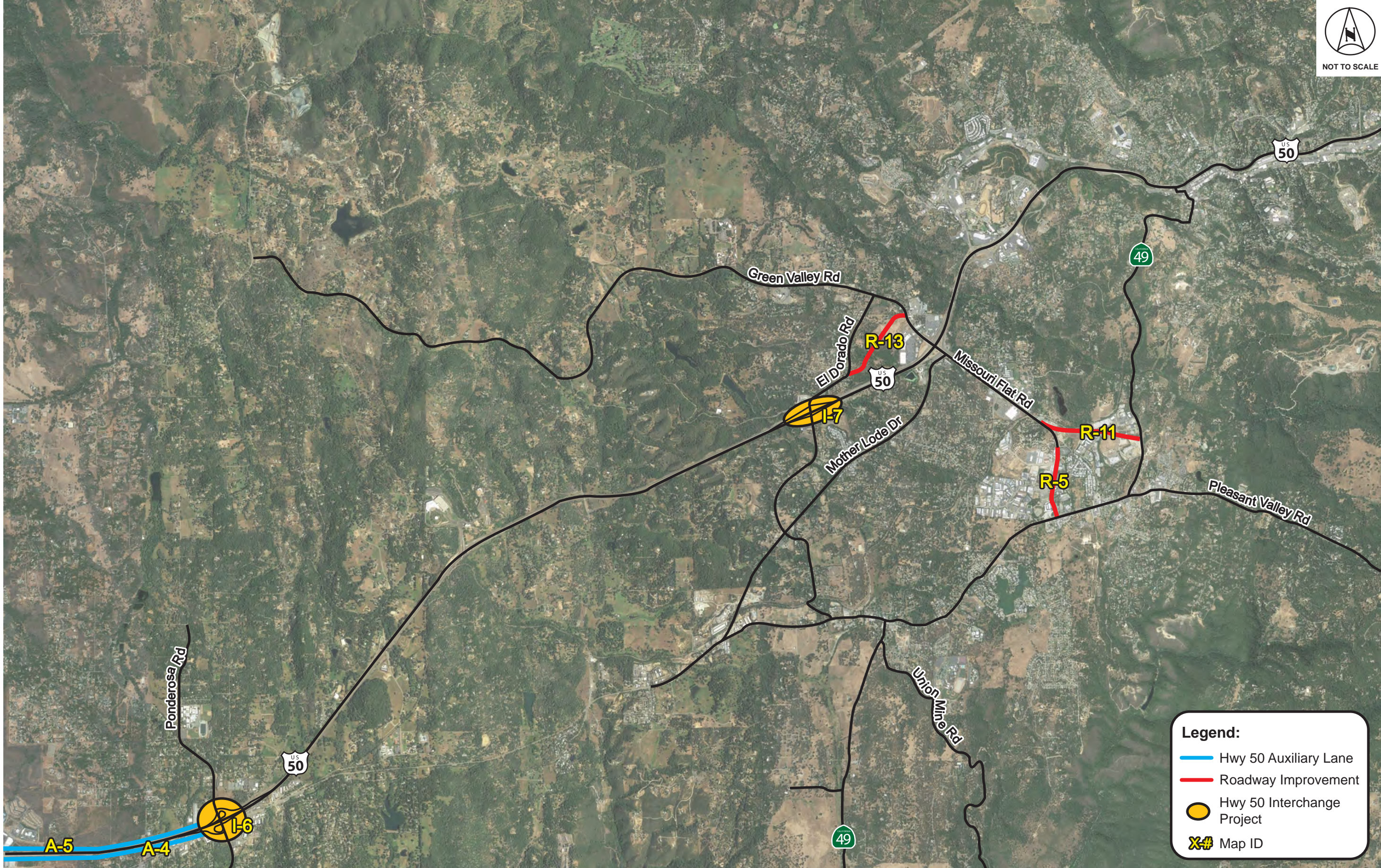


NOT TO SCALE



Legend:

- Hwy 50 Auxiliary Lane
- Roadway Improvement
- Hwy 50 Interchange Project
- X# Map ID
- Future Roadway



Legend:

- Hwy 50 Auxiliary Lane
- Roadway Improvement
- Hwy 50 Interchange Project
- X# Map ID

2035 Non-State Roadway Analysis Results

ID	A	B	Index	Name	Location	Area	Type	LOS Threshold	2035 TGPA2			
									AM Volume	LOS	PM Volume	LOS
97	2013	2014	2013_2014	Mother Lode Dr	East of French Creek Rd	Community Region	2AU	E	1080	D	1000	D
98	2287	2300	2287_2300	Mother Lode Dr	West of Sunset Ln	Community Region	2AU	E	1150	D	1250	D
99	2408	2412	2408_2412	Mother Lode Dr	West of Pleasant Valley Rd	Community Region	2AU	E	910	D	1070	D
100	2409	2412	2409_2412	Mother Lode Dr	East of Pleasant Vally Rd	Community Region	2AU	E	270	A-C	400	A-C
101	1922	2501	1922_2501	Mt Aukum Rd	North of County Line	Rural	2AU	D	120	A-C	140	A-C
102	2805	2808	2805_2808	Mt Aukum Rd	South of Bucks Bar Rd	Rural	2AU	D	310	A-C	360	A-C
103	2846	2847	2846_2847	Mt Aukum Rd	South of Pleasant Valley Rd	Rural	2AU	D	240	A-C	360	A-C
104	1010	2988	1010_2988	Mt Murphy Rd	North of SR 49	Rural	2AU	D	40	A-C	40	A-C
105	2980	2983	2980_2983	Mt Murphy Rd	South of Marshall Rd	Rural	2AU	D	70	A-C	120	A-C
106	2353	2352	2353_2352	N Shingle Rd	South of Green Valley Rd	Rural	2AU	D	570	A-C	620	A-C
107	2455	2463	2455_2463	Newtown Rd	North of Pioneer Hill Rd	Rural	2AU	D	290	A-C	310	A-C
108	2546	2547	2546_2547	Newtown Rd	East of Broadway Rd	Community Region	2AU	E	360	A-C	390	A-C
109	2831	2843	2831_2843	Newtown Rd	North of Pleasant Valley Rd	Rural	2AU	D	300	A-C	260	A-C
110	2007	2008	2007_2008	Old French Town Rd	South of Mother Lode Dr	Community Region	2AU	E	140	A-C	160	A-C
111	2478	2500	2478_2500	Omo Ranch Rd	East of Mt Aukum Rd	Rural	2AU	D	70	A-C	60	A-C
112	2233	2244	2233_2244	Oxford Rd	East of Salida Way	Community Region	2AU	E	420	A-C	550	A-C
113	2277	2284	2277_2284	Palmer Dr	East of Cameron Park Dr	Community Region	2AU	E	620	A-C	1100	D
114	2595	2602	2595_2602	Patterson Dr	South of Pleasant Valley Rd	Community Region	2AU	E	420	A-C	570	A-C
115	2405	2412	2405_2412	Pleasant Valley Rd	East of Mother Lode Dr	Community Region	2AU	E	820	D	900	D
116	2457	2461	2457_2461	Pleasant Valley Rd	East of Bucks Bar Rd	Community Region	2AU	E	590	A-C	540	A-C
117	2506	2753	2506_2753	Pleasant Valley Rd	West of Oak Hill Rd	Community Region	2AU	E	1020	D	1140	D
118	2579	2678	2579_2678	Pleasant Valley Rd	East of SR 49	Community Region	2AU	E	1290	D	1490	E
119	2749	2763	2749_2763	Pleasant Valley Rd	East of Cedar Ravine Rd	Community Region	2AU	E	1050	D	1060	D
120	2839	2843	2839_2843	Pleasant Valley Rd	East of Newtown Rd	Community Region	2AU	E	530	A-C	540	A-C
121	2335	2343	2335_2343	Ponderosa Rd	North of Jackpine Rd	Rural	2AU	D	170	A-C	140	A-C
122	2896	2904	2896_2904	Pony Express Trl	East of Carson Rd	Community Region	2AU	E	240	A-C	310	A-C
123	2917	2918	2917_2918	Pony Express Trl	East of Gilmore Rd	Community Region	2AU	E	300	A-C	490	A-C
124	3102	3104	3102_3104	Pony Express Trl	West of Forebay Rd	Community Region	2AU	E	290	A-C	530	A-C
125	2509	2721	2509_2721	Rock Creek Rd	East of SR 193	Rural	2AU	D	30	A-C	30	A-C
126	2149	2150	2149_2150	Salmon Falls Rd	At New York Creek Bridge	Rural	2AU	D	360	A-C	460	A-C
127	2161	2163	2161_2163	Salmon Falls Rd	South of Malcolm Dixon Rd	Community Region	2AU	E	820	D	800	D
128	2943	2948	2943_2948	Salmon Falls Rd	South of Pedro Hill Rd	Rural	2AU	D	150	A-C	180	A-C
129	2946	2947	2946_2947	Salmon Falls Rd	South of Rattlesnake Bar Rd	Rural	2AU	D	50	A-C	70	A-C
130	2006	2195	2006_2195	Serrano Pkwy	East of Silva Valley Pkwy	Community Region	4AD	E	2080	D	1530	D
131	2152	2229	2152_2229	Serrano Pkwy	West of Bass Lake Rd	Community Region	2AU	E	780	D	790	D
132	2317	2318	2317_2318	Shingle Springs Dr	South of US 50	Rural	2AU	D	960	D	590	A-C
133	2005	2006	2005_2006	Silva Valley Pky	North of US 50	Community Region	4AD	E	1950	D	2330	D
134	2162	2207	2162_2207	Silva Valley Pky	South of Green Valley Rd	Community Region	2AU	E	830	D	720	D
135	2196	2197	2196_2197	Silva Valley Pky	North of Havard Way	Community Region	2AU	E	1340	E	1190	D
136	2197	2203	2197_2203	Silva Valley Pky	South of Serrano Pkwy	Community Region	4AD	E	1720	D	1600	D
137	2823	2846	2823_2846	Sly Park Rd	East of Mt Aukum Rd	Rural	2AU	D	280	A-C	310	A-C
138	3073	3077	3073_3077	Sly Park Rd	East of Mormon Emigrant Trail	Rural	2AU	D	310	A-C	410	A-C
139	3101	3103	3101_3103	Sly Park Rd	South of Pony Express Trail	Community Region	2AU	E	640	D	780	D
140	2840	2850	2840_2850	Snows Rd	North of Newtown Rd	Rural	2AU	D	100	A-C	100	A-C
141	2852	2901	2852_2901	Snows Rd	South of Carson Rd	Community Region	2AU	E	350	A-C	230	A-C
142	1980	2109	1980_2109	South Shingle Rd	East of Latrobe Rd	Rural	2AU	D	120	A-C	90	A-C
143	2270	2271	2270_2271	South Shingle Rd	North of Barnett Ranch	Rural	2AU	D	200	A-C	220	A-C
144	2288	2290	2288_2290	South Shingle Rd	South of Sunset Ln	Community Region	2AU	E	550	A-C	730	D
145	2220	2222	2220_2222	Starbuck Rd	North of Green Valley Rd	Community Region	2AU	E	150	A-C	190	A-C
146	2768	2769	2768_2769	Union Ridge Rd	West of Hassler Rd	Rural	2AU	D	40	A-C	50	A-C
147	3016	3047	3016_3047	Wentworth Springs Rd	West of Quintette Rd	Rural	2AU	D	40	A-C	60	A-C
148	2029	2028	2029_2028	White Rock Rd	West of Windfield Way	Community Region	2AU	E	830	D	1900	F
149	2037	2038	2037_2038	White Rock Rd	At County Line	Community Region	2AU	E	990	D	2130	F
150	2085	2088	2085_2088	White Rock Rd	East of Post St	Community Region	2AU	E	1390	E	2110	F
151	2086	2087	2086_2087	White Rock Rd	West of Latrobe Rd	Community Region	4AD	E	1000	A-C	1630	D

2035 Freeway Analysis Results

Route	Seg	EB Postmile	WB Postmile	Segment Length	East of Segment	West of Segment	LOS Threshold	Eastbound						Westbound					
								AM Peak			PM Peak			AM Peak			PM Peak		
								Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²
50	1	0	0.857	0.857	SACRAMENTO/EL DORADO COUNTY LINE	LATROBE ROAD	E	65.00	15.48	B	63.77	26.58	D	Unstable	>45	F	65.00	17.48	B
50	2	0.857	3.232	2.375	LATROBE ROAD	BASS LAKE ROAD	D	65.00	11.95	B	63.69	26.75	D	Unstable	>45	F	62.23	29.60	D
50	3	3.232	4.962	1.73	BASS LAKE ROAD	CAMBRIDGE ROAD	D	65.00	17.32	B	Unstable	>45	F	62.92	28.34	D	64.90	22.83	C
50	4	4.962	6.57	1.608	CAMBRIDGE ROAD	CAMERON PARK DRIVE	E	65.00	18.62	C	61.68	30.55	D	64.72	23.81	C	65.00	20.28	C
50	5	6.57	8.564	1.994	CAMERON PARK DRIVE	PONDEROSA ROAD	E	65.00	18.44	C	55.49	39.99	E	61.83	30.30	D	64.75	23.68	C
50	6	8.564	10.295	1.731	PONDEROSA ROAD	SHINGLE SPRINGS	D	65.00	14.45	B	63.35	27.47	D	64.51	24.57	C	65.00	21.73	C
50	7	10.295	12.19	1.895	SHINGLE SPRINGS	GREENSTONE ROAD	D	65.00	14.36	B	63.00	28.18	D	64.57	24.37	C	65.00	19.06	C
50	8	12.19	14.011	1.821	GREENSTONE ROAD	EL DORADO ROAD	D	65.00	11.88	B	65.00	21.73	C	65.00	20.04	C	65.00	18.09	C
50	9	14.011	15.055	1.044	EL DORADO ROAD	MISSOURI FLAT ROAD	E	65.00	11.35	B	65.00	20.75	C	65.00	19.33	C	65.00	17.38	B
50	10	15.055	15.829	0.774	MISSOURI FLAT ROAD	PLACERVILLE, FAIRGROUNDS	E	65.00	8.58	A	65.00	14.89	B	65.00	14.66	B	65.00	12.71	B
50	11	15.829	16.99	1.161	PLACERVILLE, FAIRGROUNDS	WEST PLACERVILLE	E	65.00	9.58	A	65.00	16.49	B	65.00	14.28	B	65.00	14.63	B
50	12	16.99	17.42	0.43	WEST PLACERVILLE	EB OFF TO MAIN STREET	E	65.00	11.62	B	65.00	20.04	C	65.00	17.56	B	65.00	17.82	B
50	18	18.517	18.99	0.473	PLACERVILLE, MOSQUITO ROAD OH (BROADWAY)	PLACERVILLE, SCHNELL SCHOOL ROAD	E	55.00	8.85	A	55.00	18.22	C	55.00	16.96	B	55.00	13.17	B
50	19	18.99	20.296	1.306	PLACERVILLE, SCHNELL SCHOOL ROAD	PLACERVILLE, POINT VIEW DRIVE	E	55.00	7.16	A	55.00	14.75	B	55.00	13.90	B	55.00	10.95	A
50	20	20.296	20.741	0.445	PLACERVILLE, POINT VIEW DRIVE	NEW TOWN ROAD	D	65.00	5.08	A	65.00	10.25	A	65.00	9.80	A	65.00	7.66	A
50	23	25.949	28.842	2.893	EAST CAMINO ROAD	SAWMILL (POLLOCK PINES)	E	65.00	3.32	A	65.00	10.51	A	65.00	9.34	A	65.00	7.09	A
50	24	28.842	31.299	2.457	SAWMILL (POLLOCK PINES)	SLY PARK ROAD	E	65.00	4.39	A	65.00	8.68	A	65.00	7.43	A	65.00	5.28	A

¹ Density expressed in pc/mi/ln, passenger cars per mile per lane

² Level of service is based on density as described in Basic Freeway Segment, Chapter 12, HCM 6th Edition

Indicates deficiency

2035 Multilane Highway Analysis Results

Route	Seg	EB Postmile	WB Postmile	Segment Length	East of Segment	West of Segment	LOS Threshold	Eastbound						Westbound					
								AM Peak			PM Peak			AM Peak			PM Peak		
								Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²	Average Speed (mph)	Density ¹ (pc/mi/ln)	LOS ²
50	13	17.42	17.52	0.1	EB OFF TO MAIN STREET	PLACERVILLE, CANAL STREET	E	45.00	18.69	C	44.55	33.63	D	45.00	29.20	D	45.00	28.93	D
50	14	17.52	17.667	0.147	PLACERVILLE, CANAL STREET	PLACERVILLE, JCT. RTE. 49	F	45.00	10.67	A	45.00	22.62	C	45.00	29.20	D	45.00	22.53	C
50	15	17.667	17.788	0.121	PLACERVILLE, JCT. RTE. 49	PLACERVILLE, COLOMA STREET	F	45.00	8.64	A	45.00	18.58	C	45.00	27.49	D	45.00	20.80	C
50	16	17.788	18.032	0.244	PLACERVILLE, COLOMA STREET	PLACERVILLE, BEDFORD AVENUE	F	45.00	8.73	A	45.00	18.82	C	45.00	27.87	D	45.00	21.07	C
50	17	18.032	18.517	0.485	PLACERVILLE, BEDFORD AVENUE	PLACERVILLE, MOSQUITO ROAD OH (BROADWAY)	F	45.00	7.38	A	45.00	15.87	B	45.00	23.42	C	45.00	17.62	B
50	21	20.741	23.957	3.216	NEW TOWN ROAD	JUNCTION OLD HIGHWAY, CAMINO, WEST	D	60.00	5.63	A	60.00	11.37	B	60.00	10.78	A	60.00	8.45	A
50	22	23.957	25.949	1.992	JUNCTION OLD HIGHWAY, CAMINO, WEST	EAST CAMINO ROAD	E	60.00	3.50	A	60.00	10.98	A	60.00	9.82	A	60.00	7.38	A
50	26	34.219	39.772	5.553	OLD CARSON ROAD	ICEHOUSE ROAD	D	50.00	4.64	A	50.00	9.18	A	50.00	7.78	A	50.00	5.58	A

¹ Density expressed in pc/mi/ln, passenger cars per mile per lane

² Level of service for multi-lane highways is based on density as described in Chapter 12, HCM 6th Edition

Indicates deficiency

2035 Two-Lane Highway Analysis Results

Route	Seg	NB/EB Postmile	SB/WB Postmile	Segment Length	North/East of Segment	South/West of Segment	LOS Threshold	Eastbound						Westbound					
								AM Peak			PM Peak			AM Peak			PM Peak		
								PTSF ¹ (%)	PFFS ² (%)	LOS ³	PTSF ¹ (%)	PFFS ² (%)	LOS ³	PTSF ¹ (%)	PFFS ² (%)	LOS ³	PTSF ¹ (%)	PFFS ² (%)	LOS ³
49	1	0	1.65	1.65	AMADOR/EL DORADO COUNTY LINE	NASHVILLE, SOUTH	D	64.0%		C	25.6%		A	18.8%		A	62.4%		C
49	2	1.65	8.352	6.702	NASHVILLE, SOUTH	CHINA HILL ROAD	D	72.8%		D	33.2%		A	25.1%		A	71.9%		D
49	3	8.352	9.494	1.142	CHINA HILL ROAD	EL DORADO, UNION MINE ROAD	E	89.5%		E	34.9%		A	27.2%		A	89.6%		E
49	4	9.494	9.641	0.147	EL DORADO, UNION MINE ROAD	EL DORADO, PLEASANT VALLEY ROAD	E		67.4%	D		55.6%	E		80.5%	C		82.6%	C
49	5	9.641	11.239	1.598	EL DORADO, PLEASANT VALLEY ROAD	MISSOURI FLAT ROAD	F		75.3%	C		69.1%	D		54.1%	E		59.3%	E
49	6	11.239	11.859	0.62	MISSOURI FLAT ROAD	DIAMOND SPRINGS, PLEASANT VALLEY ROAD	F		56.9%	E		45.6%	E		60.4%	E		63.5%	E
49	7	11.859	14.463	2.604	DIAMOND SPRINGS, PLEASANT VALLEY ROAD	PLACERVILLE, FISKE ROAD	E	97.0%		E	51.1%		B	44.2%		B	96.0%		E
49	8	14.463	14.597	0.134	PLACERVILLE, FISKE ROAD	PLACERVILLE, PACIFIC/ MAIN STREETS	E		61.6%	E		51.2%	E		42.9%	E		47.9%	E
49	9	14.597	14.891	0.294	PLACERVILLE, PACIFIC/ MAIN STREETS	PLACERVILLE, JCT. RTE. 50	F		73.5%	D		67.5%	D		74.6%	D		72.1%	D
49	10	14.891	15.685	0.794	PLACERVILLE, JCT. RTE. 50	JCT. RTE. 193 NORTH	F		69.5%	D		57.8%	E		79.0%	C		76.0%	C
49	11	15.685	16.44	0.755	JCT. RTE. 193 NORTH	DIANA STREET	D		80.7%	C		81.9%	C		81.5%	C		81.1%	C
49	12	16.44	19.42	2.98	DIANA STREET	GOLD HILL ROAD	D	72.9%		D	29.6%		A	24.4%		A	72.0%		D
49	13	19.42	22.865	3.445	GOLD HILL ROAD	COLOMA, JCT. RTE. 153 WEST	D	60.4%		C	21.0%		A	14.9%		A	57.9%		C
49	14	22.865	24.48	1.615	COLOMA, JCT. RTE. 153 WEST	MARSHALL GRADE ROAD (TO GEORGETOWN)	D	73.5%		D	30.2%		A	22.9%		A	77.3%		D
49	15	24.48	28.19	3.71	MARSHALL GRADE ROAD (TO GEORGETOWN)	HASTINGS CREEK BRIDGE	D	70.9%		D	26.5%		A	22.9%		A	71.4%		D
49	16	28.19	34.466	6.276	HASTINGS CREEK BRIDGE	COOL, JCT. RTE. 193 EAST	D	67.2%		C	24.2%		A	19.9%		A	66.3%		C
49	17	34.466	38.233	3.767	COOL, JCT. RTE. 193 EAST	EL DORADO/PLACER COUNTY LINE	F	99.2%		E	66.1%		C	46.8%		B	99.1%		E
50	25	31.299	34.219	2.92	SLY PARK ROAD	ICEHOUSE ROAD	E	68.3%	0.0%	C	96.3%	0.0%	E	88.8%	0.0%	E	57.5%	0.0%	C
50	27	39.772	46.592	6.82	ICEHOUSE ROAD	W O ALDER RIDGE ROAD	F	73.8%	0.0%	D	100.0%	0.0%	E	95.3%	0.0%	E	80.9%	0.0%	D
50	28	46.592	48.952	2.36	W O ALDER RIDGE ROAD	SILVER FORK ROAD	F	0.0%	80.3%	C	0.0%	81.0%	C	0.0%	81.8%	C	0.0%	78.8%	C
50	29	48.952	53.732	4.78	SILVER FORK ROAD	WRIGHTS LAKE ROAD	F	73.2%	0.0%	D	96.1%	0.0%	E	94.4%	0.0%	E	78.9%	0.0%	D
50	30	53.732	57.892	4.16	WRIGHTS LAKE ROAD	STRAWBERRY LN	F	73.2%	0.0%	D	96.1%	0.0%	E	94.4%	0.0%	E	78.9%	0.0%	D
50	31	57.892	60.192	2.3	STRAWBERRY LN	SLIPPERY FORD ROAD	F	73.2%	0.0%	D	96.1%	0.0%	E	94.4%	0.0%	E	78.9%	0.0%	D
50	32	60.192	63.522	3.33	SLIPPERY FORD ROAD	SIERRA-AT-TAHOE ROAD	F	74.0%	0.0%	D	96.9%	0.0%	E	95.6%	0.0%	E	80.7%	0.0%	D
50	33	63.522	65.619	1.83	SIERRA-AT-TAHOE ROAD	ECHO LAKE ROAD	F	73.2%	0.0%	D	96.1%	0.0%	E	94.4%	0.0%	E	78.9%	0.0%	D
153	1	0	0.12	0.12	JCT. RTE. 49	COLD SPRINGS ROAD	D	51.3%		B	33.6%		A	23.6%		A	50.1%		B
153	2	0.12	0.55	0.43	COLD SPRINGS ROAD	MARSHALL'S MONUMENT	D	28.2%		A	28.2%		A	28.2%		A	28.2%		A
193	1	0	0.856	0.856	COOL, JCT. RTE. 49	AMERICAN RIVER ROAD	D	32.2%		A	81.7%		D	83.2%		D	42.1%		B
193	2	0.856	2.169	1.313	AMERICAN RIVER ROAD	AUBURN LAKE TRAIL ROAD	D	37.6%		A	72.1%		D	78.1%		D	49.4%		B
193	3	2.169	12.19	10.021	AUBURN LAKE TRAIL ROAD	EVERGREEN COURT ROAD	D	41.0%		A	74.6%		D	76.3%		D	51.2%		B
193	4	12.19	12.699	0.509	EVERGREEN COURT ROAD	GEORGETOWN, LOWER MAIN STREET	D		79.4%	C		82.6%	D		73.7%	D		82.0%	D
193	5	12.699	16.105	3.406	GEORGETOWN, LOWER MAIN STREET	BLACK OAK MINE ROAD	D	65.5%		C	21.9%		A	27.7%		A	65.0%		C
193	6	16.105	19.4	3.295	BLACK OAK MINE ROAD	GARDEN VALLEY ROAD	D	52.8%		B	20.1%		A	23.2%		A	51.0%		B
193	7	19.4	26.95	7.55	GARDEN VALLEY ROAD	JCT. RTE. 49	D	65.7%		C	24.0%		A	30.3%		A	66.0%		C

¹ Percent of Time Spent Following - average percent of time that ones must follow slower slower vehicles

² Percent of Free-Flow Speed - ability of ones to travel at or near the posted speed limit

³ Level of service for two-lane highways is based on criteria in Chapter 15, HCM 6th Edition

Indicates deficiency

To: Natalie Porter, P.E., T.E.
El Dorado County

From: Chris Gregerson, P.E., T.E.
Mike Schmitt, AICP CTP, PTP

Re: Vehicle Turnout Analysis for SR 193 and SR 49

Date: February 15, 2018

The purpose of this technical memorandum is to present analysis for segments of SR 193 and SR 49 regarding the feasibility of vehicle turnouts in lieu of widening to four continuous travel lanes to address anticipated future deficiencies. Note that widening to four lanes is not considered feasible for a multitude of reasons including physical and design considerations, environmental concerns, the historical importance of the area and the context of these roadway segments. Specifically, this memorandum includes the following:

- **Background** discussion which includes a description of the limits of the segments
- Overview of potential **Mitigation Options** that resulted from a windshield survey of select segments of SR 193 and SR 49
- **Capacity Analysis** utilizing the most recent Highway Capacity Manual (HCM 6th Edition) to assess planning level operations, and
- **Recommendations** and findings resulting from this analysis

Background

State Route 193 (SR 193)

SR 193 is a California State Highway running from the City of Lincoln to the City of Placerville. SR 193 runs in an east-west direction from the City of Lincoln to Georgetown, then turns south to just north of the City of Placerville. SR 193 is part of the California Freeway and Expressway System, but is not part of the National Highway System, a network of highways that are considered essential to the country's economy, defense, and mobility by the Federal Highway Administration (FHWA).

The examined segment of SR 193 is approximately 10.7 miles long and is located on the east side of Interstate 80 (I-80), just east of Cool. SR 193 continues through Greenwood and Fornis, and ends in Georgetown. The examined segment is a two-lane, undivided highway with one 12-foot wide lane in each direction and paved shoulders that vary from 0 to 4 feet in width. The posted speed limit is 55-mph along the entirety of the examined segment, but there are some locations with curves that have a 30-mph warning speed. In addition, the segment has a winding horizontal alignment and rolling vertical alignment. Along the segment are multiple intersections, some of which contain turn pockets, and the segment also contains multiple driveways along its length.

State Route 49 (SR 49)

SR 49 is a north-south state highway that passes through many historic mining communities of the 1849 California gold rush. The examined segment of SR 49 is part of the California Freeway and Expressway System but is not part of the National Highway System.

The examined segment of SR 49 is approximately 1.7 miles long. The segment is a two-lane, undivided highway with one 12-foot wide lane in each direction, paved shoulders that vary from 0 to 4 feet in width, and unpaved shoulders that vary from 0 to 4 feet in width. The segment begins in Coloma at the intersection with SR 153. The segment continues north through Marshall Gold Discovery State Historic Park and ends at the intersection with Marshall Road. The majority of the examined segment is located in the Marshall Gold Discovery State Historic Park. The posted speed through the majority of the park is 25-mph. The speed limit increases to 40-mph just south of the northern limit of the park. Within the park are multiple pedestrian crossings and space for vehicles to park along the roadway shoulders. The section of the examined segment from the northern limit of the park to Marshall Road has a posted speed limit of 40-mph. The intersection with Lotus Road is All Way Stop Controlled (AWSC), located just north of the exit from the park. The intersection with Marshall Road (also AWSC) is located a half-mile north of Lotus Road.

Mitigation Options

While this memorandum primarily focuses on the feasibility of vehicle turnouts, passing lanes were also considered as a potential mitigation measure. The following discussion regarding the potential feasibility of improvements is based on a windshield survey conducted along select segments of SR 193 and SR 49, to assess general roadway conditions, as it related to their ability to accommodate considered improvements.

Passing lanes along SR 193

The Caltrans's Highway Design Manual (HDM) 204.5 (3) "Two-lane Road Climbing and Passing Lanes" states: "Climbing and passing lanes are most effective on uphill grades and curving alignment where the speed differential among vehicles is significant. Climbing and passing lanes should normally not be constructed on tangent sections where the length of tangent equals or exceeds the passing sight distance, because passing will occur at such locations without a passing lane and the double barrier stripe increases delay for opposing traffic. Where the Average Daily Traffic (ADT) exceeds 5,000, 4-lane passing sections may be considered." The projected 2035 ADT volume for the examined segment of SR 193 is 6,120. The HDM also indicates that the Headquarters Division of Traffic Operations should be consulted regarding the length of climbing and passing lanes, which will vary with the design speed of the highway, the traffic volume, and other factors.

Based on the HDM and the results of the windshield survey, there are three (3) passing lanes opportunities that could be considered:

1. At the beginning of the segment – east of American River Trail,
2. In the middle – between Coon Creek Road and Lou Allen Lane
3. At the end – just south of Evergreen Court

The passing opportunities would widen the existing two-lane sections to four-lane sections and would be anticipated to be approximately 2,000 to 2,500-feet long. The spacing between the passing opportunities, based on the description above, would be approximately 4 miles. The general locations that, based on this review, appear to be feasible locations for passing lanes are shown on **Exhibit 1**.

SR 193 Turnouts

Section 204.5 (4) of the HDM (Turnouts) states:

"(a) General. On a two-lane highway where passing is limited, the California Vehicle Code requires slow-moving vehicles followed by five or more vehicles to turn off at designated turnouts or wherever

sufficient area for a safe turnout exists. Designated turnouts may be constructed in hilly or mountainous terrain or on winding roads in other areas. Where less than 4-foot shoulders are provided on ascending grades, consideration should be given to providing several short sections of 4 feet or wider shoulder as turnouts for bicycle passing. Frequent turnouts that are at least 30 feet in length are recommended on sustained uphill grades. These turnouts will allow safe passing of bicycles by other bicyclists and vehicles in addition to providing resting opportunities on the sustained grade for bicyclists.

(b) Length. Designated turnouts should be from 200 feet to 500 feet long including a short taper (usually 50 feet) at each end. Approach speeds, grades, traffic volumes, and available space are some factors to be considered in determining the length. The Headquarters Traffic Liaison should be consulted if longer turnouts are desired.

(c) Width. Paved widths of at least 15 feet in fill sections and 12 feet in cut sections are recommended. Width is measured from the edge of traveled way. On the outside of curves along steep fill slopes or drop offs, greater width or the installation of guardrail should be considered.

(d) Location. Turnouts should be located where there is stopping sight distance for approaching drivers to see vehicles leaving and re-entering the through lanes.”

There are five (5) locations along the examined segment of SR 193 that have been initially identified for the consideration of vehicle turnouts. The locations of these turnouts are spaced approximately 2 miles apart in each direction. The locations of potential vehicle turnouts are shown on **Exhibit 1**.

Passing Lanes and Turnouts on SR 49

Passing lanes and turnouts are likely not feasible along the examined segment of SR 49. The following discussion provides, on a section by section basis, a description of the examined segment of SR 49 to support this conclusion:

- **Section A** is located between SR 153 and Coloma Heights Road, is approximately 720 feet long, and contains residences and parking adjacent to the road. Section A does not contain enough space to provide turnouts without eliminating parking and/or impacting the residences.
- **Section B** is located within the Marshall Gold Discovery State Historic Park. There are existing buildings on both sides of the roadway, and many vehicles utilize the available space along the shoulder to park their vehicle. The speed limit within the park is 25-mph.
- **Section C** is located between the northern limit of the park and the AWSC intersection with Lotus Road. Section C is approximately 2,500 feet long. Along the southern half of Section C, the speed limit is 40-mph. The northern half of Section C is located on a horizontal curve, ending at the intersection with Lotus Road.
- **Section D** is located between Lotus Road and Marshal Road, and is approximately 2,800 feet long. Just north of Lotus Road, approximately 600 feet of Section D is located along a bridge. The rest of Section D is located on a horizontal curve. There are three (3) intersections along this segment and multiple driveways to access businesses located along Section D.

Exhibit 2 provides a visual depiction of the characteristics of SR 49. As the examined segment of SR 49 is only 1.7 miles long, has rolling development along its edge, it travels through Marshall Gold Discovery State Historic Park, and contains parking, intersections and driveways to businesses and residences along

entirety of its length, it would likely not be feasible to construct passing lanes or turnouts without significant impacts to the immediate area.

Capacity Analysis

The HCM 6th Edition does not specifically address the impact of turnouts on capacity analysis for two-lane highways. In addition, there is not a commonly accepted methodology within the transportation industry for analyzing the impact of turnouts. There have been limited efforts to develop simulation tools to understand the impact of turnouts on traffic operations, however these analysis tools have not been widely accepted. As part of the efforts undertaken to prepare this memorandum, a limited literature review was undertaken and alternative sources, including the Florida Department of Transportation (FDOT) Quality of Service Manual, were consulted. FDOT is considered to be a leader in the development and application of service volumes for the purpose of planning level analyses and has developed adjustment factors for some conditions not analyzed in the HCM. However, neither the FDOT Quality of Service Manual or any other sources were identified as being definitive on the subject.

The two-lane highway chapter of the HCM (Chapter 15) does, however, include analysis techniques for consideration of passing lanes. Based on the understanding that turnouts have a similar impact, albeit different operational approach, as passing lanes (allow faster moving traffic to pass slower moving traffic) an alternative method was developed to determine the impacts of turnouts on traffic operations using passing lanes. Based on the operational characteristics of a typical scenario under which a turn out would be utilized, an equivalent passing lane value was developed for use within the existing HCM two-lane methodology. The assumptions underlying the development of this value are summarized in **Appendix A**. Given the less detailed nature of the approach detailed in this memorandum, it should be considered appropriate for understanding planning level impacts, however it should not be considered a definitive operational analysis for the reasons noted above.

Exhibit 3 summarizes the weekday operational impact of turnouts and passing lanes along SR 193 (SR 49 is excluded given that turnouts are considered unlikely to be feasible).

Exhibit 3 – Turnout Analysis of SR 193

Roadway Segment	Direction	No Passing Lane				With Passing Lane			
		AM		PM		AM		PM	
		PTSF	LOS	PTSF	LOS	PTSF	LOS	PTSF	LOS
SR 193 - American River to Sweetwater	EB	38%	A	78%	D	38%	A	74%	D
SR 193 - Sweetwater to American River	WB	72%	D	49%	B	74%	D	48%	B
SR 193 - Sweetwater to Evergreen	EB	41%	B	76%	D	40%	B	71%	D
SR 193 - Evergreen to Sweetwater	WB	75%	D	51%	B	70%	D	51%	B

Note that it is understood that weekend traffic volumes, particularly during some seasons, may be significantly higher given the proximity of these roadways to recreational areas. As such, the level of service reflected in **Exhibit 3** is not anticipated to reflect a worst-case scenario, or even what may be a common occurrence during some weekends of the year. As such, it is likely worthwhile to collect weekend traffic count data during conditions that are reflective of peak weekend conditions to determine the impact to weekend traffic operations (when potential improvements may be most needed). These volumes could then be grown using a nominal rate to reflect anticipated 2035 conditions (the EDC Travel Demand Model, like most travel demand models, only forecasts weekday volumes).

Recommendations

Following are the recommendations and findings of the analysis undertaken:

- The examined segment of SR 193 can feasibly accommodate both passing lanes and turnouts.
- Passing lanes and turnouts are likely not feasible along the examined segment of SR 49.
- As shown on **Exhibit 1**, there are five locations along SR 193 identified for potential placement of turnouts. In addition, though not a focus of this analysis, as shown there are several locations that may be feasible for passing lanes.
- As shown in **Exhibit 3**, turnouts are anticipated to improve traffic operations.
- Given the proximity of SR 193 and SR 49 to recreational areas, traffic conditions are likely worse than presented within this memorandum during many weekends of the year.

Appendix A – Summary of Turnout Assumptions Used to Develop Passing Lane Equivalence

Effective passing lane length for a two-lane highway pull-out was calculated assuming a five vehicle (25-foot) platoon traveling at 30 mph with a 2 second following distance. The resulting effective passing lane length was approximately 565-feet (0.11 mile). This length was used in two-lane highway with passing lane analysis consistent with the HCM.

30	mile	x	feet?				
1	hr	2	sec				
30	mile	x	mile				
60	min	0.033333	min				
0.0167	mile	=	x				
88	feet	=	x				
5	vehicle platoon						
565	feet	=	effective passing lane				
0.107	mile						
	Ld	=	Lt	-	(Lu + Lpl + Lde)		*based on Ex. 15-23 HCM 6
	Y	=	X	-	=(X*0.1)+0.107+13		*assume <200 pc/h
	PTSFpl	=	PTSFd		[Lu + Ld + fp ptsfLpl + ((1 + fp ptsf) / 2) * Lde]		*based on Ex. 15-26 HCM 6
					Lt		

Scenario 1

ID	Segment/Interchange	Zone 1	Zone 2	Zone 3	Zone 4	Zone 5	Zone 6	Zone 7	Zone 8	Internal Subtotal	External	Total
Highway 50 Auxiliary Lanes												
301	US-50 EB, County Line to Latrobe Rd	0.54%	13.69%	2.12%	1.31%	0.99%	0.86%	0.96%	25.65%	46.13%	53.87%	100.00%
302	US-50 EB, Bass Lake Rd to Cambridge Rd	1.05%	31.78%	4.98%	2.56%	2.09%	1.81%	1.55%	13.53%	59.36%	40.64%	100.00%
303	US-50 EB, Cambridge Rd to Cameron Park Dr	1.35%	29.80%	6.94%	3.54%	2.84%	2.41%	2.05%	11.47%	60.39%	39.61%	100.00%
304	US-50 EB, Cameron Park Dr to Ponderosa Rd	1.86%	26.02%	10.78%	5.08%	4.45%	3.65%	2.84%	7.46%	62.14%	37.86%	100.00%
305	US-50 WB, Ponderosa Rd to Cameron Park Dr	1.86%	26.02%	10.78%	5.08%	4.45%	3.65%	2.84%	7.46%	62.14%	37.86%	100.00%
306	US-50 WB, Cameron Park Dr Cambridge Rd	1.35%	29.80%	6.94%	3.54%	2.84%	2.41%	2.05%	11.47%	60.39%	39.61%	100.00%
307	US-50 WB, Cambridge Rd to Bass Lake Rd	1.05%	31.78%	4.98%	2.56%	2.09%	1.81%	1.55%	13.53%	59.36%	40.64%	100.00%
308	US-50 WB, Bass Lake Rd to Silva Valley Pkwy	0.78%	26.19%	3.87%	2.00%	1.59%	1.35%	1.11%	20.64%	57.52%	42.48%	100.00%
309	US-50 WB, El Dorado Hills Blvd to County Line	0.54%	13.69%	2.12%	1.31%	0.99%	0.86%	0.96%	25.65%	46.13%	53.87%	100.00%
Highway 50 Interchange Projects												
401	El Dorado Hills Boulevard	0.02%	5.02%	0.45%	0.62%	0.10%	0.08%	0.76%	52.26%	59.31%	40.69%	100.00%
402	Silva Valley Parkway, Phase 2	0.12%	13.29%	2.29%	1.12%	0.72%	0.41%	0.45%	50.69%	69.10%	30.90%	100.00%
403	Bass Lake Road	0.04%	18.81%	1.11%	0.24%	0.25%	0.15%	0.20%	48.71%	69.51%	30.49%	100.00%
404	Cambridge Road	0.10%	59.61%	1.68%	0.94%	0.53%	0.34%	0.44%	11.21%	74.85%	25.15%	100.00%
405	Cameron Park Drive	0.19%	63.25%	3.81%	1.05%	1.26%	0.78%	0.44%	9.90%	80.68%	19.32%	100.00%
406	Ponderosa Road	0.16%	51.52%	6.86%	9.81%	0.96%	0.34%	2.70%	6.88%	79.21%	20.79%	100.00%
407	El Dorado Road	0.14%	11.68%	62.32%	1.98%	2.92%	0.74%	0.76%	3.23%	83.77%	16.23%	100.00%
Roadway Improvements												
1	Bass Lake Road, North of US-50	0.04%	23.44%	1.00%	0.15%	0.24%	0.14%	0.19%	44.69%	69.89%	30.11%	100.00%
15	Cameron Park Drive, South of Sudbury Road	0.07%	75.62%	2.61%	0.27%	0.67%	0.50%	0.40%	7.94%	88.08%	11.92%	100.00%
52	Green Valley Road, West of Sophia Parkway	0.02%	9.96%	0.11%	10.09%	0.03%	0.02%	0.03%	27.34%	47.62%	52.38%	100.00%
58	Green Valley Road, East of Francisco Drive	0.03%	15.76%	0.13%	15.10%	0.02%	0.02%	0.01%	17.06%	48.13%	51.87%	100.00%
77	Latrobe Road, Investment Boulevard	0.00%	2.25%	0.02%	0.03%	0.01%	0.01%	10.95%	10.82%	24.09%	75.91%	100.00%
90	Missouri Flat Road, South of China Garden Road	1.54%	8.00%	47.37%	0.76%	0.20%	11.35%	6.54%	2.92%	78.68%	21.32%	100.00%
148	White Rock Road, West of Windfield	0.07%	2.71%	0.35%	0.44%	0.15%	0.11%	1.17%	48.23%	53.22%	46.78%	100.00%
149	White Rock Road, At County Line	0.05%	1.76%	0.26%	0.34%	0.12%	0.08%	0.96%	45.20%	48.77%	51.23%	100.00%
150	White Rock Road, East of Post Street	0.19%	8.79%	1.75%	0.98%	0.72%	0.43%	0.65%	57.57%	71.10%	28.90%	100.00%
P1	Saratoga Way, Saratoga Way to Iron Point Road	0.05%	3.31%	0.41%	0.81%	0.18%	0.11%	0.16%	43.98%	49.02%	50.98%	100.00%
P2	Country Club Drive, El Dorado Hills Boulevard to Silva Valley Parkway	0.23%	19.39%	3.33%	1.31%	1.10%	0.67%	0.46%	48.81%	75.30%	24.70%	100.00%
P3	Country Club Drive, Silva Valley Parkway to Tong Road	0.12%	7.65%	0.74%	0.57%	0.36%	0.24%	0.30%	66.05%	76.03%	23.97%	100.00%
P4	Country Club Drive, Tong Road to Bass Lake Road	0.25%	23.60%	2.41%	1.27%	0.97%	0.62%	0.54%	53.23%	82.90%	17.10%	100.00%
P5	Country Club Drive, Bass Lake Road to Tierra de Dios Drive	0.05%	48.98%	0.29%	0.21%	0.13%	0.08%	0.14%	23.39%	73.27%	26.73%	100.00%
P6	Diamond Springs Parkway, Missouri Flat Road to SR-49	1.76%	7.25%	47.19%	0.84%	1.84%	12.85%	5.81%	2.87%	80.39%	19.61%	100.00%
P7	Latrobe Road Connector, White Rock Road to Golden Foothills Parkway	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.72%	40.34%	43.07%	56.93%	100.00%
P8	Headington Road, El Dorado Road to Missouri Flat Road	0.17%	0.67%	93.63%	0.00%	0.00%	4.62%	0.86%	0.00%	99.95%	0.05%	100.00%

Scenario 2

ID	Segment/Interchange	Zone 1	Zone 2	Zone 3	Zone 4	Zone 5	Zone 6	Zone 7	Zone 8	Internal Subtotal	External	Total
Highway 50 Auxiliary Lanes												
301	US-50 EB, County Line to Latrobe Rd	0.54%	13.55%	2.12%	1.31%	0.99%	0.86%	0.96%	25.79%	46.13%	53.87%	100.00%
302	US-50 EB, Bass Lake Rd to Cambridge Rd	1.05%	31.74%	4.98%	2.56%	2.09%	1.81%	1.55%	13.57%	59.36%	40.64%	100.00%
303	US-50 EB, Cambridge Rd to Cameron Park Dr	1.35%	29.75%	6.94%	3.54%	2.84%	2.41%	2.05%	11.51%	60.39%	39.61%	100.00%
304	US-50 EB, Cameron Park Dr to Ponderosa Rd	1.86%	25.97%	10.78%	5.08%	4.45%	3.65%	2.84%	7.52%	62.14%	37.86%	100.00%
305	US-50 WB, Ponderosa Rd to Cameron Park Dr	1.86%	25.97%	10.78%	5.08%	4.45%	3.65%	2.84%	7.52%	62.14%	37.86%	100.00%
306	US-50 WB, Cameron Park Dr Cambridge Rd	1.35%	29.75%	6.94%	3.54%	2.84%	2.41%	2.05%	11.51%	60.39%	39.61%	100.00%
307	US-50 WB, Cambridge Rd to Bass Lake Rd	1.05%	31.74%	4.98%	2.56%	2.09%	1.81%	1.55%	13.57%	59.36%	40.64%	100.00%
308	US-50 WB, Bass Lake Rd to Silva Valley Pkwy	0.78%	25.90%	3.87%	2.00%	1.59%	1.35%	1.11%	20.93%	57.52%	42.48%	100.00%
309	US-50 WB, El Dorado Hills Blvd to County Line	0.54%	13.55%	2.12%	1.31%	0.99%	0.86%	0.96%	25.79%	46.13%	53.87%	100.00%
Highway 50 Interchange Projects												
401	El Dorado Hills Boulevard	0.02%	4.96%	0.45%	0.62%	0.10%	0.08%	0.76%	52.32%	59.31%	40.69%	100.00%
402	Silva Valley Parkway, Phase 2	0.12%	13.14%	2.29%	1.12%	0.72%	0.41%	0.45%	50.84%	69.10%	30.90%	100.00%
403	Bass Lake Road	0.04%	17.88%	1.11%	0.24%	0.25%	0.15%	0.20%	49.64%	69.51%	30.49%	100.00%
404	Cambridge Road	0.10%	59.49%	1.68%	0.94%	0.53%	0.34%	0.44%	11.33%	74.85%	25.15%	100.00%
405	Cameron Park Drive	0.19%	63.13%	3.81%	1.05%	1.26%	0.78%	0.44%	10.02%	80.68%	19.32%	100.00%
406	Ponderosa Road	0.16%	51.46%	6.86%	9.81%	0.96%	0.34%	2.70%	6.93%	79.21%	20.79%	100.00%
407	El Dorado Road	0.14%	11.65%	62.32%	1.98%	2.92%	0.74%	0.76%	3.25%	83.77%	16.23%	100.00%
Roadway Improvements												
1	Bass Lake Road, North of US-50	0.04%	20.28%	1.00%	0.15%	0.24%	0.14%	0.19%	47.85%	69.89%	30.11%	100.00%
15	Cameron Park Drive, South of Sudbury Road	0.07%	75.59%	2.61%	0.27%	0.67%	0.50%	0.40%	7.97%	88.08%	11.92%	100.00%
52	Green Valley Road, West of Sophia Parkway	0.02%	9.95%	0.11%	10.09%	0.03%	0.02%	0.03%	27.35%	47.62%	52.38%	100.00%
58	Green Valley Road, East of Francisco Drive	0.03%	15.74%	0.13%	15.10%	0.02%	0.02%	0.01%	17.08%	48.13%	51.87%	100.00%
77	Latrobe Road, Investment Boulevard	0.00%	2.24%	0.02%	0.03%	0.01%	0.01%	10.95%	10.83%	24.09%	75.91%	100.00%
90	Missouri Flat Road, South of China Garden Road	1.54%	7.98%	47.37%	0.76%	0.20%	11.35%	6.54%	2.94%	78.68%	21.32%	100.00%
148	White Rock Road, West of Windfield	0.07%	2.65%	0.35%	0.44%	0.15%	0.11%	1.17%	48.29%	53.22%	46.78%	100.00%
149	White Rock Road, At County Line	0.05%	1.71%	0.26%	0.34%	0.12%	0.08%	0.96%	45.24%	48.77%	51.23%	100.00%
150	White Rock Road, East of Post Street	0.19%	8.64%	1.75%	0.98%	0.72%	0.43%	0.65%	57.72%	71.10%	28.90%	100.00%
P1	Saratoga Way, Saratoga Way to Iron Point Road	0.05%	3.27%	0.41%	0.81%	0.18%	0.11%	0.16%	44.02%	49.02%	50.98%	100.00%
P2	Country Club Drive, El Dorado Hills Boulevard to Silva Valley Parkway	0.23%	19.20%	3.33%	1.31%	1.10%	0.67%	0.46%	49.00%	75.30%	24.70%	100.00%
P3	Country Club Drive, Silva Valley Parkway to Tong Road	0.12%	7.31%	0.74%	0.57%	0.36%	0.24%	0.30%	66.39%	76.03%	23.97%	100.00%
P4	Country Club Drive, Tong Road to Bass Lake Road	0.25%	22.81%	2.41%	1.27%	0.97%	0.62%	0.54%	54.02%	82.90%	17.10%	100.00%
P5	Country Club Drive, Bass Lake Road to Tierra de Dios Drive	0.05%	45.73%	0.29%	0.21%	0.13%	0.08%	0.14%	26.64%	73.27%	26.73%	100.00%
P6	Diamond Springs Parkway, Missouri Flat Road to SR-49	1.76%	7.23%	47.19%	0.84%	1.84%	12.85%	5.81%	2.88%	80.39%	19.61%	100.00%
P7	Latrobe Road Connector, White Rock Road to Golden Foothills Parkway	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	2.72%	40.34%	43.07%	56.93%	100.00%
P8	Headington Road, El Dorado Road to Missouri Flat Road	0.17%	0.67%	93.63%	0.00%	0.00%	4.62%	0.86%	0.00%	99.95%	0.05%	100.00%