

REQUEST FOR APPLICATION

The California Governor's Office of Emergency Services (Cal OES), Victim Services (VS) Branch, is soliciting applications for the following program:

SEXUAL ASSAULT LAW ENFORCEMENT SPECIALIZED UNITS (ST) PROGRAM

Release Date: August 1, 2019

This Request for Application (RFA) provides detailed information and forms necessary to prepare an application for Cal OES grant funds. The terms and conditions of this RFA supersede previous RFAs and conflicting provisions stated in the <u>Subrecipient Handbook (SRH)</u>.

PROGRAM SYNOPSIS

Program Description:

The purpose of the ST Program is to support and enhance specialized units to provide a coordinated response to adolescent (age 11 and older) and adult victims of sexual assault through compassionate investigative interviewing, immediate victim advocacy, training for patrol officers/first responders, and the development/updating of effective protocols and practices.

Eligibility:

The only eligible Applicants are the Program Subrecipients funded in the prior fiscal year.

Grant Subaward Performance Period:

October 1, 2019 – September 30, 2020

Submission Deadline: Friday, September 06, 2019



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PART I – OVERVIEW

- A. PUBLIC RECORDS ACT NOTICE
- B. CONTACT INFORMATION
- C. SUBMISSION DEADLINE AND OPTIONS
- D. ELIGIBILITY
- E. GRANT SUBAWARD PERFORMANCE PERIOD
- F. FUNDS
- G. PROGRAM INFORMATION

A. PUBLIC RECORDS ACT NOTICE

Grant applications are subject to the California Public Records Act, Government Code Section 6250, et seq. Do not put any personally identifiable information or private information on this application. If you believe that any of the information you are putting on this application is exempt from the Public Records Act, please indicate what portions of the application and the basis for the exemption. Your statement that the information is not subject to the Public Records Act will not guarantee that the information will not be disclosed.

B. CONTACT INFORMATION

Questions concerning this RFA, the application process, or programmatic issues should be submitted to:

Anna Preston, Program Specialist <u>Anna.Preston@caloes.ca.gov</u> (916) 845-8834

C. SUBMISSION DEADLINE AND OPTIONS

One original application must be delivered to Cal OES by the date and time below. Submission options are: postmarked or hand-delivered, to the address below, by 5:00 pm on Friday, September 06, 2019.

California Governor's Office of Emergency Services Victim Services Branch 3650 Schriever Avenue Mather, CA 95655 Attn: Sexual Assault Law Enforcement Specialized Units (ST) Program Law Enforcement and County Victim Services Unit

D. ELIGIBILITY

The only eligible Applicants are the Program Subrecipients funded in the prior fiscal year.

Applicants applying for federal funds must be registered in the federal System for Award Management (SAM) and have an expiration date that is at least eight weeks after the Application due date. <u>Check SAM status</u>.

E. GRANT SUBAWARD PERFORMANCE PERIOD

The Grant Subaward performance period is October 1, 2019 – September 30, 2020.

F. FUNDS

Approximately \$409,000 is available for the Program for the Grant Subaward performance period. Funding is contingent upon availability of funds.

1. Source of Funds

Detailed information on all VS Branch federal fund sources can be found in the <u>VS Branch Federal Fund Information Guide</u>. Applicants are **strongly encouraged** to review this document to familiarize themselves with the requirements for all fund sources that support this Program.

The Program is supported through the Services*Training*Officers*Prosecutors (STOP) Violence Against Women Formula Grant Program.

- Promotes the development and the implementation of effective, victim-centered law enforcement, prosecution, and court strategies to address violent crimes against women and the development and enhancement of victim services in cases involving violent crimes against women.
- Requires a cash or in-kind match equal to 25 percent of the total project cost. Tribes and victim service providers are exempt.

2. Funding Amount

Applicants may apply for up to \$204,500, for the 12-month Grant Subaward performance period.

Please see the chart below for the breakdown of the fund sources and match.

2019 VAWA	2019 VAWA MATCH	TOTAL PROJECT COST
\$204,500	\$68,167	\$272,667

- G. PROGRAM INFORMATION
 - 1. Program Description

The purpose of the Program is to create or enhance specialized units to provide a coordinated response to adolescent (age 11 and older) and adult victims of sexual assault through compassionate investigative interviewing, immediate victim advocacy, training for patrol officers/first responders, and the development/updating of effective protocols and practices.

- 2. Program Components
 - a. Investigation and Coordination

The investigator assigned to the specialized unit must meet the following requirements and perform the duties listed below:

- Maintain a minimum of half-time work status
- Possess an intermediate Peace Officer Standards and Training (POST) certificate
- Possess specialized training in sexual assault investigation
- Complete the commission on POST "Advanced Sexual Assault for Investigators" training
- Review arrest and preliminary investigation reports and conduct follow-up interviews
- Assist with the development and/or revision to adolescent and adult victims of sexual assault response protocols
- Facilitate training of patrol officers/first responders, and other relevant department personnel, on responding to adolescent and adult victims of sexual assault

- Respond to adolescent and adult sexual assault case followup or evidence requests from the district attorney's office
- Maintain position assignment for a minimum of one year
- b. Victim Advocacy

Subrecipients must contract with the local Cal OES-funded Rape Crisis (RC) Program Subrecipient for at least one FTE Sexual Assault Counselor per California Evidence Code §1035.2. The Sexual Assault Counselor must provide the following:

- Immediate in-person response for victim advocacy requests by the Subrecipient.
- Crisis intervention, follow-up, individual counselling, accompaniment, advocacy, information and referral services.
- Resource and outreach materials to the Subrecipient for the purpose of assisting patrol officers and first responder.
- Assist with the development and/or revision of adolescent and adult victims of sexual assault response protocols.
- Assist with the training of patrol officers/first responders, and other relevant department personnel, on responding to victims of adolescent and adult sexual assault.
- Serve as a point of contact with the Subrecipient for development and initiation of mechanisms of interagency accountability.
- c. Training

Subrecipients must collaborate with the local Cal OES RC Program Subrecipient(s) to provide training to patrol officers/first responders, and other relevant department personnel, on effective response to adolescent and adult victims of sexual assault, including, but not limited to:

- Misconceptions and realities of sexual assault.
- Existing agency protocol.
- Responsibilities of first responders, including what they should and shouldn't ask.
- Importance of a compassionate initial response.
- Rights of victims, including the right to an advocate and support person.
- Forensic medical examination/evidence collection and transportation.

• Community resources and referrals.

Subrecipients must evaluate the effectiveness of the training by having participants complete a post-training written evaluation. Written evaluations must be submitted to Cal OES upon request.

d. Co-location

Subrecipients must provide a reasonable work space at the police or sheriff's department for the contracted Sexual Assault Counselor.

e. Assistance with California Victim Compensation Board Claims

Subrecipients are strongly encouraged to assist victims with applying for compensation benefits through the California Victim Compensation Board. Activities may include:

- Advising of the availability of such benefits.
- Assisting with application forms and understanding procedures.
- Obtaining necessary documentation to support the claim.
- Monitoring claim status.

Subrecipients are also strongly encouraged to budget for tablets or mobile communication devices and cellular service to swiftly facilitate the on-line application process in the office or in the field.

f. Community Collaboration

Subrecipients must maintain working relationships with community organizations relevant to the goals and objectives of the Program. These relationships must be demonstrated through Operational Agreements (OAs). At a minimum, the Subrecipient must have an OA with:

- All Cal OES-funded RC Program Subrecipients within their jurisdiction.
- All Cal OES-funded Domestic Violence (DV) Program Subrecipient(s) within their jurisdiction.
- The Cal OES-funded Victim Witness Assistance (VW) Program Subrecipeint(s) in their jurisdiction.

This collaboration must be formalized in an OA. The OA should clearly articulate the roles of each partner in providing the response and intervention services to victims of sexual assault.

3. Regional Training

The VS Branch will be holding regional grants management trainings during the Grant Subaward performance period. Anticipated locations include: Redding, Bay Area, Sacramento, Fresno, Los Angeles (North and South), and San Diego. Subrecipients must budget for two staff members to attend the two-day training.

4. Reporting Requirements

Progress Reports serve as a record for the implementation of the project. Statistics for Progress Reports must be collected on a quarterly basis, even when reporting occurs less frequently. The following reports are required:

a. Cal OES Progress Reports

There are two Progress Reports required for the Program. See the chart for report periods and due dates.

Report	Report Period	Due Date	
1 st Report	October 1, 2019 – March 31, 2020	April 30, 2020	
2 nd Report	April 1, 2020 – September 30, 2020	October 31, 2020	

b. Office on Violence Against Women (OVW) Report

The Annual Progress Report for the STOP Violence Against Women Formula Grant Program is required only for Subrecipients who receive STOP Violence Against Women Formula Grant Program funds through OVW. The report covers the calendar year period of January 1 through December 31. <u>This report is due to Cal OES no</u> <u>later than January 31, 2020, and the final report is due January 29,</u> <u>2021.</u>

PART II – RFA INSTRUCTIONS

- A. SUBRECIPIENT HANDBOOK
- B. FORMS
- C. APPLICATION COMPONENTS
- D. BUDGET POLICIES
- E. ADMINISTRATIVE REQUIREMENTS

A. SUBRECIPIENT HANDBOOK

Applicants are strongly encouraged to review the <u>Subrecipient Handbook</u> (<u>SRH</u>). The SRH outlines the terms and conditions that apply to the Cal OES, VS Branch grants and provides helpful information for developing an application, including a Glossary of Terms.

B. FORMS

The Applicant must use the forms provided on our website. The forms must be printed on plain white $8\frac{1}{2}$ " x 11" paper and single sided. Applicants may not alter the formatting of any forms, including the Project and Budget Narratives. No tables, charts, or changes to the margins are allowed.

C. APPLICATION COMPONENTS

Applicants must complete and submit all required components. Specific information for each component is included next. The Checklist in Part III is included to ensure Applicants submit all required components.

1. Grant Subaward Face Sheet (Cal OES 2-101)

The Grant Subaward Face Sheet is the title page of the Grant Subaward that is signed by the Subrecipient and the Cal OES Director (or designee). Instructions are included on the form.

2. Project Contact Information (Cal OES 2-102)

The Project Contact Information form provides Cal OES with all relevant Subrecipient personnel. Information for each individual should be direct contact information. Instructions are included on the form. 3. Signature Authorization (Cal OES 2-103)

The Signature Authorization form provides Cal OES with signatures of authorized signers and who they authorize to sign on their behalf for all grant-related matters. Instructions are included on the form.

4. Certification of Assurance of Compliance (Cal OES 2-104g)

Cal OES is required by law to obtain written certifications of compliance. The Certification of Assurance of Compliance form is a binding affirmation that the Subrecipient will comply with the following regulations and restrictions:

- State and federal civil rights laws
- Drug Free Workplace
- California Environmental Quality Act
- Federal grant fund requirements
- Lobbying restrictions
- Debarment and Suspension requirements
- Proof of Authority documentation from the city council/governing board
- 5. Budget Pages (Cal OES 2-106a)

The Budget demonstrates how the Applicant will implement the proposed plan with the funds available through this Program. The budget is the basis for management, fiscal review, and audit. **Budgets are subject to Cal OES modifications and approval.** Failure of the Applicant to include required budget items does not eliminate responsibility to comply with those requirements during the implementation of the project.

The Budget Pages automatically calculate the subtotal at the end of each budget category and provide the total of the three spreadsheets at the bottom of the Equipment page. Applicants may add additional columns to the Budget Pages when necessary.

Cal OES requires the Applicant to develop a line-item budget that includes a **calculation and justification in the left column for all expenses.**

The Budget Pages should:

- Cover the entire Grant Subaward performance period
- Include costs related to the objectives and activities of the project
- Strictly adhere to required and prohibited expenses
- Include expenses in the correct category (i.e., Personal Services, Operating Expenses, and Equipment see below)

Include **only** those items covered by grant funds, including match funds, when applicable. Applicants may supplement grant funds with funds from other sources. However, since approved line items are subject to audit, Applicants should not include in the Project Budget matching funds (if applicable) in excess of the required match.

- a. Personal Services Salaries/Employee Benefits
 - 1) Salaries

Personal services include services performed by project staff directly employed by the Applicant (not a contract or participating agency) and must be identified by position and percentage of salaries. They may be salaried or hourly, fulltime or part-time positions. Sick leave, vacation, holidays, overtime, and shift differentials must also be budgeted as a part of salaries. If the Applicant's personnel have accrued sick leave or vacation time prior to the approval of grant funding, they may not take time off using project funds.

2) Benefits

Employee benefits must be identified by type and percentage of salaries. The Applicant may use fixed percentages of salaries to calculate benefits. Budgeted benefits cannot exceed those already established by the Applicant.

Employer contributions or expenses for social security, employee life and health insurance plans, unemployment insurance, and/or pension plans are allowable budget items. Benefits, such as uniforms or California Bar Association dues are allowable budget items if negotiated as a part of an employee benefit package. A line item is required for each different position/classification, but not for each individual employee. If several people will be employed full-time or part-time in the same position/classification, provide the number of full-time equivalents (e.g., three half-time clerical personnel should be itemized as 1.5 clerical positions).

b. Operating Expenses

Operating expenses are defined as necessary expenditures other than personal salaries, benefits, and equipment. The expenses must be grant-related (i.e., to further the Program objectives as defined in the Grant Subaward) and be encumbered during the Grant Subaward performance period.

Examples of an Operating Expense line item include, but are not limited to:

- Consultant services such as subcontractors
- Indirect cost allowance
- Salaries of participating staff who are not employed by the Applicant
- Travel
- Office supplies
- Training materials
- Equipment maintenance
- Software equipment rental/lease
- Telephone, postage
- Printing
- Facility rental
- Vehicle maintenance
- Furniture and office equipment with a cost of less than \$5,000 (excluding tax) and/or with a useful life of less than one year

Salaries for staff not directly employed by the Applicant must be shown as consultant and/or participating staff costs and must be supported by an Operational Agreement (OA), which must be kept on file and made available for review during audits or at the request of Cal OES (*SRH* 3710 and 4500).

The Applicant must include sufficient per diem and travel allocations for two persons to attend required Cal OES training conferences or workshops outlined in this RFA.

c. Equipment

Equipment is defined as nonexpendable tangible personal property having a useful life of more than one year and a cost of \$5,000 or more per unit (excluding tax).

A line item is required for different types of equipment, but not for each specific piece of equipment (e.g., three laser jet printers must be one line item, not three).

6. Budget Narrative (Cal OES 2-107)

The Budget Narrative should describe the following:

- a. How the project's proposed budget supports the objectives and activities.
- b. How funds are allocated to minimize administrative costs and support direct services.
- c. How shared costs are allocated.
- d. How project-funded staff duties and time commitments support the proposed objectives and activities.
- e. The necessity for subcontracts and unusual expenditures.
- f. Need for mid-year salary range adjustments.
- 7. Project Narrative (Cal OES 2-108)

The Project Narrative is the main body of information describing the problem to be addressed, the plan to address the identified problem through appropriate and achievable objectives and activities, and the ability of the Applicant to implement the proposed plan.

a. Problem Statement

A problem statement is not required.

b. Plan

In narrative form, address the following:

- 1) Investigation and coordination deliverables to be achieved during the Subaward performance period.
- 2) The plan to utilize the Sexual Assault Counselor to provide victim services.
- 3) The plan for providing sexual assault-specific training to patrol officers/first responders and other relevant department personnel.
- 4) The plan for evaluating the training provided to patrol officers/first responders and other relevant department personnel.
- 5) The plan for developing and/or enhancing protocols for responding to adolescent and adult victims of sexual assault and its sustainability beyond the Grant Subaward performance period.
- 8. Subrecipient Grants Management Assessment

Per title 2 CFR § 200.331, Cal OES is required to evaluate the risk of noncompliance with federal statutes, regulations, and grant terms and conditions posed by each Subrecipient of pass-through funding. The assessment is made in order to determine and provide an appropriate level of technical assistance, training, and grant oversight to Subrecipients. Instructions are included on the form.

9. Project Service Area Information (Cal OES 2-154)

The Project Service Area Information form identifies the counties, cities, and congressional districts served by the project. Instructions are included on the form.

10. Organizational Chart

The Organizational Chart should clearly depict the structure of the Applicant organization and the specific unit within the organization responsible for the implementation of the project. This chart should also

depict supporting units within the organization (e.g., the Accounting Unit) and the lines of authority within the organization. Job titles on the Organizational Chart must match those in the Budget Pages and Budget Narrative.

11. Additional Forms/Documents

The following are required only if applicable:

Operational Agreement(s)/Operational Agreements Summary
Form

OAs are required per Part I, Subpart G of this RFA.

• Non-Competitive Bid Request Checklist (Cal OES 2-156)

This form is required only if the Applicant proposes a line item in their Budget that meets the criteria for a Non-Competitive Bid Request per *SRH* 3510. Instructions are included on the form.

• Contractor/Consultant Rate Exemption Request (Cal OES 2-164)

This form is required only if the Applicant is requesting an exemption to the maximum rate for an independent contractor/consultant of \$650 per eight-hour day or \$81.25 per hour per *SRH* 3710.1. Instructions are included on the form.

• Computers and Automated Systems Purchase Justification Guidelines (Cal OES 2-157)

This form is required only if the Applicant proposes a line item in their Budget for computers or automated equipment that require a justification per *SRH* 2341. Instructions are included on the form.

• Out-of-State Travel Request (Cal OES 2-158)

This form is required only if the Applicant proposes a line item for out-of-state travel per *SRH* 2236.11. Instructions are included on the form.

D. BUDGET POLICIES

The following sections of the <u>SRH</u> may be helpful in developing the Budget Pages and Budget Narrative.

- Contracting and/or Procurement (SRH 3400)
- Audit Costs (SRH 8150)
- Automobiles (SRH 2331)
- Cash Match (SRH 6511)
- Computers and Automated Equipment (SRH 2340)
- Equipment (SRH 2300)
- Expert Witness Fees (SRH 3710.2)
- Facility Rental (SRH 2232)
- Independent Contractor/Consultant (SRH 3710)
- Indirect Cost Rate Proposal (ICRP) (SRH 2180 & SRH 2188)
- In-Kind Match (SRH 6512)
- Match Requirements (SRH 6500)
- Participating Staff (SRH 4500)
- Prohibited Expense Items (SRH 2240)
- Project Income (SRH 6610)
- Rental Space for Training, Shelter, Counseling Rooms, and Other Required Space (SRH 2232.1)
- Rented or Leased Equipment (SRH 2233)
- State Funds Matching State or Federal Funds (SRH 6522)
- Supplanting Prohibited (SRH 1330)
- Travel and Per Diem (SRH 2236)

E. ADMINISTRATIVE REQUIREMENTS

Subrecipients must administer their grants in accordance with all <u>SRH</u> requirements. Failure to comply with these requirements can result in the withholding or termination of the Grant Subaward. The following section may be helpful for developing an application and for planning purposes:

- Audit Requirements (SRH 8100)
- Communications (SRH 11500)
- Copyrights, Rights in Data, and Patents (SRH 5300-5400)
- Fidelity Bond (SRH 2160)
- Monthly Report of Expenditures and Request for Funds (SRH 6310)
- Monitoring (SRH 10400)
- Programmatic Technical Assistance and Site Visit Performance Assessment (SRH 10200-10300)
- Source Documentation (SRH 10111)

PART III – CHECKLIST

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THIS	Checklist is	provided to	ensure that a	complete	application	is submitted i	o Cai OES.

GRANT SUBAWARD FACE SHEET (<u>Cal OES 2-101</u>) to enter into the Grant Subaward.	– Signed by the official authorized
PROJECT CONTACT INFORMATION (Cal OES 2-1	<u>02</u>)
SIGNATURE AUTHORIZATION (Cal OES 2-103)	
CERTIFICATION OF ASSURANCE OF COMPLIANC (VAWA) (<u>Cal OES 2-104g</u>) – Signed by the official Face Sheet and by the official delegating that	al who signed the Grant Subaward
BUDGET PAGES (EXCEL SPREADSHEET FORMAT) (Multiple Fund Source	(<u>Cal OES 2-106a</u>). Budget Pages
BUDGET NARRATIVE (<u>Cal OES 2-107</u>)	
PROJECT NARRATIVE (<u>Cal OES 2-108</u>)	
• PLAN	
SUBRECIPIENT GRANTS MANAGEMENT ASSESSME	<u>ENT</u>
PROJECT SERVICE AREA INFORMATION (Cal OES	<u>§ 2-154)</u>
ORGANIZATIONAL CHART	
ADDITIONAL FORMS, IF APPLICABLE	
OPERATIONAL AGREEMENTS SUMMARY FOR (Cal OES 2-160)	DRM
NON-COMPETITIVE BID REQUEST CHECKLIS	ST (<u>Cal OES 2-156</u>)
CONTRACTOR/CONSULTANT RATE EXEMP	TION REQUEST (<u>Cal OES 2-164</u>)
COMPUTERS AND AUTOMATED SYSTEMS P (Cal OES 2-157)	URCHASE JUSTIFICATION GUIDELINES

OUT-OF-STATE TRAVEL REQUEST (Cal OES 2-158)